

Joint Budget Committee



Staff Figure Setting FY 2025-26

Information Technology Projects (IT Capital)

JBC Working Document - Subject to Change

Staff Recommendation Does Not Represent Committee Decision

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How to Use this Document: The Department Overview contains a table summarizing the staff recommended changes. Brief explanations of each change follow the table. Each division description includes a similar table but does not repeat the brief explanations. Sections following the Department Overview and the division summary tables provide more details about the changes.

To find decision items, look at the Decision Items Affecting Multiple Divisions or the most relevant division. This applies to both decision items requested by the department and recommended by the staff. Decision items appear in the requested priority order within sections.

Department Overview

Pursuant to Section 2-3-1704 (11)(a), C.R.S., the Joint Technology Committee is tasked with producing a written report setting forth recommendations, prioritization, findings, and other comments with respect to each information technology budget request submitted for consideration by the executive branch for inclusion in the capital construction section of the Long Bill. The report must be submitted to the Joint Budget Committee by February 15th of each year. This report is often referenced informally as “The JTC Prioritization List” or simply “The List” and serves as the basis for the forthcoming JBC Staff recommendation.

Pursuant to Section 2-3-203, C.R.S., the Joint Budget Committee is ultimately responsible for reviewing all budget requests, including capital requests, and making appropriation recommendations to the appropriations committees and the General Assembly. Section 2-3-203 (1)(b.1)(I)(C), C.R.S., requires the following:

(C) If the joint budget committee’s recommendations to the appropriations committees in the general appropriations bill alter the determinations of priority established by the joint technology committee, prior to making the recommendations, the joint budget committee shall notify the joint technology committee and allow for a joint meeting of the two committees.

JTC Recommendations Summary

The Joint Technology Committee (JTC) recommends 11 prioritized projects from the General Fund, including 9 state agency and 2 higher education projects. Additionally, the JTC recommendation is to approve 7 cash funded projects all of which are for state agency projects.

The JTC recommendation sums to a total of \$30.1 million that originate as General Fund and \$22.1 million that originate as cash funds. Of the cash-funded projects, two identify the Marijuana Tax Cash Fund as its funding source.

Summary of the Recommendation

The JTC recommendation is:

- To approve \$30.1 million that originate as General Fund, which is about \$2.8 million less than the Governor’s request to fund 8 continuation projects and 3 new IT Projects.
- To approve \$22.1 million for projects funded from cash fund appropriations, which is \$1.9 million more than the Governor’s request. Of the cash funded projects:
 - \$3.3 million for two projects is from the Marijuana Tax Cash Fund; and
 - \$1.5 million is from the Public School Capital Construction Assistance Fund, usually referred to as the Building Excellent Schools Today (BEST) Fund.

JTC Difference from the Governor's Request					
	Total Funds	Capital Constr'n Fund/GF	Cash Funds	Reprop. Funds	Federal Funds
Governor's OSPB Amended Request	\$69,917,926	\$32,946,146	\$20,235,895	\$3,375,426	\$13,360,459
Joint Technology Committee - Above the line	67,795,134	30,102,575	22,143,260	3,375,426	12,173,873
Difference Above/(Below) Request	-\$2,122,792	-\$2,843,571	\$1,907,365	\$0	-\$1,186,586

JBC Staff Recommendation

In deference to the legislative process for information technology projects and the role of the JTC, JBC staff does not typically make recommendations for the reprioritization of capital projects. Staff recommends that the Committee approve and fund information technology projects to the extent that funding is available for projects as prioritized by the JTC.

JBC Staff does recommend that if the Committee approves either the Seed-to-Sale tracking project in the Department of Revenue or the Colorado Gangs Database in the Department of Public Safety that the total is included in the Capital transfers bill and appropriations for the projects will be made from the IT Capital Account of the Capital Construction Fund. While these amounts can be directly appropriated for the projects from the Marijuana Tax Cash Fund (MTCF), choosing to transfer the funds alleviates the requirement to account for the statutory reserve, which is based on 16.5 percent of the amount appropriated from the fund. If both projects are approved, this eliminates the requirement for about \$550,000 to remain in the MTCF reserve.

Assuming the JBC does not make a decision on IT Capital projects when it first considers this document, JBC Staff can create alternative versions of the table that follows that reprioritizes projects according to different criteria and welcomes direction from the JBC to assist it reaching a decision.

Summary of Possible JBC Action

While not an exhaustive list common actions taken in the past on the IT Capital list include:

- To accept the JTC list and fund all projects above the JTC line.
- Drawing the JBC line based on expected General Fund impact, e.g., all projects up to \$15 million General Fund.
- It can choose to transfer cash funds to the Capital Construction Fund to fund Cash Funded projects.
- Prioritizing multiphase projects that have already received funding for prior phases and then drawing the line.
- Adjusting the priority order by moving projects up and down the list.
- Adding or removing specific projects from the priority list and drawing the line.

While the first three actions do not, the latter three will trigger the requirement to meet with the JTC again.

Recommendations Table

The following table outlines the FY 2025-26 Information Technology Projects Recommended Appropriations as prioritized by the JTC.

IT Capital as Prioritized by the JTC							
JTC Rank	Dept	Project	Total Funds	Capital Constr'n Fund/GF	Cash Funds	Reappropriated Funds	Federal Funds
GF-1	PER	Payroll Modification	\$13,731,158	\$13,731,158	\$0	\$0	\$0
GF-2	PubHea	Colorado WIC System Upgrade	1,933,648	581,657	0	0	1,351,991
GF-3	HCPF	Colorado Benefits Management System Re-Procurement	4,784,276	897,817	0	0	3,886,459
GF-4	HCPF	Social Health Information Exchange Project	8,139,343	1,203,920	0	0	6,935,423
GF-5	COR	Offender Records Management	3,023,613	3,023,613	0	0	0
GF-6	PubSaf	Records Utilization Upgrade	1,635,581	1,635,581	0	0	0
GF-7	HED	Auraria Campus Network Infrastructure Modernization	3,457,666	3,457,666	0	0	0
GF-8	EDU	School Finance System Modernization	3,000,000	3,000,000	0	0	0
GF-9	CDPHE	Stationary Sources Modernization	2,000,000	2,000,000	0	0	0
GF-10	HED	South Campus Redundancy Upgrade	571,163	571,163	0	0	0
GF-11	PER	OAC Court Management System	3,375,426	0	0	3,375,426	0
Subtotal General Fund Prioritized Projects			\$45,651,874	\$30,102,575	\$0	\$3,375,426	\$12,173,873
CF-1	EAR	Child Care Assistance Program	\$1,781,555	\$0	\$1,781,555	\$0	\$0
CF-2	REV	MED Seed to Sale Tracking	3,080,000	0	3,080,000	0	0
CF-3	LAB	CoCo Replacement System	12,140,213	0	12,140,213	0	0
CF-4	NAT	Colorado Oil and Gas Information System	2,000,535	0	2,000,535	0	0
CF-5	PubSaf	Colorado Gang Database	250,000	0	250,000	0	0
CF-6	PER	Statewide Procurement System/Study	1,420,957	0	1,420,957	0	0
CF-7	EDU	Statewide Facility Assessments	1,470,000	0	1,470,000	0	0
Subtotal Cash Fund Prioritized Projects			\$22,143,260	\$0	\$22,143,260	\$0	\$0
Total IT Capital Projects Above the Line			\$67,795,134	\$30,102,575	\$22,143,260	\$3,375,426	\$12,173,873
Below the JTC Prioritization Line							
BL-1	PER	Statewide Human Resources Information System	955,500	\$955,500	\$0	\$0	\$0
BL-2	COR	Inspector General's Offense Reporting	510,000	510,000	0	0	0

IT Capital as Prioritized by the JTC							
JTC Rank	Dept	Project	Total Funds	Capital Constr'n Fund/GF	Cash Funds	Reappropriated Funds	Federal Funds
BL-3	HED	Campus Security and Device Upgrades	505,050	425,050	80,000	0	0
BL-4	HED	Safety and Security	1,170,015	1,170,015	0	0	0
BL-5	HED	Camera Upgrade	548,035	548,035	0	0	0
BL-6	HED	Network Modernization and Refresh	4,845,605	3,634,204	1,211,401	0	0
BL-7	HED	Campus Technology Modernization	1,999,000	1,819,090	179,910	0	0
BL-8	CDPHE	Modernize Water Quality Technology	6,533,625	6,533,625	0	0	0
BL-9	REV	Gen Tax System Replacement	135,000,000	135,000,000	0	0	0
Subtotal Below the Line			\$152,066,830	\$150,595,519	\$1,471,311	\$0	\$0

A summary of each project has been provided by the JTC as part of their priority transmittal letter, which can be found attached at the end of this document. The following projects are those identified as continuation projects. Only one continuation project was recommended by the JTC below-the-line, which is the Network Modernization and Refresh for the Colorado School of Mines.

Summary of Only Continuation Projects			
JTC Rank	Department	Project Name	Phase
Continuation Projects with General Fund Impacts			
GF-1	Personnel and Administration	Payroll Modification	4 of 4
GF-2	Public Health & Environment	Colorado WIC System Upgrade	2 of 3
GF-3	Health Care Policy & Financing	Colorado Benefits Management System Re-Procurement	2 of 3
GF-4	Health Care Policy & Financing	Social Health Information Exchange Project	2 of 3
GF-5	Corrections	Offender Records Management	4 of 4
GF-6	Public Safety	Records Utilization Upgrade	2 of 3
GF-7	Auraria Higher Education Center	Auraria Campus Network Infrastructure Modernization	2 of 2
GF-9	Public Health & Environment	Stationary Sources Modernization	3 of 3
Continuation Projects with Cash Fund Impacts			
CF-2	Revenue	MED Seed to Sale Tracking	2 of 2
CF-3	Labor and Employment	CoCo Replacement System	2 of 3
Continuation Projects that were not Prioritized for Funding (Below the Line)			
BL-6	Colorado School of Mines	Network Modernization and Refresh	2 of 2

Decision Items

→ General Fund Transfer to the IT Capital Account of the Capital Construction Fund

Recommendation

Staff recommends that the Committee approve legislation for a transfer of General Fund to balance the IT Capital Account of the Capital Construction Fund for all state-funded appropriations for approved information technology projects. Historically, this transfer is included in a single capital-related transfer bill for all Capital Construction Fund appropriations and JBC staff recommends combining the transfers again this year. JBC Staff recommends the Committee make a motion to approve this draft. If it has not yet made a decision on where it draws the line on the IT Capital list, JBC Staff recommends the amount of the transfer be left blank pending that decision. JBC staff further requests permission to add the final transfer amount once the Committee makes that decision to the bill draft, based on how that decision impacts the calculation as summarize in the table below. JBC Staff recommends that the final amount to be transferred to the IT Capital Account is reduced by an additional \$1.5 million General Fund to account for a reversion related to the Department of Revenue Tax Credit System project, which completed under budget by this amount.

Analysis

The following table outlines the transfer necessary for all JTC recommended information technology projects above the line. Projects recommended by the JTC but not funded by the JBC will reduce the necessary transfer. Additional projects will increase the transfer required. JBC Staff also included in this table a recommendation to transfer \$3.3 million from the MTCF to the IT Capital Account for the two projects with MTCF as their funding source.

FY 2025-26 IT Capital Account of the CCF	
IT Capital Account End Balance - June 30, 2024	0
ITCA Reversions - FY 2023-24	3,722,178
ITCA Interest - FY 2023-24	5,531,674
Relect additional DOR Reversion	1,500,000
ITCA Beginning Balance - FY 2025-26	\$10,753,852
FY 2025-26 Recommended State Funds for IT Capital	
Continuation Projects above the line	27,102,575
New Items above the line	3,000,000
Subtotal - JTC and Staff recommendations	\$30,102,575
IT Capital Account Balance After Decisions	\$19,348,723
Recommended Transfer to Fully Fund JTC List	

Recommended GF transfer for FY 2025-26 for Above the Line Projects	\$19,348,723
Recommended MTCF Transfer for FY 2025-26	\$3,330,000

→ Long Bill Head Notes

Recommendation

Staff recommends no changes to headnotes and that the Committee approve Long Bill Section 4 headnotes for the information technology projects (IT Capital) section of the 2025 Long Bill. Staff recommends the continuation of prior year headnotes, as outlined below. JBC Staff will ensure the head notes are reviewed by staff from the Office of Legislative Legal Services and requests permission to make technical adjustments if any changes are recommended.

SECTION 4. Information technology projects appropriation. (1)(a) The sums in this section, or so much thereof as may be necessary for the purposes specified, are hereby appropriated out of any funds accrued or accruing to the information technology account within the capital construction fund not otherwise appropriated and out of the cash funds and federal funds specified for information technology projects at the respective institutions and agencies enumerated in this section.

(b) Pursuant to section 24-75-303 (5)(a)(I), Colorado Revised Statutes, the appropriations made in this section shall become available upon passage and approval of this act and, if any appropriated project is initiated within the fiscal year, the appropriation therefor shall remain available until completion of the project or for a period of three years, whichever comes first, at which time unexpended and unencumbered balances shall revert to the funds from which they were appropriated.

(c) For purposes of section 20 of article X of the state constitution and pursuant to section 24-75-302 (1)(b), Colorado Revised Statutes, the unrestricted year-end balance of the capital construction fund for the 1991-92 fiscal year shall constitute a reserve. Consequently, any money credited to the capital construction fund constitutes a reserve increase and therefore constitutes state fiscal year spending, as defined in section 24-77-102 (17)(a), Colorado Revised Statutes, and any money transferred or expended from the capital construction fund constitutes a reserve transfer or expenditure which is excluded from state fiscal year spending, as defined in section 24-77-102 (17)(b), Colorado Revised Statutes.

(d) Money appropriated in this section from the information technology capital account within the capital construction fund includes sums transferred pursuant to section 24-75-302 (2.3), Colorado Revised Statutes, which sums constitute state fiscal year spending as defined in section 24-77-102 (17)(a), Colorado Revised Statutes.

(e) Money appropriated in this section from cash funds shall constitute state fiscal year spending as defined in section 24-77-102 (17)(a), Colorado Revised Statutes.

(2) Except as otherwise specifically noted, appropriations from state funds shall be reduced by the amount of any funds received from federal, local, private, or other state sources and not appropriated in this act.

(3) Expenditures of funds appropriated for capital construction shall be in accord with section 17-24-111, Colorado Revised Statutes, which requires institutions, agencies, and departments to purchase such goods and services as are produced by the division of correctional industries from said division.

(4) An information technology project for which the lowest bid is in excess of the appropriation shall be redesigned to conform to the appropriation.

➔ IT Capital Budget Amendment, DOC Pharmacy System Replacement

Request

The Department of Corrections (DOC) submitted a January 31 budget amendment. The JTC approved the requested changes during the supplemental process before it had been resubmitted as a budget amendment and the Joint Budget Committee chose not to fund the project during supplementals. The renewed request is for a total of \$1,467,321 General Fund and is nearly net-neutral between the DOC operating budget and the IT Capital budget. The JTC chose not to act on the budget amendment version of the request, because its submission was untimely and because it acted on the supplemental request.

Recommendation

The Staff recommendation is neutral on this request. There appears to be some merit and potential future cost savings, but the request continues to seem rushed and not as thoroughly vetted as all other projects. Adopting the Department request will result in a reduction of \$1,051,052 in DOC's operating budget. Combined with the 15 percent reserve related to those appropriations that total \$157,658, and \$258,611 from a Medications for Opioid Use Disorder (OUD) and Medicaid Care Coordination in DOC Facilities Grant the DOC proposal is ostensibly net-neutral.

JBC Staff has reservations funding a project that was identified as the best solution when it was evaluated 10 years ago despite DOC moving forward with a customized application that failed to launch.

If the Committee adopts the Department request, JBC Staff requests permission to adjust the impacted line items in the DOC budget to reflect the change.

Because this item was not prioritized in the JTC List for FY 2025-26, adding it to the IT Capital section of Long Bill alone does not trigger the JTC meeting requirement.

Analysis

The Department of Corrections (DOC) requests \$1,208,710 General Fund in FY 2025-26 in order to replace its aging and failing pharmacy records system with an off-the-shelf institutional pharmacy system. DOC anticipates the pharmacy system replacement project will cost \$1,467,321. The cost includes licensing and operation costs in year 1 of implementation. The Department intends to leverage \$258,611 from the Medications for Opioid Use Disorder (OUD) and Medicaid Care Coordination in DOC Facilities Grant and \$930,267 General Fund (comprised of \$808,928 plus 15 percent General Fund reserve requirement to ensure alignment with balancing) requested initially through the DOC R3 Pharmacy System operating request to fund this effort. The Department also requests that the Pharmaceutical line appropriation be reduced by \$242,124 in FY 2025-26, which with the 15 percent reduction in required General Fund reserve would get to the total of \$278,443. The Department requests that the \$278,443 be transferred to the information technology capital account.

JBC Staff remains to be confused about the source of funding, especially how to account for \$258,611 from an off-budget grant and this confusion is the primary reason behind JBC Staff being unable to recommend funding the request. If the Committee adopts the Department request, JBC Staff can coordinate with OSPB and DOC staff to implement this in the Long Bill draft.

Department-described Consequences if not Approved

The Department of Corrections relies on its pharmacy software to meet the treatment, tracking, and regulatory compliance of providing prescribed medications to over 16,000 incarcerated and releasing individuals under its supervision. The DOC pharmacy fills and dispenses over 400,000 prescriptions annually. Elimination of the electronic pharmacy system would likely result in the need to cease pharmacy operations internally and the need to contract those services out to a pharmaceutical distribution company.

This would also require a new pharmacy management software suite to integrate with the existing offender information management system and the contracted pharmacy provider. Alternatively, DOC would have to continue the use of the existing legacy pharmacy solution. This would require costly maintenance of the legacy system indefinitely. The system needs significant updates to meet recent regulatory requirements and OIT does not have sufficient developer resources to maintain existing legacy systems and make significant upgrades to the existing pharmacy software.

An alternative identified by DOC to the implementation of a new software solution would be continuing the use of the existing legacy pharmacy solution. DOC states this would require costly maintenance of the legacy system indefinitely. The system needs significant updates to meet recent regulatory requirements and OIT does not have sufficient developer resources to maintain existing legacy systems and make significant upgrades to the existing pharmacy software. Additionally, the limitations of the current pharmacy system hinder DOC's ability to

enroll more of the commonly-used drug formularies into the 340B program due to the Federal tracking requirements which are beyond the current system's capabilities.

Background

Historically, the Department has used numerous legacy systems, including the Department of Corrections Information System (DCIS), Personal Computer Department of Corrections Information System (PCDCIS), several Web applications, numerous database programs, and Excel spreadsheets to track pharmacy records and reports. Currently, the legacy system lags in meeting recent federal and state pharmacy reporting requirements for controlled substance monitoring and tracking.

The Department's legacy systems are built on an Informix database, which is now more than 30 years old. The applications that interact with these systems are built in 4gl and PowerBuilder programming languages, which are antiquated and no longer supported. The developers who built these systems have nearly all retired and new programmers are no longer educated in these systems. Maintenance costs for these databases and programming costs are in the highest tiers among rates in the OIT service catalog. These servers have exceeded end-of-life and the database software must be upgraded substantially to be supported even by third-party specialized vendors. The Department is in significant danger of losing access to its legacy systems, endangering over 30 years of data and seriously impeding effective pharmacy management and record keeping. Loss of these systems would have dire consequences on DOC's pharmacy management capabilities and operations, as well as on the inmate population that relies on DOC for health and medication management and issues.

The Department contracted with an outside vendor, Marquis Software Development, in 2015, to replace/upgrade offender data management and information processing software systems that are now over 30 years old. The contract specifically included a complete replacement of the large, legacy electronic offender information management program known as DCIS/PCDCIS with a modern solution, the electronic Offender Management Information System (eOMIS). This project included subcontracting a pharmacy solution through a third-party vendor.

The subcontractor was unable to fulfill its obligations and could not provide a solution that met state board of pharmacy requirements and disengaged from the project, leaving Marquis Software and the Department of Corrections in a quandary and needing to find an acceptable solution that would meet operational and regulatory requirements and could be implemented before legacy system failure.

Rep. Brianna Titone, *Chair*
Rep. Amy Paschal
Rep. Ron Weinberg

Sen. Janice Marchman, *Vice-Chair*
Sen. Mark Baisley
Sen. Robert Rodriguez



Joint Technology Committee

State Capitol Building, Room 029
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February 14, 2025

Senator Jeff Bridges
Chair, Joint Budget Committee
200 East 14th Ave, Third Floor
Denver, Colorado 80203

Dear Senator Bridges,

The Joint Technology Committee (JTC) is pleased to forward its funding recommendation for the FY 2025-26 information technology (IT) capital projects. At its meeting on February 13, 2025, the JTC considered 27 IT capital projects pursuant to Section 2-3-1704 (11)(a), C.R.S., and Joint Rule 45.

The JTC recommends, in prioritized order by category, funding for all 27 projects, as shown in Attachment A. The committee recommends 11 state funded projects "above the line", 7 cash funded projects "above the line", as well as 9 state funded projects "below the line". This recommendation passed on a vote of 6-0. Brief summaries of the JTC's support for these projects are provided below. Funding for these projects includes:

Table 1
JTC Recommendation to JBC for IT Capital Funding

Category	Capital Construction Funds ¹ (CCF)	Cash Funds (CF)	Federal Funds (FF)	Reappropriated Funds (RF)	Total Funds
State Funded Projects Above the Line	\$30,102,575	\$0	\$12,173,873	\$3,375,426	\$45,651,874
Cash Funded Projects Above the Line	\$0	\$22,143,260	\$0	\$0	\$22,143,260
State Funded Programs Below the Line	\$150,595,519	\$1,471,311	\$0	\$0	\$152,066,830

¹ State funds and Capital Construction Funds are used interchangeably

As part of its recommendation, the JTC conditioned approval on the departments and higher education institutions providing quarterly updates on any project that receives funding.

During its deliberations, the committee articulated several principles and values guiding the JTC's recommendations. First and foremost, the committee recognized and promoted efforts to harness federal funds as well as the use of reappropriated funds and cash funds to fund projects. The committee also acknowledged the value in funding continuation for projects where previous phases received funding.

In an effort to reduce the amount of state funding, the committee worked with the Department of Public Health and Environment to bring their Stationary Sources request from \$3.9 million to \$2.0 million. Additionally, the committee worked with the Department of Public Safety to bring their cash-funded Gangs Database request from \$1.6 million to approximately \$250,000. Finally, the committee requested the Department of Education readjust the School Finance request to include additional phases if needed in an effort to reduce cost for this fiscal year.

The JTC segmented its recommendation into three categories for FY 2025-26:

- state funded projects "above the line";
- cash funded projects "above the line"; and
- state funded projects recommended "below the line."

All three categories have been put in prioritized order. Though the committee recommends that all of the projects receive funding should there be room in the budget, the JTC prioritizes funding the projects designated as above the line. The JTC has reduced Capital Construction Fund (CCF) amounts in this category by nearly \$2.0 million as compared to the recommendation made by the Office of State Planning and Budgeting in its November 1, 2024 prioritized projects list.

The JTC requests that the JBC fund the listed projects in priority order. If, during deliberations, the JBC considers changing the order, cost, or scope of the priority recommendations, the JTC requests that the two committees meet to discuss these changes, pursuant to Section 2-3-203(1)(b.1)(I)(C), C.R.S.

Department and Higher Education State Funded Requests Recommended Above the Line

Department of Personnel Administration (DPA)-Payroll Modernization. The JTC recommends funding for the fourth and final phase of the DPA Payroll Modernization project (\$13,731,158 CCF). The project will fund an agile phased approach to modernize the state's payroll system. The current human resources and payroll systems within the state rely on more than 80 individual systems, including the Colorado Personnel Payroll System, which is more than 35 years old.

Department of Public Health and Environment-Colorado WIC System Upgrade. The JTC recommends funding for the transition to a new Management Information System (MIS) that

supports the modernization of the Special Supplemental Nutrition Program for Women, Infants, and Children in Colorado (COWIC) (\$581,657 CCF and \$1,351,991 FF). This request is for phase three of a continuation project.

Department of Health Care Policy and Financing-Colorado Benefits Management System Reprourement. The JTC recommends funding for phase two of the Colorado Benefits Management System (CBMS) Re-Procurement project (\$897,817 CCF and \$3,866,459 FF). The project will begin the re-procurement of CBMS which includes research, writing requirements, and solicitation preparation. The department is federally required to complete the procurement process by June 30, 2029.

Department of Health Care Policy and Financing-Social Health Information Exchange. The JTC recommends funding for phase two of the Social Health Information Exchange (SHIE) project (\$1,203,920 CCF and \$6,935,423 FF). HCPF, in partnership with the Office of eHealth Innovation, the Behavioral Health Administration, and the Office of the Lieutenant Governor. The system will ultimately facilitate assessments and referrals to improve connecting Medicaid members to public benefits programs, health improvement programs, and community based services. The SHIE system infrastructure is designed to be a Medicaid Enterprise Systems (MES) module that will bridge the gap between third-party social care platforms outside of the secure MES to other MES and state systems.

Department of Corrections-DeCORuM. The JTC recommends funding for the fourth and final phase of the Offender Records Management System (DeCORuM) project (\$3,023,613 CCF). The project will replace the outdated legacy system with a fully integrated electronic offender management system (eOMIS) that will be implemented that encompasses offender management, electronic health records (EHR), and post-incarceration data. It will include 36 customized application models.

Department of Public Safety-Records Utilization Upgrade. The JTC recommends funding for phase two of a records utilization upgrade and federated records advancement with eCitation (\$1,635,581 CCF). The project will use funds to improve integration and interoperability of internal and external criminal justice data systems and offer improved analytics, investigatory data services, and strategic reporting.

Auraria Higher Education Center-Campus Network Infrastructure Modernization. The JTC recommends funding for the second and final phase of the Auraria Campus Network Infrastructure Modernization (\$3,457,666 CCF). The project will replace the aging wired and wireless network equipment and ethernet cabling throughout several shared classrooms and office buildings on the campus.

Department of Education-School Finance. The JTC recommends funding for phase one of the School Finance Modernization project (\$3,000,000 CCF). The project will fund the purchase of a technology solution to upgrade its school finance management system. The committee requested that the Department of Education seek ways to reduce the request amount for FY2025-26 and modify the project request to include additional phases, if necessary.

Department of Public Health and Environment-Stationary Sources. The JTC recommends funding for phase two of the Stationary Sources Modernization project (\$2,000,000 CCF). The project will replace the outdated database is the primary tool used by the Air Pollution Control Division (APCD) that manages permitting, inspections, enforcement, compliance, billing,

emissions, and data reporting necessary for regulating stationary sources. The committee worked with the Department of Public Health and Environment to reduce their Stationary Sources request from \$3.9 million to \$2.0 million.

Colorado Northwestern Community College-South Campus Redundancy Upgrade. The JTC recommends funding the first and only phase of the South Campus Redundancy Upgrade project (\$571,163 CCF). The project will upgrade part of its campus with a new redundant fiber optic network, as well as provide necessary uninterrupted power supplies backups for all CNCC independent distribution frames.

Department of Personnel and Administration-OAC Court Management System. The JTC recommends funding for the first and only phase of the Office of Administrative Courts (OAC) Court Management System (\$3,375,426 RF). The project will create a new case management and e-filing system.

Department and Higher Education Cash Funded Requests Recommended Above the Line

Department of Early Childhood-Child Care Assistance Program. The JTC recommends funding the first and only phase of the Child Care Assistance Program project (\$1,781,555 CF). The project will update the Child Care Automated Tracking System that supports the Colorado Child Care Assistance Program (CCCAP) and meet the final federal rule requirements, published March 1, 2024, for the Child Care Access, Affordability, and Stability in the Child Care and Development Fund and CCCAP in an effort to improve child care access and affordability.

Department of Revenue- Marijuana Enforcement Division (MED) Seed to Sale Tracking. The JTC recommends funding for phase two of the MED Seed to Sale Tracking project (\$3,080,000 CF). The project will allow the Marijuana Enforcement Division to purchase and implement a new radio frequency identification seed-to-sale tracking system to replace an existing antiquated system.

Department of Labor and Employment-CoCo Replacement System. The JTC recommends funding for phase two of the CoCo Replacement System project (\$12,140,213 CF). The project will create a system that integrates all workers' compensation workflows and processes, and provide the ability to file all forms electronically.

Department of Natural Resources-Modernizing the Colorado Oil and Gas Information System. The JTC recommends funding the first and only phase of the Modernization of Colorado Oil and Gas Information System (COGIS) project (\$2,000,535 CF). The project will modernize COGIS to improve customer service, increase Energy and Carbon Management Commission staff efficiency and effectiveness, and ensure the integrity of data in order to protect public health, safety, welfare, the environment, and wildlife.

Department of Public Safety (DPS)-Colorado Gang Database. The JTC recommends funding the first and only phase of the Colorado Gang Database project (\$250,000 CF). The project will retire the current Colorado Gangs system and replace it with a new website and database. The project will allow DPS to meet statutory requirements and improve accessibility and security of organized crime data aiding law enforcement investigations. The committee worked with the Department of Public Safety to bring their cash funded Gangs Database request from \$1.6 million to approximately \$250,000 cash funds.

Department of Personnel and Administration-Statewide Procurement System/Study. The JTC recommends funding the first and only phase of the Statewide Procurement System/Study (\$1,420,957 CF). The project will conduct a study and procure a centralized procurement system.

Department of Education-Statewide Facility Assessment. The JTC recommends funding the first and only phase of the Statewide Facility Assessments project (\$1,470,000 CF). The project will fund the procurement of a contract to continue conducting statewide facility condition assessments (FCA) in support of the Building Excellent Schools Today (BEST) grant program.

Department and Higher Education State Funded Requests Recommended Below the Line

Department of Personnel and Administration-Statewide Human Resources Information System. The JTC recommends funding, if available, phase one of the Human Resources Information System project (\$955,500 CCF). The project will design and implement the first statewide human resources information system.

Department of Corrections-Inspector General's Offense Reporting. The JTC recommends funding, if available, for phase one of the Inspector General's Offense Reporting (IGOR) project (\$510,000 CCF). The project will fund the purchase of software and licensing to replace the IGOR system with a commercial off-the-shelf law enforcement case management and reports management solution.

Otero Junior College-Campus Security and Device Upgrades. The JTC recommends funding, if available, the first and only phase of the Campus Security and Device Upgrades project (\$425,050 CCF and \$80,000 CF). The funding will improve campus surveillance and security through purchasing new PCs, cameras, and installation equipment.

Red Rocks Community College-Safety and Security. The JTC recommends funding, if available, the first and only phase of the Safety and Security project (\$1,170,015 CCF). The project will upgrade the video surveillance infrastructure and implement cell phone repeaters.

Northeastern Junior College-Camera Upgrade. The JTC recommends funding, if available, for the first and only phase of the Camera Upgrade project (\$548,035 CCF). The project will replace their campus camera system.

Colorado School of Mines-Network Modernization and Refresh. The JTC recommends funding, if available, phase two of the Network Modernization and Refresh (\$3,634,204 CCF and \$1,211,401 CF). The project will replace equipment that is no longer supported, improve interoperability across networking systems, enhance network security, and increase network bandwidth and coverage to replace the network infrastructure.

Community College of Aurora-Campus Technology Modernization. The JTC recommends funding, if available, for the first and only phase of the Campus Technology Modernization project (\$1,819,090 CCF and \$179,910 CF). The project will update technology at the CentreTech campus.

Department of Public Health and Environment-Modernize Water Quality Technology. The JTC recommends funding, if available, for the first phase of the Modernize Water Quality

Technology project (\$6,533,625 CCF). The project will modernize the permit management data systems for the Water Quality Control Division.

Department of Revenue-GenTax System Replacement. The JTC recommends funding, if available, for the first and only phase of the GenTax System Replacement (\$135,000,000 CCF). The project will competitively re-solicit and potentially replace the statewide tax processing solution.

If you have any questions or concerns about the JTC's recommendations, please call or email Samantha Falco, Legislative Council Staff, at 303-866-4794 or jtc.ga@coleg.gov.

Sincerely,

A handwritten signature in black ink, appearing to read "Brianna Titone". The signature is fluid and cursive, with a long horizontal stroke extending to the right.

Representative Brianna Titone
Chair, Joint Technology Committee



Joint Budget Committee Staff

Memorandum

To: Joint Budget Committee
From: Scott Philip Thompson, JBC Staff (303-866-4957)
Date: Thursday, March 13, 2025
Subject: [Reflect anticipated reversion DOR Tax Credit System IT](#)

Recommendation

JBC Staff recommends the Committee include a Long Bill add-on to recapture \$1.5 million that was appropriated from the IT Capital Account of the Capital Construction Fund because the Department of Revenue is expecting to revert this funding from the Tax Systems Upgrade project that was approved in FY 2024-25. The amount identified in this memo is already accounted for in the IT Capital figure setting recommendations related to calculating the transfer required to satisfy all approved projects appropriations.

JBC Staff initially believed this funding was expected to revert without further action by the General Assembly, however, after further investigation action does need to be taken to allow this \$1.5 million to reduce the General Fund transfer required to fund the JBC's approved projects list.