# COLORADO OFFICE OF THE STATE AUDITOR



STATE OF COLORADO

### CASH FUNDS UNCOMMITTED RESERVES FISCAL YEAR ENDED JUNE 30, 2020







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### OFFICE OF THE STATE AUDITOR



November 12, 2020

DIANNE E. RAY, CPA

STATE AUDITOR

Members of the Legislative Audit Committee:

This report contains the results of a performance audit of the *Cash Funds Uncommitted Reserves Report* for the Fiscal Year Ended June 30, 2020. The audit was conducted pursuant to Section 24-30-207(3), C.R.S., which requires the State Auditor to conduct an audit of the *Cash Funds Uncommitted Reserves Report* prepared by the Office of the State Controller. This report presents our findings, conclusions, and recommendations, and the responses of the various departments.





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CASH FUNDS UNCOMMITTED RESERVES FISCAL YEAR ENDED JUNE 30, 2020 PERFORMANCE AUDIT, NOVEMBER 2020 STATE OF COLORADO OFFICE OF THE STATE CONTROLLER

#### **CONCERN**

Seven departments did not comply with uncommitted cash fund reserves statutory requirements.

#### **KEY FACTS AND FINDINGS**

- We determined that seven departments had funds with excess uncommitted reserves as of June 30, 2020. The departments that we identified as having cash funds with excess uncommitted reserves as of June 30, 2020, are:
  - Department of Agriculture
  - Department of Law
  - Department of Personnel and Administration
  - Department of Public Health and Environment
  - Department of Public Safety
  - Department of Regulatory Agencies
  - Department of State
- Within those seven departments, 17 total cash funds had excess uncommitted reserves totaling approximately \$9.1 million.
  - The total number of departments with excess uncommitted reserves decreased by five from the prior year.
  - The total number of funds with excess uncommitted reserves remained consistent with the prior year.
  - Total excess uncommitted reserves decreased by approximately \$15.5 million from the prior year.
- The Department of Public Safety has had one cash fund with excess uncommitted reserves for 3 consecutive years; as a result, the OSC will be required to restrict its spending authority in accordance with Section 24-75-402(12), C.R.S., beginning in Fiscal Year 2021.
- The Department of Law has had one cash fund with excess uncommitted reserves for four consecutive years; as a result, the OSC began restricting its spending authority in Fiscal Year 2020 in accordance with Section 24-75-402(12), C.R.S. and will continue to restrict its spending authority in Fiscal Year 2021.

#### **BACKGROUND**

- Section 24-75-402, C.R.S., limits the amount that departments can keep in certain cash funds at the end of a fiscal year.
- A cash fund has an excess uncommitted reserve when the year-end balance is greater than statutory reserve limits.
- The Office of the State Controller (OSC) is required to prepare the Cash Funds Excess Uncommitted Reserves annually Report September 20 to determine which funds are compliance.

#### KEY RECOMMENDATION

• The departments with excess uncommitted reserves should take appropriate action to ensure that all cash funds are in compliance with applicable statutory requirements.

The departments agreed with the recommendations.



## CHAPTER 1

### **OVERVIEW**

In 1998, the General Assembly limited the amount of reserves that state agencies may maintain in cash funds by passing Senate Bill 98-194. Codified in Section 24-75-402, C.R.S., the law establishes a reserve limit for all cash funds, except those specifically exempted, equal to 16.5 percent of the total expenditures in the fund during the fiscal year. This amount is roughly equal to a 2-month spending reserve. Some funds may be subject to alternative maximum reserve limits that statutes establish elsewhere. If a particular fund's uncommitted reserve balance exceeds the applicable statutory limit, the agency responsible for the fund is required to reduce fees accordingly or increase expenditures in order to reduce the excess.

To help enforce these constraints, the General Assembly included a provision requiring the State Controller to produce an annual report of the uncommitted reserves that exist in each state cash fund. The Legislature codified this provision in Section 24-30-207, C.R.S., which specifically requires that the State Controller submit the *Cash Funds Uncommitted Reserves Report* (Report) to the Office of State Planning and Budgeting (OSPB) and the Joint Budget Committee (JBC) on or before September 20 of each year. The law also requires the State Auditor to audit the Report.

### METHODOLOGY TO IDENTIFY CASH FUNDS WITH EXCESS UNCOMMITTED RESERVES

Section 24-75-402, C.R.S., prescribes a methodology to determine the amount of excess uncommitted reserves for each of the State's cash funds. EXHIBIT 1.1 demonstrates the activity and account balances used to calculate the excess uncommitted reserve of a hypothetical cash fund to illustrate the methodology.

Fund balance, adjusted for exempt assets and previously appropriated amounts, and revenue, categorized by fee and non-fee sources, are used to calculate the amount of each cash fund's uncommitted reserves. Statute limits the amount of uncommitted reserves a fund can have at the end of each fiscal year. Funds that have any amount of uncommitted reserves in excess of either the statutory maximum or the JBC-approved alternative maximum, as applicable, have "excess uncommitted reserves" and are out of compliance. The Exhibit shows that cash fund "Z" has an excess uncommitted reserve of \$283,000 at the end of the fiscal year.

	EXHIBIT 1.1. HYPOTHETICAL BALANCES	FOR CASH	FUN	ID Z			
	CALCULATION OF EXCESS UNCOMMITTED RESERVE						
	BALANCES AS OF JUNE 30, 2		· · · ·				
LIVI							
1111	HYPOTHETICAL BALANCES: Ending fund balance \$400,000						
	Exempt assets (e.g. inventory)	\$ 1,000	A				
	Capital Reserve	\$ 1,000					
	Previously appropriated fund balance						
	(e.g., capital construction)	\$ 3,000	D				
	Fiscal Year 20XX revenue and expenses:						
	Fee revenue	\$ 200,000	Е				
	Non-fee revenue	\$ 50,000					
	Total revenue	\$ 250,000					
	Total expenses	\$ 200,000	Н				
STE	PS USED TO CALCULATE THE AMOUNT OF EXCESS UNCOMMITTED						
1	CALCULATE THE UNCOMMITTED RESERVE	RESERVES.					
_	Reduce fund balance by exempt assets and any						
	previously appropriated fund balance						
	Fund balance	\$ 400,000	A				
	LESS: Exempt assets	\$ (1,000)					
	Capital reserve	\$ (1,000)					
	Previously appropriated fund balance	\$ (3,000)	D				
	Reduced fund balance			\$ 395,000			
	Multiply reduced fund balance by the ratio of fee			,			
	revenue to total revenue						
	Fee revenue	\$ 200,000	E				
	Total revenue	\$ 250,000	G				
	Ratio of fee revenue to total revenue			80%			
	Uncommitted reserve			\$ 316,000			
	(Note: Reduced fund balance multiplied by the	ratio.)					
2	CALCULATE THE MAXIMUM RESERVE						
	Multiply total expenses by 16.5 percent						
	Total expenses	\$ 200,000	Н				
		x 16.5%					
	Maximum reserve			\$ 33,000			
3	CALCULATE THE EXCESS UNCOMMITTED RESERVE						
	Subtract maximum reserve from the uncommitted						
	reserve			<b>h</b> • • • • • • • •			
	EXCESS UNCOMMITTED RESERVE			\$ 283,000			

## CASH FUNDS UNCOMMITTED RESERVES FOR FISCAL YEAR 2020

The purpose of Section 24-75-402, C.R.S., was not only to eliminate excess uncommitted reserves existing on June 30, 1998, but also to keep all cash funds from increasing their uncommitted reserves in future years.

In Fiscal Year 2015, the General Assembly changed the requirements for calculating excess uncommitted reserves through House Bill 15-1261, which stated that only funds with uncommitted reserves greater than \$200,000 with an excess are out of compliance. The General Assembly also added a provision that allows departments to request that the State Controller average the calculated uncommitted reserve for a cash fund over a multi-year period if the program has a multi-year revenue collection period. As of the date of this report, the Office of the State Controller (OSC) indicates that it has not received any requests to average uncommitted reserves in accordance with this provision.

The bill also added a provision allowing departments to submit a request to the JBC to waive these reserve requirements for a specific period. Departments can specifically request either a full exemption for a cash fund or the establishment of an alternative maximum reserve amount for the cash fund. This waiver could be for any amount. EXHIBIT 1.2 shows the cash funds that have JBC-approved waivers as of the date of this report. The funds in this table noted as having an "Exemption" waiver are excluded from the cash funds reporting requirements and are, therefore, not included in any tables or appendices. The funds in this table noted as having an "Alternative Maximum" waiver are included in tables and appendices, and are included in this report if they have uncommitted reserves in excess of their alternative maximum reserve.

## EXHIBIT 1.2. STATE OF COLORADO JOINT BUDGET COMMITTEE APPROVED CASH FUND WAIVERS FOR CASH FUNDS WITH EXCESS UNCOMMITTED RESERVES EFFECTIVE AS OF FISCAL YEAR 2020

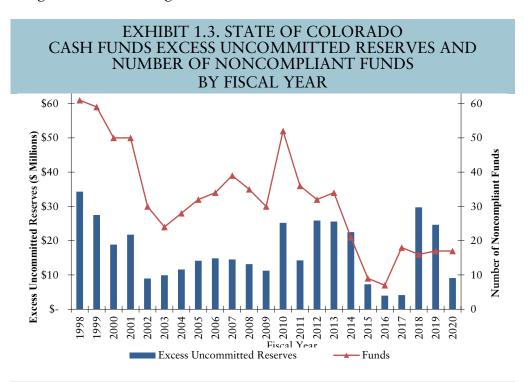
Fund Name	WAIVER TYPE	MAXIMUM RESERVE	ALTERNATIVE MAXIMUM RESERVE	Waiver Period (Fiscal Years)
EDUCATION				
Educator Licensure Cash Fund	Exemption	N/A	N/A	2019 through 2021
HIGHER EDUCATION				
Private Occupational Schools Fund	Exemption	N/A	N/A	2020 through 2022
HUMAN SERVICES				
Child Care Licensing Cash Fund	Exemption	N/A	N/A	2019 through 2021
Records and Reports Fund	Exemption	N/A	N/A	2020 through 2022
LABOR AND EMPLOYMENT				
Conveyance Safety Fund	Alternative	\$235,018	\$1,500,000	2019 through 2021
	Maximum			
Wage Theft Enforcement Fund	Exemption	N/A	N/A	2020 through 2021
Workers' Compensation Cost Containment	Exemption	N/A	N/A	2019 through 2021
Fund				
LOCAL AFFAIRS				
Building Regulation Fund	Alternative	\$190,177	\$380,354	2019 through 2021
	Maximum			
Private Activity Bond Allocations Fund	Alternative	\$13,557	\$246,495	2019 through 2021
	Maximum			
PERSONNEL & ADMINISTRATION				
Self-insured Property Fund	Exemption	N/A	N/A	2020
State Archives and Records Fund	Exemption	N/A	N/A	2019 through 2020
PUBLIC HEALTH AND ENVIRONMENT				
Hazardous Substance Response Form	Alternative	\$720,069	\$10,000,000	2018 through 2020
	Maximum			
Vital Statistics Record Cash Fund	Exemption	N/A	N/A	2018 through 2020
PUBLIC SAFETY				
CBI Identification Unit Fund	Exemption	N/A	N/A	2019 through 2021
REVENUE				
Liquor Enforcement Division and State	Exempt	N/A	N/A	2020 through 2022
Licensing Authority				
Marijuana Cash Fund <sup>1</sup>	Exempt	N/A	N/A	2020 through 2022
SOURCE: Joint Budget Committee letters to the	e Office of the State	Controller da	ted March 2017 t	through June 2020.

The Fiscal Year 2020 Cash Funds Report (Report) indicates that, overall, Section 24-75-402, C.R.S., has reduced total excess uncommitted reserves since 1998. The Report shows 17 cash funds with excess uncommitted reserves of about \$9.1 million, compared with 61 cash funds with excess uncommitted reserves of about \$34.3 million identified in the Fiscal Year 1998 Report. From Fiscal Year 2019 to Fiscal Year 2020 the total excess uncommitted reserves decreased by

<sup>1</sup>This fund is distinct from the Medical Marijuana Cash Fund administered by Public Health and Environment.

\$15.5 million, and the total number of funds stayed the same.

EXHIBIT 1.3 shows the excess uncommitted reserves by fiscal year and the number of noncompliant funds since the implementation of the original cash funds legislation in Fiscal Year 1998.



SOURCE: Office of the State Auditor analysis of the Cash Funds Uncommitted Reserves Reports for Fiscal Years 1998 through 2020.

NOTE: Beginning with Fiscal Year 2015, funds with excess uncommitted reserves are defined as funds with uncommitted reserves greater than \$200,000 with an excess. For Fiscal Years 1998 through 2014, the definition applied to funds with uncommitted reserves greater than \$50,000 with an excess.

## TAXPAYER'S BILL OF RIGHTS (TABOR) IMPLICATIONS

Each year, the OSC prepares the *Schedule of Computations Required Under Article X, Section 20, of the State Constitution (TABOR),* which calculates the annual amount of TABOR revenue collected by the State. If the State collects revenue in excess of a calculated limit, it must refund that excess to taxpayers. The excess has traditionally been paid from tax revenues in the General Fund, rather than fee revenues in cash funds.

TABOR revenue consists of two major parts: state tax revenues including income and sales taxes, and fees from cash-funded activities. The financial information relating to fee revenue contained in this audit report is a component of all fees from cash-funded activities. As reported by the State Controller as of September 1, 2020, the State had approximately \$14.9 billion in TABOR revenue for Fiscal Year 2020. This included \$4.8 billion recorded in all cash funds, with \$291 million in cash funds subject to the requirements of this report. Fiscal Year 2020 revenue was under the limit by \$82.5 million. When the State's TABOR revenue exceeds the limit, excess fee revenue in cash funds may influence whether the State will owe TABOR refunds. Section 24-75-402(3)(c), C.R.S., requires a department to reduce fees or increase expenditures if the department has excess uncommitted reserves.

EXHIBIT 1.4 lists the top 10 individual funds with the largest excess uncommitted reserves balances, and their corresponding departments. The exhibit also shows the total number of years, not necessarily consecutive, that each fund has been out of compliance with statutory requirements.

#### EXHIBIT 1.4. STATE OF COLORADO CASH FUNDS WITH 10 LARGEST EXCESS UNCOMMITTED RESERVES BALANCES AS OF JUNE 30, 2020, WITH COMPARISON OF BALANCES AS OF JUNE 30, 2019

DEPARTMENT	Fund Name	EXCESS UNCOMMITTED RESERVES 2019	EXCESS UNCOMMITTED RESERVES 2020	TOTAL NUMBER OF YEARS OUT OF COMPLIANCE <sup>1</sup>
Department of Public Safety	School Safety Resource Center Cash Fund	0	\$2,321,824	1
Department of Personnel and Administration	Supplier Database Cash Fund	0	\$2,096,339	8
Department of Agriculture	Industrial Hemp Registration Program Fund	\$1,229,338	\$1,178,171	2
Department of Public Safety	Instant Criminal Background Check Fund	0	\$838,106	3
Department of Regulatory Agencies	Conservation Easements Cash Fund	0	\$520,110	1
Department of Regulatory Agencies	Telecommunications Utility Fund	0	\$475,222	2
Department of State	Department of State Cash Fund	\$323,820	\$400,328	13
Department of Regulatory Agencies	Real Estate Cash Fund	0	\$319,443	6
Department of Law	Uniform Consumer Credit Code Cash Fund	\$140,729	\$193,429	10
Department of Public Health and Environment	Medical Marijuana Cash Fund	\$31,699	\$190,239	15

SOURCE: Office of the State Auditor analysis of the Cash Funds Uncommitted Reserves Reports for the Fiscal Years Ended June 30, 2003, through 2020.

<sup>1</sup>Total number of years out of compliance may not necessarily represent consecutive years.

### RESTRICTION OF SPENDING AUTHORITY

Section 24-75-402(12), C.R.S., requires the State Controller to restrict spending authority for cash funds that have been out of compliance for 3 consecutive fiscal years. Specifically, this statute instructs the State Controller to restrict spending of any appropriation from the cash fund for the next fiscal year in an amount equal to the lesser of the excess uncommitted reserve or the applicable maximum reserve requirement. Statute also instructs the State Controller to release the restriction when the fund complies with the maximum or alternative maximum reserve requirement, or when the Joint Budget Committee approves an exemption waiver for the fund.

EXHIBIT 1.5 provides a listing of the cash funds with excess uncommitted reserves for 2 or more consecutive years as of June 30, 2020. As shown in the exhibit the Public School Construction and Inspection Cash Fund at the Department of Public Safety has had an excess uncommitted reserve for 3 consecutive years. As a result, this fund is now subject to spending authority restriction in Fiscal Year 2021, in accordance with statute. The Uniform Consumer Credit Code Cash Fund at the Department of Law has had an excess uncommitted reserve for 4 consecutive years, and therefore, was subject to the spending authority restriction in Fiscal Year 2020 and will continue to be subject to the restriction in Fiscal Year 2021, in accordance with statute. The remaining funds, which have had excesses for 2 consecutive years, will be subject to the spending authority restriction in Fiscal Year 2022 if they continue to have an excess uncommitted reserve at the end of Fiscal Year 2021.

#### EXHIBIT 1.5. STATE OF COLORADO CASH FUNDS WITH TWO OR MORE CONSECUTIVE YEARS OF EXCESS UNCOMMITTED RESERVES AS OF JUNE 30, 2020

Fund Name	Excess Uncommitted Reserves		
FUND INAME	2018	2019	2020
AGRICULTURE			
Industrial Hemp Registration Program	\$0	\$1,229,338	\$1,178,171
LAW			
Uniform Consumer Credit Code Cash Fund <sup>1</sup>	\$202,047	\$140,729	\$193,429
PUBLIC HEALTH AND ENVIRONMENT			
Assisted Living Residence Fund	\$0	\$336,177	\$10,910
Home Care Agency	\$0	\$89,965	\$39,520
Medical Marijuana Cash Fund	\$0	\$31,699	\$190,239
SUBTOTAL	\$0	\$457,841	\$240,669
PUBLIC SAFETY			
Public School Construction and Inspection Cash Fund	\$3,014,118	\$1,748,630	\$7,341
REGULATORY AGENCIES			
Prescription Drug Monitoring	\$0	\$480,061	\$174,278
Division of Securities Cash Fund	\$0	\$713,942	\$75,011
SUBTOTAL	\$0	\$1,194,003	\$249,289
STATE			
Department of State Cash Fund	\$0	\$323,820	\$400,328
GRAND TOTAL	\$3,216,165	\$5,094,331	\$2,269,227

SOURCE: Office of the State Auditor analysis of the *Cash Funds Uncommitted Reserves Reports for the Fiscal Years Ended June 30, 2018, through 2020.* 

<sup>1</sup> This fund has been out of compliance for 4 consecutive years.

### REPORTING REQUIREMENTS

Section 24-75-402(5), C.R.S., identifies specific funds to be excluded from the Report, as well as criteria for exclusion. These criteria include the exclusion of any cash fund established to fund capital construction, any trust fund, and any cash fund with uncommitted reserves of less than \$200,000. Additionally, during Fiscal Year 2011, a legal memorandum from the Office of Legislative Legal Services concluded that fee revenue set in statute should be excluded from the cash fund's fee revenue in the calculation of excess uncommitted reserves.

## CURRENT AND PRIOR YEAR COMPLIANCE

In our *Fiscal Year 2020 Cash Funds Uncommitted Reserves* audit report we have made recommendations to seven departments for 17funds with excess uncommitted reserves that were out of compliance with Section 24-75-402(3)(c), C.R.S. By comparison, in the previous year, as a result of our Fiscal Year 2019 audit, we made recommendations to 12 departments for 17 cash funds that were out of compliance.

EXHIBIT 1.6 shows cash funds with any excess uncommitted reserves at the end of Fiscal Year 2020 or Fiscal Year 2019. The complete Report with all cash funds with uncommitted reserves greater than \$200,000 at the end of Fiscal Year 2020 and subject to Section 24-75-402, C.R.S., is on PAGES 50 and 51.

# EXHIBIT 1.6. STATE OF COLORADO CASH FUNDS UNCOMMITTED RESERVES REPORT SUMMARY FOR THE FISCAL YEARS ENDED JUNE 30, 2019 AND 2020 CASH FUNDS WITH EXCESS UNCOMMITTED RESERVES GREATER THAN \$0

OKLATILA TIMIN WO			
Fund Name	EXCESS UNCOMMITTED RESERVE FISCAL YEAR FISCAL YEAR		
	2019	2020	
DEPARTMENT OF AGRICULTURE			
Industrial Hemp Registration Program Cash Fund	\$1,229,338	\$1,178,171	
DEPARTMENT OF HIGHER EDUCATION			
Private Occupational School Division Cash Fund	\$115,980	\$0	
DEPARTMENT OF HUMAN SERVICES			
Records And Reports Fund	\$270,740	\$0	
JUDICIAL BRANCH			
Judicial Information Technology Cash Fund	\$3,115,385	\$0	
DEPARTMENT OF LABOR AND EMPLOYMENT			
Conveyance Safety Fund	\$376,218	\$0	
DEPARTMENT OF LAW			
Collection Agency Cash Fund	\$146,020	\$0	
Uniform Consumer Credit Code Cash Fund	\$140,729	\$193,429	
SUBTOTAL	\$286,749	\$193,429	
DEPARTMENT OF MILITARY AND VETERANS AFFAIRS			
Chargeable Quarters and Billeting Cash Fund	\$694,205	\$0	
DEPARTMENT OF PERSONNEL & ADMINISTRATION			
Supplier Database Cash Fund	\$0	\$2,096,339	
DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT			
Radiation Control Fund	\$0	\$97,872	
Medical Marijuana Cash Fund	\$31,699	\$190,239	
Assisted Living Residence Fund	\$336,177	\$10,910	
Home Care Agency Cash Fund	\$89,965	\$39,520	
Trauma System Cash Fund	\$0	\$186,607	
SUBTOTAL	\$457,841	\$525,148	
DEPARTMENT OF PUBLIC SAFETY			
Public School Construction and Inspection Fund	\$1,748,630	\$7,341	
School Safety Resource Center Cash Fund	\$0	\$2,321,824	
Instant Criminal Background Check Fund	\$0	\$838,106	
Health Facility Construction and Inspection Fund	\$865,245	\$0	
SUBTOTAL	\$2,613,875	\$3,167,271	
DEPARTMENT OF REGULATORY AGENCIES			
Prescription Drug Monitoring Fund	\$480,061	\$174,278	
Conservation Easements Cash Fund	\$0	\$520,110	
Real Estate Cash Fund	\$0	\$319,443	
Division of Securities Cash Fund	\$713,942	\$75,011	
Telecommunications Utility Fund	\$0	\$475,222	
SUBTOTAL	\$1,194,003	\$1,564,064	
DEPARTMENT OF REVENUE			
Marijuana Cash Fund	\$13,926,918	\$0	
Liquor Enforcement Division & State Licensing Authority	\$71,334	\$0	
SUBTOTAL	\$13,998,252	\$0	
DEPARTMENT OF STATE			
Department of State Cash Fund	\$323,820	\$400,328	
GRAND TOTAL	\$24,676,407	\$9,124,750	
SOURCE: Office of the State Auditor analysis of the Cash Funds Unco	ommitted Reserves R		

SOURCE: Office of the State Auditor analysis of the *Cash Funds Uncommitted Reserves Reports for the Fiscal Years Ended June 30, 2019 and 2020*, prepared by the Office of the State Controller.

## AUDIT PURPOSE, SCOPE, AND METHODOLOGY

We conducted this performance audit pursuant to Section 24-30-207(3), C.R.S., which requires the State Auditor to perform an audit of the OSC's annual Report. We performed our audit work on the Fiscal Year 2020 Report during the period July 2020 through October 2020. We appreciate the cooperation and assistance provided by the State Controller and OSC staff, as well as staff at the various departments. We conducted this performance audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

The key audit objectives were to determine compliance of the State's cash funds in accordance with Section 24-75-402, C.R.S., and to determine whether the schedules contained in the State Controller's Report were prepared in accordance with Statute. The full Report is included on page 50 of this audit report.

To accomplish our audit objectives, we:

- Determined whether the schedules contained in the Report, as prepared by the OSC, were prepared in accordance with statute.
- Obtained an understanding of internal control that is significant within the context of audit objectives. If significant to audit objectives, we evaluated the effectiveness of internal control in relation to the State Controller's preparation of the financial report.
- Determined whether departments complied with Section 24-75-402,
   C.R.S., for cash funds with excess uncommitted reserves as of the Fiscal Year Ended June 30, 2020.

- Determined whether the OSC has created policies and procedures to ensure creation of an accurate list of funds for which they are required to restrict spending authority in accordance with Section 24-75-402(12), C.R.S.
- Followed up on prior year audit recommendations.

We relied on sampling to support some of our audit work. We selected a nonstatistical sample of 100 of the total 514 funds and performed detail testing of the various balances reported in the OSC's Report. We chose the sample to provide sufficient coverage of those areas that were significant to the objectives of this audit and the results of our sample testing were not intended to be projected to the entire population. However, the sample results are valid for confirming that the departments generally recorded cash fund information in accordance with the OSC's Fiscal Procedures Manual (FPM). The OSC publishes the FPM each year to communicate policies and procedures to the departments, and it includes detailed policies for recording transactions related to cash funds. This is the main way the OSC communicates internal control information externally to each department. As required by auditing standards, we planned our audit work to assess the effectiveness of those internal controls that were significant to our audit objectives. Specifically, our work related to internal control included the following components and underlying principles based on guidance issued by the U.S. Government Accountability Office.

SIGNIFICANT INTERNAL CONTROL COMPONENTS AND UNDERLYING PRINCIPLES REVIEWED DURING THE AUDIT				
Risk Assessment  • Identify, Analyze, and Respond to Change  Information and Communication  • Communicate Externally				
Control Activities      Design Activities for the     Information System     Implement Control Activities	Monitoring     Perform Monitoring Activities     Evaluate Issues and Remediate     Deficiencies			
SOURCE: U.S. Government Accountability Office, Standards for Internal Control in the Federal Government (Green Book).				

Our conclusions on the effectiveness of those controls that were significant to our audit objectives, as well as specific details about the audit work supporting our findings, conclusions, and recommendations are described in the remainder of this report. The Office of the State Controller reviewed a draft of this report and each department reviewed their respective findings and recommendations. We have incorporated the department and OSC comments into the report where relevant. The written responses to the recommendations and the related implementation dates are the sole responsibility of each department.

#### **OVERALL CONCLUSION**

Based on the results of our audit we determined the schedules contained in the Report, as prepared by the OSC, were prepared in accordance with Section 24-75-402, et. seq., C.R.S., including within the deadline for submission to the OSPB and JBC outlined in Section 24-30-207(3), C.R.S. We obtained an understanding of internal controls that were significant within the context of our audit objectives, evaluated the effectiveness of internal control in relation to the State Controller's preparation of the financial report, and found no deficiencies. We determined that the OSC has created and implemented policies and procedures to ensure creation of an accurate list of funds for which they are required to restrict spending authority in accordance with Section 24-75-402(12), C.R.S. We followed up on prior year audit recommendations and found no problems.

We determined that seven departments did not comply with Section 24-75-402, C.R.S., for cash funds with excess uncommitted reserves as of the Fiscal Year Ended June 30, 2020. We describe specific details regarding these instances of noncompliance, our findings, and recommendations to the various departments in CHAPTER 2.



## CHAPTER 2

## FINDINGS AND RECOMMENDATIONS

### COMPLIANCE WITH STATUTORY RESERVE REQUIREMENTS

Cash funds statutes list key dates that specify when cash funds should comply with statutory requirements. Section 24-75-402(6), C.R.S., specifies that excess uncommitted reserves limitations do not apply to funds that have been in existence for fewer than 2 full fiscal years.

## WHAT AUDIT WORK WAS PERFORMED AND WHAT WAS THE PURPOSE?

As part of our audit of the Fiscal Year 2020 *Cash Funds Uncommitted Reserves Report* (Report) we reviewed the departments' cash fund balances, obtained fund descriptions, and performed testwork on significant balances. The purpose of our audit work was to determine departments' compliance with statutory limits on excess uncommitted cash funds reserves.

## HOW WERE THE RESULTS OF THE AUDIT WORK MEASURED?

Departments are allowed to keep cash fund reserves subject to limits as outlined in statute. If a cash fund is found to be out of compliance with the statutory limits, Section 24-75-402(3)(c) C.R.S. requires that departments take action to reduce excess uncommitted reserves by decreasing fees charged to citizens, taking into account any increases in expenditures from the fund. Section 24-75-402(12) C.R.S. also requires the State Controller to restrict spending authority of funds that have been out of compliance for 3 consecutive years.

## WHAT PROBLEM DID THE AUDIT WORK IDENTIFY?

During our audit, we found that seven departments had excess uncommitted reserves as of the end of Fiscal Year 2020 totaling approximately \$9.1 million in 17 cash funds that are subject to statutory limits. The departments and funds not in compliance as of June 30, 2020, are described in the following department sections in this report, along with the number of years each fund has shown an excess, based on the first year of required compliance.

#### WHY DID THIS PROBLEM OCCUR?

The seven departments with excess uncommitted reserves for Fiscal Year 2020 did not take action to ensure statutory compliance with cash funds uncommitted reserves limits such as reducing fees, spending down the balance, or seeking a waiver from the Joint Budget Committee.

#### WHY DOES THIS PROBLEM MATTER?

As discussed in Chapter 1, because the departments did not take the necessary action to reduce fees, excess reserves were not mitigated effectively. Further, because cash fund fees are considered part of TABOR revenue, excess cash reserves contribute to the State potentially exceeding TABOR limits in a given year. For Fiscal Year 2020 the State was under the TABOR excess revenues cap by \$82.5 million according to the State Controller's September 1 TABOR certification letter.

## DEPARTMENT OF AGRICULTURE

As of June 30, 2020, the Department of Agriculture had one cash fund out of compliance with Section 24-75-402(3)(c), C.R.S., with excess uncommitted reserves totaling approximately \$1.2 million.

## INDUSTRIAL HEMP REGISTRATION PROGRAM CASH FUND

**PURPOSE:** To test hemp crops to ensure that tetrahydrocannabinol (THC) levels comply with requirements. Fees are charged for inspections and based on land area.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2016

STATUS: Fiscal Year 2020 was the 2nd year since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

### EXHIBIT 2.1. INDUSTRIAL HEMP REGISTRATION PROGRAM CASH FUND

FISCAL YEAR	Amount of Excess
2016-20181	\$ -
2019	\$ 1,229,338
2020	\$ 1,178,171

SOURCE: Office of the State Auditor analysis of the Cash Funds Uncommitted Reserves Reports for the Fiscal Years Ended June 30, 2016, through 2020.

<sup>1</sup> This fund was either in compliance or not required to comply with Section 24-75-402(3)(c), C.R.S., during these years.

### **RECOMMENDATION 1**

The Department of Agriculture should take appropriate action to ensure that the Industrial Hemp Registration Program Cash Fund complies with applicable cash funds statutory requirements.

### **RESPONSE**

#### DEPARTMENT OF AGRICULTURE

AGREE. IMPLEMENTATION DATE: JUNE 2023

Following the 2018 Agricultural Improvement Act (Federal Farm Bill) identifying Hemp as an agricultural crop, and more recently, USDA interim final rules on October 31, 2019 (7 CFR Part 990) for the Establishment of a Domestic Hemp Production Program, the Department has worked diligently to meet the requirements of these rules and develop an emerging agricultural industry in the State of Colorado. In response, the Department coordinated the Colorado Hemp Advancement and Management Plan (CHAMP) initiative, which brought collaboration with leading state, local, and tribal agencies, as well as industry experts. This initiative has identified opportunities to develop a more sustainable program and driven supplemental funding requests during the 2020 legislative session. Additionally, on June 18, 2020, the Department submitted the Colorado State Hemp Management Plan to USDA in response to the interim final rule, outlining the management plan of the Industrial Hemp program in the State of Colorado. During the 2020 legislative session, the Department also sought and obtained a cash fund maximum reserve exemption waiver from the Joint Budget Committee for Fiscal Years 2020-21, 2021-22, and 2022-23. These exemptions align with the Department's deployed strategy to bring the Industrial Hemp Registration program Cash Fund into compliance.

### DEPARTMENT OF LAW

As of June 30, 2020, the Department of Law had one cash fund out of compliance with Section 24-75-402(3)(c), C.R.S., with excess uncommitted reserves totaling approximately \$193,000.

### Uniform Consumer Credit Code Cash Fund

PURPOSE: To collect license fees and court awards related to the enforcement of the Uniform Consumer Credit Code.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2003.

STATUS: Fiscal Year 2020 was the 10th year in total since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S. The Fund has been out of compliance for 4 consecutive years and is, therefore, also subject to continuing spending restrictions noted in Section 24-75-402(12), C.R.S.

EXHIBIT 2,2. UNIFORM CO CASH	
FISCAL YEAR	Amount of Excess
2003	\$ 146,836
20041	\$ -
2005	\$ 69,796
2006	\$ 187,293
2007	\$ 113,989
$2008-2010^{1}$	\$ -
2011	\$ 35,918
2012	\$ 176,400
2013–2016 <sup>1</sup>	\$ -
2017	\$ 369,028
2018	\$ 202,047
2019	\$ 140,729
2020	\$ 193,429

SOURCE: Office of the State Auditor analysis of the *Cash Funds Uncommitted Reserves Reports* for the Fiscal Years Ended June 30, 2003, through 2020.

<sup>&</sup>lt;sup>1</sup> This fund was either in compliance or not required to comply with Section 24-75-402(3)(c), C.R.S., during these years.

### **RECOMMENDATION 2**

The Department of Law should immediately address the Uniform Consumer Credit Code Fund's excess uncommitted reserves in order to meet the requirements for the State Controller to release any spending restrictions on the fund.

### **RESPONSE**

#### DEPARTMENT OF LAW

AGREE. IMPLEMENTATION DATE: JUNE 2021

The DOL has taken appropriate action to reduce the end of year fund balance for this fund by over \$200K over the past two fiscal years. However, this fund experienced a reduction in actual expenses as compared to estimated expenses in FY20 due, in part, to the reduction of activities associated with the COVID pandemic. The DOL's January 2020 fee setting for this fund and the estimated expenses through the end of the current licensing period (January 2021), will put the fund at an estimated \$50K fund balance at that time. As such, the DOL will be positioned to establish new fees for this fund in January 2021, that will address the targeted fund balance requirements by the end of FY21. The DOL anticipates this fund to be in compliance by the end of FY 21.

### DEPARTMENT OF PERSONNEL AND ADMINISTRATION

As of June 30, 2020, the Department of Personnel and Administration had one cash fund out of compliance with Section 24-75-402(3)(c), C.R.S., with excess uncommitted reserves totaling approximately \$2.1 million.

#### SUPPLIER DATABASE CASH FUND

**PURPOSE:** To maintain the centralized database of providers of goods and services.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2003

STATUS: Fiscal Year 2020 was the 8th year since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

EXHIBIT 2.3. SUPPLIER	DATABASE CASH FUND
FISCAL YEAR	Amount of Excess
$2003-2009^{1}$	\$ -
2010	\$ 142,569
2011	\$ 88,699
2012	\$ 181,983
2013	\$ 259,252
2014	\$ 1,295,229
2015	\$ 2,209,436
2016	\$ 1,805,137
$2017-2019^{1}$	\$ -
2020	\$ 2,096,339

SOURCE: Office of the State Auditor analysis of the *Cash Funds Uncommitted Reserves Reports for the Fiscal Years Ended June 30, 2003, through 2020.* 

<sup>&</sup>lt;sup>1</sup> This fund was either in compliance or not required to comply with Section 24-75-402(3)(c), C.R.S., during these years.

### **RECOMMENDATION 3**

The Department of Personnel and Administration should take appropriate action to ensure that the Supplier Database Cash Fund complies with applicable cash funds statutory requirements.

### **RESPONSE**

## DEPARTMENT OF PERSONNEL AND ADMININSTRATION

AGREE. IMPLEMENTATION DATE: JUNE 2021

The Department of Personnel & Administration continues to work toward ensuring the Supplier Database Fund complies with statutory requirements. For Fiscal Years 2021 and 2022, the Department will utilize \$2.9 million and \$2.8 million from this fund, respectively, to offset CORE allocations through the CORE common policy request. The Department will continue to use this fund to offset common policy allocations for CORE. Additionally, this fund may be used to backfill an estimated procurement card rebate shortfall of about \$700,000 in the Division of Accounts and Control, State Procurement and Contracts Unit as authorized in letter note by the Legislature in the Fiscal Year 2021 Long Bill, HB20-1360.

# DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT

As of June 30, 2020, the Department of Public Health and Environment had five cash funds out of compliance with Section 24-75-402(3)(c), C.R.S., with excess uncommitted reserves totaling approximately \$525,000.

#### Assisted Living Residence Fund

**PURPOSE:** To support inspections and licensing of assisted living residences to ensure the protection of health and safety for residents who cannot live independently.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2001

STATUS: Fiscal Year 2020 was the 14th year in total since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

EXHIBIT 2.4. ASSISTED LIV	'ING RESIDE	NCE FUND	
FISCAL YEAR	Amoun	NT OF EXCESS	
2001–20021	\$	_	
2003	\$	307,280	
2004	\$	382,317	
2005	\$	182,142	
2006	\$	59,848	
2007	\$	81,393	
2008	\$	33,287	
2009	\$	60,746	
2010	\$	279,220	
2011	\$	472,596	
2012	\$	311,202	
2013	\$	302,604	
2014	\$	64,034	
2015–20181	\$	_	
2019	\$	336,177	
2020	\$	10,910	
COLID OF O (C)	0 1 5 1 17	. 10	D

SOURCE: Office of the State Auditor analysis of the *Cash Funds Uncommitted Reserves Reports* for the Fiscal Years Ended June 30, 2001, through 2020.

<sup>&</sup>lt;sup>1</sup> This fund was either in compliance or not required to comply with Section 24-75-402(3)(c), C.R.S., during these years.

#### HOME CARE AGENCY CASH FUND

**PURPOSE:** To administer and enforce standards for home healthcare agencies.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2011

STATUS: Fiscal Year 2020 was the 5th year in total since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

EXHIBIT 2.5. HOME CARE AGENCY CASH FUND			
FISCAL YEAR	Amount of Excess		
2011	\$ 24,378		
2012	\$ 254,091		
2013	\$ 12,648		
2014–20181	\$ -		
2019	\$ 89,965		
2020	\$ 39,520		
SOURCE: Office of the State Auditor analysis of the Cash Funds Uncommitted Reserves Reports			
for the Fiscal Years Ended June 30, 2011, through 2020.			
<sup>1</sup> This fund was either in compliance or not required to comply with Section 24-75-			

#### RADIATION CONTROL FUND

402(3)(c), C.R.S., during these years.

PURPOSE: To license, track and inspect special nuclear material, source material, by-product material, well logging and tracer studies, and human use material, in accordance with the requirements set forth by the Nuclear Regulatory Commission.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2001

STATUS: Fiscal Year 2020 was the 3rd year in total since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

EXHIBIT 2.6. RADIATION CONTROL FUND			
FISCAL YEAR	Amount of Excess		
2001	\$ 98,739		
$2002-2016^{1}$	\$ -		
2017	\$ 126,601		
2018–2019¹	\$ -		
2020	\$ 97.872		

SOURCE: Office of the State Auditor analysis of the *Cash Funds Uncommitted Reserves Reports for the Fiscal Years Ended June 30, 2001, through 2020.* <sup>1</sup> This fund was either in compliance or not required to comply with Section 24-75-402(3)(c), C.R.S., during these years.

### MEDICAL MARIJUANA CASH FUND

**PURPOSE:** To create an identification registry for cardholders and partially offset the costs of administering the medical marijuana program.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2004

STATUS: Fiscal Year 2020 was the 15th year in total since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

EXHIBIT 2.7. MEDICAL MARIJUANA CASH FUND			
FISCAL YEAR	Amount of Excess		
2004²	\$	282	
$2005^{2}$	\$	16,170	
$2006^{2}$	\$	23,018	
$2007^{2}$	\$	84,580	
$2008^{2}$	\$	189,920	
$2009^{2}$	\$	222,546	
$2010^{2}$	\$	4,127,911	
$2011^{2}$	\$	7,321,922	
2012	\$	11,322,309	
2013	\$	12,542,567	
2014	\$	12,977,819	
2015	\$	1,426,724	
2016	\$	169,156	
$2017-2018^{1}$	\$	-	
2019	\$	31,699	
2020	\$	190,239	

SOURCE: Office of the State Auditor analysis of the *Cash Funds Uncommitted Reserves Reports for the Fiscal Years Ended June 30, 2001, through 2020.* 

<sup>&</sup>lt;sup>1</sup> This fund was either in compliance or not required to comply with Section 24-75-402(3)(c), C.R.S., during these years.

<sup>&</sup>lt;sup>2</sup> This fund was not reported with excess uncommitted reserves for these years due to the Department's improper coding of revenue.

#### TRAUMA SYSTEM CASH FUND

**PURPOSE:** To support a program to designate qualifying health care facilities as trauma centers.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2003

STATUS: Fiscal Year 2020 was the 10th year in total since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

EXHIBIT 2.8. TRAUMA S	SYSTEM CASH F	UND
FISCAL YEAR	AMOUNT O	F EXCESS
20031	\$	_
2004	\$	27,299
2005	\$	37,244
$2006^{1}$	\$	-
2007	\$	66,734
2008	\$	77,864
2009	\$	48,484
2010	\$	25,923
2011	\$	137,884
2012	\$	132,045
2013	\$	211,745
2014-2019 <sup>1</sup>	\$	_
2020	\$	186,607

SOURCE: Office of the State Auditor analysis of the *Cash Funds Uncommitted Reserves Reports for the Fiscal Years Ended June 30, 2003, through 2020.* <sup>1</sup> This fund was either in compliance or not required to comply with Section 24-75-402(3)(c), C.R.S., during these years.

## **RECOMMENDATION 4**

The Department of Public Health and Environment should take appropriate action related to its cash funds excess uncommitted reserves including the following:

- A Ensuring that the Assisted Living Residence Fund complies with applicable cash funds statutory requirements.
- B Ensuring that the Home Care Agency Cash Fund complies with applicable cash funds statutory requirements.
- C Ensuring that the Radiation Control Fund complies with applicable cash funds statutory requirements.
- D Ensuring that the Medical Marijuana Cash Fund complies with applicable cash funds statutory requirements.
- Ensuring that the Trauma System Cash Fund complies with applicable cash funds statutory requirements.

## **RESPONSE**

## DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT

A AGREE. IMPLEMENTATION DATE: JUNE 2021

Pursuant to HB17-1285, this fund had a fee increase for SFY19. The fee increase was implemented to aid in sustaining the fund over the course of five years. Phase 2 of the fee increase went into effect on 7/1/2019. The intent of the fee increase was to gain excess fund balance in the first few years (SFY20 being year two) and slowly use that fund

balance in subsequent years as expenses increase. In addition, the Department experienced a net increase of 27 facilities during SFY20.

#### B AGREE. IMPLEMENTATION DATE: JUNE 2021

This fund had an increase of 60 new facilities in SFY20. The Department also experienced turnover in positions that were difficult to fill. The Department will continue to work toward filling vacancies and utilizing the excess fund balance. We anticipate the fund will be in compliance by the end of SFY21.

#### C AGREE. IMPLEMENTATION DATE: JUNE 2021

Due to previous deficit cash balances, several positions were frozen within this fund to become compliant. The Department has experienced an increase in revenue in SFY20 from inspection fees and registrations of equipment associated with urgent care facilities. The Department has now been able to fully staff this fund, while still experiencing some staff turnover within these positions.

#### D AGREE. IMPLEMENTATION DATE: JUNE 2021

The Department anticipated using the cash fund reserves to make some additional technical enhancements to the Medical Marijuana Registration System (MMRS) after the FY20 legislative session; however, due to the global pandemic, that did not happen. This fiscal year we will review our program needs in conjunction with our spending authority to determine what enhancements may be needed. Additionally, the program anticipates a number of bills to be introduced during the FY21 legislative session that, if passed, will require further MMRS system modifications. We will re-assess fees in the spring of FY21 when we may better anticipate the costs of any forthcoming required system upgrades and will adjust fees accordingly at that time to bring fund balance into compliance and meet all expected obligations.

#### E AGREE. IMPLEMENTATION DATE: JUNE 2021

The Department found that some of the trauma facilities were behind in making their payments, due to a change from a three year cycle to an annual cycle. The Department conducted an extensive reconciliation during SFY20 to collect these outstanding balances and anticipates that future revenue levels will be more consistent in future fiscal years.

## DEPARTMENT OF PUBLIC SAFETY

As of June 30, 2020, the Department of Public Safety had three cash funds out of compliance with Section 24-75-402(3)(c), C.R.S., with excess uncommitted reserves totaling approximately \$3.2 million.

## PUBLIC SCHOOL CONSTRUCTION AND INSPECTION FUND

**PURPOSE:** To record the costs and fees associated with the public school construction and inspection program administered by the division of fire prevention and control.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2011

C.R.S., during these years.

STATUS: Fiscal Year 2020 was the 3rd year in total since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S. The Fund has been out of compliance for 3 consecutive years and is, therefore, also subject to spending restrictions noted in Section 24-75-402(12), C.R.S.

EXHIBIT 2.9. PUBLIC SCHOOL CONSTRUCTION AND				
INSPECTION FU	ND			
FISCAL YEAR	AMOUNT OF E	EXCESS		
2011–20171	\$	_		
2018	\$	3,014,118		
2019	\$	1,748,630		
2020	\$	7,341		
SOURCE: Office of the State Auditor analysis of the Cash Funds Uncommitted Reserves				
Reports for the Fiscal Years Ended June 30, 2011, through 2020.				
<sup>1</sup> This fund was either in compliance or not required to comply with Section 24-75-402(3)(c),				

#### INSTANT CRIMINAL BACKGROUND CHECK FUND

**PURPOSE:** To report costs and fees related to the Department's performance of criminal history record checks.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2015

STATUS: Fiscal Year 2020 was the third year in total since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

EXHIBIT 2.10. INSTAN	T CRIMINAL	,
BACKGROUND CHI	ECK FUND	
FISCAL YEAR	AMOUNT OF I	Excess
2015	\$	1,418,615
2016	\$	747,725
$2017-2019^{1}$	\$	_
2020	\$	838,106
SOURCE: Office of the State Auditor analysis of the	Cash Funds Uncom	mitted Reserves
Reports for the Fiscal Years Ended June 30, 2015, thr	ough 2020.	
<sup>1</sup> This fund was either in compliance or not required to	o comply with Secti	ion 24-75-402(3)(c),
C.R.S., during these years.		

## SCHOOL SAFETY RESOURCE CENTER CASH FUND

**PURPOSE:** To promote safe learning environments for Colorado schools by charging attendance fees for training programs and conferences.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2013

STATUS: Fiscal Year 2020 was the 1st year in total since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

EXHIBIT 2.11. SCHOOL SAFETY R	ESOURCE CENTER CASH FUND		
FISCAL YEAR	Amount of Excess		
2013–2019 <sup>1</sup>	\$ -		
2020	\$ 2,321,824		
SOURCE: Office of the State Auditor analysis of	f the Cash Funds Uncommitted Reserves		
Reports for the Fiscal Years Ended June 30, 201	3, through 2020.		
<sup>1</sup> This fund was either in compliance or not required to comply with Section 24-75-402(3)(c),			
C.R.S., during these years.			

### **RECOMMENDATION 5**

The Department of Public Safety should take appropriate action related to its cash funds excess uncommitted reserves including the following:

- A Immediately addressing the Public School Construction and Inspection Fund's excess uncommitted reserves in order to meet the requirements for the State Controller to release any spending restrictions on the Fund.
- B Ensuring that the Instant Criminal Background Check Fund complies with applicable cash funds statutory requirements.
- C Ensuring that the School Safety Resource Center Cash Fund complies with applicable cash funds statutory requirements.

### RESPONSE

#### DEPARTMENT OF PUBLIC SAFETY

A AGREE. IMPLEMENTATION DATE: JULY 2020

The Public School Construction and Inspection Fund (fund 22S0) first became non-compliant in FY18. The construction safety inspection program supported by this fund became fully staffed during FY18, which is consuming some of the excess fund balance and improving fund balance forecasting. The fund program managers are actively managing the fund balance, adjusting expenditures where possible, and recommending fee adjustments as appropriate. A fee reduction was implemented in March, 2018, and as a result, the excess uncommitted reserves had fallen by more than half during FY19, and were just \$7,341 by June 30, 2020.

Additionally, the department received a waiver of the excess uncommitted reserves limitation to allow for an alternate reserve percentage from the Joint Budget Committee in June 2020. The alternate reserve waiver is effective for three years beginning with the FY 2020-21 operational year. Although the waiver was anticipated to include FY 2019-20, as of July 1, 2020, the fund is now under waiver.

#### B AGREE. IMPLEMENTATION DATE: JUNE 2022

The Instant Criminal Background Check Fund (fund 27J0) first became non-compliant in FY 2019-20, as a prolonged surge in gun purchases began in March 2020 due to the COVID-19 national pandemic and civic unrest which created an unexpected increase in revenue. Because the Department experienced the higher workload in the last quarter of the fiscal year, it did not have enough time to bring the fund into compliance by June 30, 2020.

Because the higher than expected workload has continued beyond FY 2019-20, the Department is requested an additional \$1.2 million in FY 2020-21 spending authority to hire additional staff to manage the ongoing workload, which should draw down the excess fund balance. The JBC approved this request on September 18, 2020.

#### C AGREE. IMPLEMENTATION DATE: JUNE 2022

The School Safety Resource Center first became non-compliant in FY 2020. However, the excess uncommitted fund balance was brought about by legislative action, when SB18-269 injected \$5.0 million general fund money into the fund. Therefore, this amount is not revenue generated from fees. Because the School Safety Resource Center will probably not be able to spend down the fund balance in the next two years, we will likely request a waiver for this fund.

## DEPARTMENT OF REGULATORY AGENCIES

As of June 30, 2020, the Department of Regulatory Agencies had five cash funds out of compliance with Section 24-75-402(3)(c), C.R.S., with excess uncommitted reserves totaling approximately \$1.6 million.

#### PRESCRIPTION DRUG MONITORING FUND

**PURPOSE:** To collect prescription license fees to support the costs of the Division of Professions and Occupations in implementing the Prescription Drug Monitoring Program.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2007

STATUS: Fiscal Year 2020 was the 7th year in total since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

EXHIBIT 2.12. PRESCRIPTION D	RUG MONITO	RING FUND
FISCAL YEAR	AMOUNT OF	EXCESS
2007–20081	\$	_
2009	\$	129,482
2010	\$	69,556
2011	\$	120,412
$2012^{1}$	\$	_
2013	\$	57,577
$2014-2016^{1}$	\$	_
2017	\$	183,608
$2018^{1}$	\$	-
2019	\$	480,061
2020	\$	174,278

SOURCE: Office of the State Auditor analysis of the *Cash Funds Uncommitted Reserves Reports* for the Fiscal Years Ended June 30, 2007, through 2020.

<sup>&</sup>lt;sup>1</sup>This fund was either in compliance or not required to comply with Section 24-75-402(3)(c), C.R.S., during these years.

#### **DIVISION OF SECURITIES CASH FUND**

PURPOSE: To collect registration fees assessed on security sellers and protect investors by providing funds for Division staff to investigate cases of potential investment fraud, provide licensing and examination of investment advisers and stockbrokers, and for outreach and educational presentations.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2001

STATUS: Fiscal Year 2020 was the 9th year in total since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

EXHIBIT 2.13. DIVISION (	OF SECURITIES CAS	SH FUND
FISCAL YEAR	AMOUNT OF 1	Excess
2001	\$	112,625
2002-20041	\$	-
2005	\$	279,648
2006	\$	288,343
2007	\$	230,010
2008	\$	47,333
$2009^{1}$	\$	_
2010	\$	85,207
2011–2013 <sup>1</sup>	\$	_
2014	\$	165,190
$2015-2018^{1}$	\$	_
2019	\$	713,942
2020	\$	75,011

SOURCE: Office of the State Auditor analysis of the *Cash Funds Uncommitted Reserves Reports* for the Fiscal Years Ended June 30, 2001, through 2020.

<sup>1</sup> This fund was either in compliance or not required to comply with Section 24-75-

#### CONSERVATION EASEMENTS CASH FUND

**PURPOSE:** To ensure the soundness of state income tax credits for conservations easements by certifying organizations that hold conservation easements, determining credibility of appraisals, and assessing the qualifications of deeds of conservation easements.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2020

<sup>402(3)(</sup>c), C.R.S., during these years.

STATUS: Fiscal Year 2020 was the 1st year in total since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

## EXHIBIT 2.14. CONSERVATION EASEMENTS CASH FUND FISCAL YEAR AMOUNT OF EXCESS

2020 \$ 520,110

SOURCE: Office of the State Auditor analysis of the *Cash Funds Uncommitted Reserves Reports* for the Fiscal Years Ended June 30, 2020.

#### REAL ESTATE CASH FUND

**PURPOSE:** To collect fees for licenses, fines, and registrations for real estate brokers to support the Division's mission to protect the public from incompetent and dishonest real estate practitioners.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2003

STATUS: Fiscal Year 2020 was the 6th year in total since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

EXHIBIT 2.15. REAL ES	STATE CASH FUND
FISCAL YEAR	Amount of Excess
2003	\$ 1,034,446
2004	\$ 615,426
2005	\$ 1,167,900
2006	\$ 1,018,346
$2007 – 2010^1$	\$ -
2011	\$ 19,426
2012–2019 <sup>1</sup>	\$ _
2020	\$ 319,443

SOURCE: Office of the State Auditor analysis of the *Cash Funds Uncommitted Reserves Reports* for the Fiscal Years Ended June 30, 2003, through 2020.

<sup>&</sup>lt;sup>1</sup> This fund was either in compliance or not required to comply with Section 24-75-402(3)(c), C.R.S., during these years.

#### TELECOMMUNICATIONS UTILITY FUND

**PURPOSE:** To collect fees to defray the full amount of administrative expenses of the public utilities commission for the supervision and regulation of telecommunications public utilities.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2017

STATUS: Fiscal Year 2020 was the 2nd year since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

EXHIBIT 2.16. TELECOMN	MUNICATIONS UTILIT	Y FUND
FISCAL YEAR	AMOUNT OF EXC	CESS
2017	\$	229,030
$2018-2019^{1}$	\$	_
2020	\$	475,222

SOURCE: Office of the State Auditor analysis of the *Cash Funds Uncommitted Reserves Reports* for the Fiscal Years Ended June 30, 2017, through 2020.

<sup>&</sup>lt;sup>1</sup>This fund was either in compliance or not required to comply with Section 24-75-402(3)(c), C.R.S., during these years.

### **RECOMMENDATION 6**

The Department of Regulatory Agencies should take the appropriate action related to its cash funds excess uncommitted reserves including the following:

- A Ensuring that the Prescription Drug Monitoring Fund complies with applicable cash funds statutory requirements.
- B Ensuring that the Division of Securities Cash Fund complies with applicable cash funds statutory requirements.
- C Ensuring that the Conservation Easements Cash Fund complies with applicable cash funds statutory requirements.
- D Ensuring that the Real Estate Cash Fund complies with applicable cash funds statutory requirements.
- Ensuring that the Telecommunications Utility Fund complies with applicable cash funds statutory requirements.

## **RESPONSE**

## DEPARTMENT OF REGULATORY AGENCIES

#### A AGREE. IMPLEMENTATION DATE: JUNE 2022

The Department agrees with the recommendation and continually monitors all fund balances for compliance with Senate Bill 98-194's limitations on excess uncommitted reserves. Due to oscillating renewal schedules for prescriptive authority licensees, this fund routinely encounters high renewal volume and low renewal volume in alternating years. The Department implemented fee reductions

effective FY 2019-20 in order to achieve compliance as swiftly as possible while avoiding deficit status in out-years. Thus far, the Department has reduced excess balance by 74% (from \$480k to \$174k) between June 2019 and June 2020, and a \$267k statutory fund balance transfer on July 1, 2020, has further greatly reduced fund balance. However, the fund must return to non-compliance during FY 20-21 in order to avert a fund balance deficit in FY 21-22, based on the timing of license renewals, so a revised implementation date of June 2022 is listed here.

#### B AGREE. IMPLEMENTATION DATE: JUNE 2021

The Department agrees with the recommendation and continually monitors all fund balances for compliance with Senate Bill 98-194's limitations on excess uncommitted reserves. The Department implemented aggressive fee reductions for this fund at the earliest opportunity, reducing fees by approximately 75% and taking revenue significantly below program costs. Excess fund balance was nearly eliminated by June 2020 having been reduced by 90% (from \$714k to \$75k) since June 2019. A revised implementation date reflects that compliance will occur in Fall 2020.

#### C AGREE. IMPLEMENTATION DATE: JUNE 2023

The Department agrees with the recommendation and continually monitors all fund balances for compliance with Senate Bill 98-194's limitations on excess uncommitted reserves. With respect to the Conservation Cash Fund, the Department intends to significantly reduce fees at the earliest feasible date, and additionally it is expected that expenditures increase in step with future hiring. However, the excess balance results from revenue in 2019 that exceeded 250% of program costs, and as a result it will take several years to achieve compliance even with aggressive fee reductions. While compliance is possible by June 2022, the Department forecasts compliance as of no later than June 2023.

#### D AGREE. IMPLEMENTATION DATE: JUNE 2023

The Department agrees with the recommendation and continually monitors all fund balances for compliance with Senate Bill 98-194's limitations on excess uncommitted reserves. With respect to the Division of Real Estate Cash Fund, the Department has already acted to aggressively reduce fees at the earliest possible date, reducing license fees by more than 50%. Given the timing of this fund's license cycle, in which only 1/3 of licenses pay fees each year, it is likely to take multiple fiscal years for compliance to be achieved without also causing a deficit. As such, while it is possible that compliance will be achieved earlier, the Department presently forecasts compliance no later than June 2023.

#### E AGREE. IMPLEMENTATION DATE: JUNE 2022

The Department agrees with the recommendation and continually monitors all fund balances for compliance with Senate Bill 98-194's limitations on excess uncommitted reserves. With respect to the Telecommunications Fixed Utility Fund, the Department expects increased expenditures to significantly reduce fund balance during FY 20-21. While it is possible this may achieve compliance as soon as the current fiscal year, the Department also intends to reduce fee assessments to the fund at the earliest opportunity (June 2021) such that compliance will occur no later than June 2022.

### DEPARTMENT OF STATE

As of June 30, 2020, the Department of State had one cash fund out of compliance with Section 24-75-402(3)(c), C.R.S., with excess uncommitted reserves totaling approximately \$400,000.

#### DEPARTMENT OF STATE CASH FUND

**PURPOSE:** To record collection of business licensing fee revenue and disbursement of licensing payments.

FIRST YEAR OF REQUIRED COMPLIANCE: Fiscal Year 2003

STATUS: Fiscal Year 2020 was the 13th year in total since the Fund's inception that the Fund was not in compliance with Section 24-75-402(3)(c), C.R.S.

EXHIBIT 2.17. DEPARTMENT OF S	STATE CASI	H FUND
FISCAL YEAR	AMOUNT OF E	XCESS
2003	\$	4,757,996
2004	\$	4,667,217
2005	\$	2,554,809
2006	\$	2,847,940
2007	\$	709,445
2008	\$	2,069,888
$2009^{1}$	\$	_
2010	\$	1,911,907
2011	\$	3,221,197
2012	\$	4,061,078
2013–2015 <sup>1</sup>	\$	_
2016	\$	248,901
2017	\$	575,161
20181	\$	_
2019	\$	323,820
2020	\$	400,328
COLID OF OWN CALCULATION A 1'S	T 1 TT	· 1 D

SOURCE: Office of the State Auditor analysis of the *Cash Funds Uncommitted Reserves Reports for the Fiscal Years Ended June 30, 2003, through 2020.* 

<sup>&</sup>lt;sup>1</sup> This fund was either in compliance or not required to comply with Section 24-75-402(3)(c), C.R.S., during these years.

### **RECOMMENDATION 7**

The Department of State should take appropriate action to ensure that the Department of State Cash Fund complies with applicable cash funds statutory requirements.

### **RESPONSE**

#### DEPARTMENT OF STATE

AGREE. IMPLEMENTATION DATE: JUNE 2021

The Department of State (Department) expected the Cash Fund to be in compliance at the end of FY 2019-20. However, expenses were lower in FY 2019-20 than expected, in part due to the COVID-19 pandemic. In FY 2020-21, the Department projects expenses to increase, driven by its matching funds obligation for the supplemental Help America Vote Act (HAVA) funds provided by the CARES Act, new lease costs, increased common policy costs, and reduced vacancy savings. As such, the Department expects the Cash Fund to be in compliance with its alternative maximum reserve by the end of FY 2020-21.



## CASH FUNDS

UNCOMMITTED RESERVES
REPORT FOR THE
FISCAL YEAR ENDED
JUNE 30, 2020

ISCAL YEAR 2020 AS OF JUNE 30, 2020  FUND  Department of Agriculture	FUND BALANCE (NOTE 4) <sup>1</sup>	EXEMPT ASSETS (NOTE 5)	CAPITAL RESERVE (NOTE 6)	PREVIOUSLY APPROPRIATED FUND BALANCE (NOTE 7)	FEE REVENUE (NOTE 8)
respection and Consumer Services Cash Fund	1,624,863	-	-	-	3,221,2
lant Health, Pest Control and Environmental Protection Fund	1,809,042	-	-	-	4,787,3
ndustrial Hemp Registration Program Cash Fund	1,345,470	-	-	-	1,020,5
UBTOTAL	4,779,375	-	-	-	9,029,0
lealth Care Policy & Financing					
hildren's Basic Health Plan Trust	11,658,137	-	-	-	1,001,7
fedicaid Nursing Facility Cash Fund	1,290,968	-	-	-	57,932,2
UBTOTAL	12,949,105	-	-	-	58,934,0
ıdicial Branch					
udicial Information Technology Cash Fund	7,299,905	1,652,682	5,197,837	-	17,577,2
adicial Collection Enhancement Fund	4,876,420	1 (52 (02	5 107 927	-	509,6
UBTOTAL	12,176,325	1,652,682	5,197,837	-	18,086,8
Labor and Employment oiler Inspection Fund	235,703	_	_		1,457,1
oner inspection rund conveyance Safety Fund	1,396,281	-	-	-	1,437,1
UBTOTAL	1,631,984				2,054,9
Law	1,031,784				2,034,
Iniform Consumer Credit Code Cash Fund	489,978	223	_		1,728,7
egal Services Cash Fund	6,674,216	2,525,484	1,183,336	-	3,305,2
UBTOTAL	7,164,194	2,525,707	1,183,336	-	5,033,9
Military and Veterans Affairs					
hargeable Quarters and Billeting Cash Fund	225,237	-	-	-	853,7
ersonnel and Administration					
upplier Database Cash Fund	5,064,512	-	-	-	1,676,1
Public Health and Environment					
Iazardous Substances Response Fund	8,643,979	-	-	-	2,079,8
adiation Control Fund	570,198	-	-	-	3,228,8
rauma System Cash Fund	287,899	-	-	-	806,4
Medical Marijuana Cash Fund	520,741	•	•	-	2,098,4
Iome Care Agency Cash Fund	253,883	-	-	-	1,257,5
ssisted Living Residence Fund	568,330	-	-	-	3,269,6
UBTOTAL	10,845,030	-	-		12,740,8
Public Safety ublic School Construction and Inspection Fund	520,060	-			1,236,1
chool Safety Resource Center Cash Fund	2,716,631	-	-	-	1,236,1
nstant Criminal Background Check Fund	1,432,919	19,182	-	-	4,450,
lealth Facility Construction and Inspection Fund	226,326	17,102	-		368,
UBTOTAL	4,895,936	19,182	-	-	6,100,5
Regulatory Agencies	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				
Onservation Easements Cash Fund	558,333	-	-	-	256,3
ublic Utilities Commission Fixed Utility Fund	2,029,350	1,035	-		12,587,9
ublic Utilities Commission Motor Carrier Fund	335,854	-	-	-	2,188,
vivision of Professions and Occupations Cash Fund	1,637,153	20	-	-	27,509,2
rescription Drug Monitoring Fund	630,899	-	-	-	288,
elecommunications Utility Fund	589,272	-	-	-	1,100,8
eal Estate Cash Fund	1,569,939	21.026	-	-	7,889,4
ivision of Securities Cash Fund	954,505	21,036	-	-	4,632,7
ublic Deposit Administration Fund inancial Services Cash Fund	356,307 302,799	-	-	- -	5,111,4
niancial Services Cash Fund Division of Insurance Cash	302,799 683,623	38,487	-	-	1,925,9 7,884,
UBTOTAL	9,648,034	60,578	-		71,375,
Revenue	2,040,034	00,578			/1,3/3,
acing Cash Fund	209,544			_	1,387,
uto Dealers License Fund	609,451	1,584	-		3,993,4
UBTOTAL	818,995	1,584	-		5,381,4
Department of State	220,70	-,			=,=01,
Department of State Cash Fund	6,110,113	1,048,059	-		24,140,
RAND TOTAL	\$ 76,308,840 \$		\$ 6,381,173	\$ - \$	

<sup>1</sup> Note numbers in column headings refer to the Notes to the Cash Funds Uncommitted Reserves Report beginning on Page 53, prepared by the Office of the State Controller.

SOURCE: Office of the State Controller.

TOTAL REVENUE	TOTAL EXPENSE	NON-FEE FUND BALANCE (NOTE 9)	UNCOMMITTED RESERVE (NOTE 10)	MAXIMUM RESERVE (NOTE 11)	ALTERNATIVE MAXIMUM RESERVE (NOTE 12)	EXCESS UNCOMMITTE RESERVE (NOTE 13)
3,352,886	3,218,145	63,801	1,561,062	530,994	1,609,073	
4,924,530	4,205,630	50,412	1,758,630	693,929	2,102,815	
1,023,516	990,031	3,944	1,341,526	163,355	-,,	1,17
9,300,932	8,413,806	118,157	4,661,218	1,388,278	3,711,888	1,17
15,905,585	22,861,547	10,923,888	734,249	3,772,155	-	
57,972,555	58,205,671	897	1,290,071	9,603,936	•	
73,878,140	81,067,218	10,924,785	2,024,320	13,376,091	-	_
18,065,211	18,898,568	12,139	437,247	3,118,264	-	
6,705,292	7,467,833	4,505,780	370,640	1,232,192	-	
24,770,503	26,366,401	4,517,919	807,887	4,350,456		
1,468,846	1,473,000	1,884	233,819	243,045	1,355,009	
679,238	1,424,350	167,289	1,228,992	235,018	1,500,000	
2,148,084	2,897,350	169,173	1,462,811	478,063	2,855,009	
1,755,759	1,750,258	7,533	482,222	288,793	-	19
46,631,016	45,568,521	2,755,206	210,190	7,518,806	-	
48,386,775	47,318,779	2,762,739	692,412	7,807,599		19.
869,823	1,479,982	4,163	221,074	244,197		
3,133,620	3,712,949	2,355,536	2,708,976	612,637		2,09
2,195,778	4,364,056	456,516	8,187,463	720,069	10,000,000	
3,228,794	2,862,693	(18)	570,216	472,344	,,	9
817,916	589,447	4,033	283,866	97,259	-	18
2,109,364	1,986,709	2,695	518,046	327,807	-	19
1,257,599	1,299,172	-	253,883	214,363		3
3,282,815	3,364,443	2,287	566,043	555,133	10,000,000	1
12,892,266	14,466,520	465,513	10,379,517	2,386,975	10,000,000	52
1,273,863	3,014,083	15,395	504,665	497,324	-	
46,130	2,392,770	-	2,716,631	394,807	-	2,32
4,453,672	3,481,938	1,111	1,412,626	574,520	-	83
384,072 6,157,737	1,408,416 10,297,207	9,416 25,922	216,910 4,850,832	232,389 1,699,040		3,16
256,375	231,653	_	558,333	38,223	_	52
13,917,307	13,868,886	193,742	1,834,573	2,288,366	-	32
2,462,333	2,428,843	37,349	298,505	400,759	-	
28,585,873	29,525,115	61,656	1,575,477	4,871,644		
606,470	764,992	330,397	300,502	126,224	-	17
1,100,823	691,214	-	589,272	114,050	-	47
8,353,826	7,049,840	87,272	1,482,667	1,163,224	-	31
4,632,742 5,147,167	5,202,776 5,599,779	2,471	933,469 353,836	858,458 923,964	- -	7.
1,942,665	1,846,042	2,4/1 2,610	300,189	923,964 304,597	-	
12,150,737	13,792,068	226,523	418,613	2,275,691	-	
79,156,318	81,001,208	942,020	8,645,436	13,365,200	-	1,56
1,387,962	1,340,486	-	209,544	221,180	-	
3,993,442	3,799,337	-	607,867	626,891	-	
5,381,404	5,139,823		817,411	848,071	-	



## NOTES

# TO THE CASH FUNDS UNCOMMITTED RESERVES REPORT

#### NOTE 1. PURPOSE

Section 24-30-207, Colorado Revised Statutes (C.R.S.), requires the State Controller to prepare the *Cash Funds Uncommitted Reserves Report* showing the amount of uncommitted reserves credited to each of the State of Colorado's cash funds. Fund definitions within this report are based on GAAP definitions, rather than the statutory definition of any particular fund. This report will be audited annually by the State Auditor. The report is to be delivered to the Office of State Planning and Budgeting and to the Joint Budget Committee on or before September 20 of each year.

#### NOTE 2. CASH FUND DEFINED

Section 24-75-402(2)(b) C.R.S. defines "cash fund" to mean any fund that is established by law for a specific program or purpose and that includes money from fees; except that "cash fund" excludes the state general fund, any federal fund, and any fund used by a state institution of higher education.

#### NOTE 3. CASH FUNDS EXCLUDED

The following cash funds are specifically excluded from the cash funds uncommitted reserves report. If applicable, the repeal date or waiver expiration date for the exclusion of the fund is listed in parentheses.

- Any cash fund for which revenue is derived solely from fees, the amounts of which are established by the federal government;
- Any cash fund for which revenue is derived solely from fees set by the Colorado Supreme Court in the exercise of its exclusive authority to regulate the practice of law;
- Any cash fund for which revenue is derived solely from fees set by an enterprise, as defined in Section 24-77-102(3), C.R.S., or a special purpose authority;
- Any cash fund that is established to fund capital construction;

- Any cash fund for which the reserve amounts are based on actuarial requirements;
- Any trust fund;
- Any cash fund with uncommitted reserves of less than \$200,000;
- The Highway Users' Tax Fund;
- The State Highway Fund;
- The Petroleum Storage Tank Fund;
- The Brand Inspection Fund;
- The Motorcycle Operator Safety Training Fund (9/1/2020);
- The Worker's Compensation Cash Fund;
- The Emergency Fire Fund;
- The Wildland Fire Equipment Repair Cash Fund;
- The Wildland Fire Cost Recovery Fund;
- The Wildfire Emergency Response Fund;
- The Wildfire Preparedness Fund;
- The Colorado Firefighting Air Corps Fund;
- The Enterprise Services Cash Fund;
- The Oil and Gas Conservation and Environmental Response Fund;
- The Licensing Services Cash Fund;
- The Cybersecurity Cash Fund;
- The Governor's Mansion Maintenance Fund;

- The Justice Center Cash Fund;
- The Justice Center Maintenance Fund;
- The Small Business Recovery Fund;
- The Vital Statistics Record Cash Fund (7/1/2020);
- The State Archives and Records Cash Fund (7/1/2020);
- The CBI Identification Unit Cash Fund (7/1/2020);
- The Educator Licensure Cash Fund (7/1/2021);
- The Child Care Licensing Cash Fund (7/1/2021);
- The Workers' Compensation Cost Containment Fund (7/1/2021);
- The Self-Insured Property Fund (7/1/2020);
- The Marijuana Cash Fund (7/1/2022);
- The Liquor Enforcement Division and State Licensing Authority Cash Fund (7/1/2022);
- The Records and Reports Fund (7/1/2022);
- The Private Occupational Schools Fund (7/1/2022);
- The Wage Theft Enforcement Fund (7/1/2022); and
- Any cash fund used to fund a single program if the program has been in existence less than two full fiscal years.

HB18-1006 provided for an exemption from Section 24-75-402, C.R.S. for the Newborn Hearing Screening Fund (created in Section 25-4-1006(3), C.R.S.) and the Newborn Genetics Fund (created in Section 25-4-1006, C.R.S.). This exclusion is not included in Section 24-75-402, C.R.S, but it was determined that based on the specific language in the bill, the intent of the legislation was to exclude both funds from

the Cash Funds Uncommitted Reserves Report from FY2019 through FY2022.

#### NOTE 4. FUND BALANCE

Fund balance is the net of total assets and total liabilities in each fund as of June 30, 2020. This amount does not include net assets related to pension liabilities.

#### NOTE 5. EXEMPT ASSETS

Exempt assets are any long-term assets or non-monetary current assets held by the fund at June 30, 2020. "Non-monetary" current assets are those that either cannot be converted to cash or are held with the intent of being used rather than converted to cash, including but not limited to consumable inventory and prepaid expenses.

#### NOTE 6. CAPITAL RESERVE

The capital reserve is the amount equal to the depreciation of depreciable components of a capital outlay or capital construction, where a cash fund has been appropriated moneys for capital purposes.

#### NOTE 7. PREVIOUSLY APPROPRIATED FUND BALANCE

Previously appropriated fund balance is that portion of fund balance that has been appropriated for capital construction or other multi-year purposes.

#### NOTE 8. FEE REVENUE

Fee revenue means any moneys collected by an entity, except that fee revenue does not include:

- Any moneys collected from sources excluded from state fiscal year spending, as defined in Section 24-77-102(17), C.R.S.;
- Any moneys received through the imposition of penalties or fines or surcharges imposed on any person convicted of a crime;

- Any moneys appropriated from the state general fund;
- Any moneys received through the imposition of taxes;
- Any moneys received from charges or assessments, the amount of which are not determined by the entity;
- Any moneys received from gifts or donations;
- Any moneys received from local government grants or contracts;
- Any moneys received through direct transfers from another entity, an enterprise, or a special purpose authority; or
- Any moneys received as interest or other investment income.

#### NOTE 9. NON-FEE FUND BALANCE

Non-fee fund balance is calculated by subtracting any exempt assets, capital reserve, and previously appropriated fund balance from total fund balance and multiplying the result times the ratio of non-fee revenue to total revenue.

#### NOTE 10. UNCOMMITTED RESERVE

Uncommitted reserve is calculated by subtracting any exempt assets, capital reserve, and previously appropriated fund balance from total fund balance and multiplying the result by the ratio of fee revenue to total revenue.

#### NOTE 11. MAXIMUM RESERVE

Maximum reserve is calculated as 16.5 percent of Fiscal Year 2020 expenditures of the cash fund.

#### NOTE 12. ALTERNATIVE MAXIMUM RESERVE

In some cases, an alternative maximum reserve is used in place of a maximum reserve when there is a reserve limit established by statute or by waiver approved by the Joint Budget Committee.

#### NOTE 13. EXCESS UNCOMMITTED RESERVE

Excess uncommitted reserve is the amount by which the uncommitted reserve exceeds the alternative maximum reserve (if provided) or the maximum reserve of the cash fund.



## APPENDIX A



## DESCRIPTIONS OF CASH FUNDS

These cash funds are included on the *Cash Funds Uncommitted Reserves Report* (PAGES 50 and 51) for the Fiscal Year Ended June 30, 2020, prepared by the Office of the State Controller.

<b>AGRI</b>	CULTURE	
16R0	Inspection and Consumer Services Cash Fund	This fund is used to record activity related to the administration of several inspection and consumer service programs. The Department charges fees to inspect and register certain agricultural activity to increase consumer safety.
23S0	Plant Health, Pest Control, and Environment Protection Fund	This fund is used to record activity related to the implementation, administration, and enforcement of environmental provisions including, but not limited to: biological pest control, bee inspection efforts, ground water protection efforts, and pesticide applicator license and inspection efforts. The Department charges fees, fines, and penalties to ensure environmental protection.
28J0	Industrial Hemp Registration Program Cash Fund	This fund is used to record activity related to the administration of the Industrial Hemp program. This program regulates the cultivation of industrial hemp by sampling hemp crops to ensure tetrahydrocannabinol (THC) concentration levels comply with requirements. The Department charges registration fees based on size and use of land area on which the individual/entity will conduct industrial hemp operations, and fees for crop inspection. CY & FINANCING
		This fund is used to record activity related to the administration of
	Health Plan Trust	the Children's Basic Health Plan which provides insurance and healthcare services. The Department charges fees to enrollees based on family size.
	Cash Fund	This fund is used to record activity related to the administration of the State's Medicaid program. The Department charges daily fees to Medicaid nursing facilities for non-Medicare resident patients and uses the revenue to provide nursing and other services to Medicaid patients. These expenditures increase the federal reimbursement amount for the State under the Medicaid program.
	CIAL BRANCH	
21X0	Judicial Information Technology Cash Fund	This fund is used to record fees assessed by the Department on electronic document filings, court database and record searches, and access to the court case management system (ICON/Eclipse). The Department uses this revenue to replace hardware and maintain the network on which the e-filing and public access programs operate.

26J0	Judicial Collection Enhancement Fund	This fund is used to record activity related to the Department's enforcement and collection of restitution, fines, fees, costs, surcharges, and other monetary assessments set by the courts. The Department charges fees to defendants who need payment plans for additional time to pay such items.				
LABO	R AND EMPLO	YMENT				
1370	Boiler Inspection Fund	This fund is used to record fees received from license and inspection of boilers and other pressure vessels. The Department uses this revenue to ensure boilers used in the State meet safety requirements. The Department charges fees to inspect and control the design, construction, operation, maintenance, and repair of boilers and other pressure vessels.				
13D0	Conveyance Safety Fund	This fund is used to record fees used to increase the safety of public conveyance systems in the State. The Department charges fees to conveyance owners for registration, construction permits and inspection certificates. It also charges fees for licensure of industry professionals.				
LAW						
1510	Uniform Consumer Credit Code Cash Fund	This fund is used to record activity related to the administration and enforcement of the Uniform Consumer Credit Code (UCCC). The Department charges licensing and other fees based on credit volume.				
26Q0	Legal Services Cash Fund	This fund charges fees for legal services and other costs. Funds are used to pay costs of those legal services provided by the Department.				
MILITARY AND VETERANS AFFAIRS						
26N0	Chargeable Quarters and	This fund is used to record activity related to the lodging facility at the Ft. Carson National Guard training site. The Department				

Billeting Cash Fund

charges fees to individuals that use the facility based on room types, including meeting rooms and storage lockers. National Guard regulations dictate rules associated with operation of this type of facility. The Department is responsible for several operating costs including, but not limited to payroll, contractors, supplies, services, etc. along with furniture, fixture and equipment life-cycle replacement. Rates are calculated to cover the estimated costs of these items.

#### PERSONNEL AND ADMINISTRATION

2810 Supplier Fund

Fees are assessed for registration in the centralized database of Database Cash providers of goods and services to the State. Monies are used to fund the operational costs of maintaining the database.

operators and collects a reimbursement fee from the federal Department of the Army for the oversight of the Rocky Mountain Arsenal.  1230 Radiation Control Fund  This fund is used to record activity related to ensuring radiation-producing machines comply with regulations set forth by the Nuclear Regulatory Commission and the State Radiation Control Program. The Department charges fees for low-level radiation permits, x-ray inspection and certification, machine registrations, uranium mill permits, disposal, and management of radioactive materials.  12A0 Trauma System Cash Fund  Cash Fund  This fund is used to pay for the direct and indirect costs of evaluating and designating applicant health care facilities as Trauma Centers. Fees are charged periodically and rates are commensurate with the level of designation related to the type and amount of resources a facility has available to care for injured patients.  14V0 Medical Marijuana Cash Fund  This fund is used to record activity related to the Department's administration of the State's medical marijuana program. The Department charges fees to growers, sellers, and patients. The Department uses the revenue to ensure patients suffering from legitimate debilitating medical conditions are able to safely gain access to medical marijuana.  This fund is used to record activity related to the Department's oversight of home care agencies in the State. The Department charges fees for licensure of certified providers.  This fund is used to record activity related to the Department charges fees for licensing, inspection, and complaint investigation of assisted living residences. The Department also charges fees per bed fees change based on Medicaid utilization rate.  PUBLIC SAFETY  22S0 Public School  This fund is used to record activity related to the construction and		Hazardous Substances	This fund is used to record activity related to the State's obligation under Comprehensive Environmental Response and Compensation Liability Act (CERCLA). The Department charges fees for design, construction, operations, maintenance, and remedial actions of the various sites that hold hazardous
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Fund charges fees for licensure of certified providers.  2460 Assisted Living Residence Fund oversight of assisted living residences in the State. The Department charges fees for licensing, inspection, and complaint investigation of assisted living residences. The Department also charges fees per bed fees change based on Medicaid utilization rate.  PUBLIC SAFETY  2280 Public School This fund is used to record activity related to the construction and	22R0	Home Care	This fund is used to record activity related to the Department's
Assisted Living This fund is used to record activity related to the Department's Residence Fund oversight of assisted living residences in the State. The Department charges fees for licensing, inspection, and complaint investigation of assisted living residences. The Department also charges fees per bed fees change based on Medicaid utilization rate.  PUBLIC SAFETY  22S0 Public School This fund is used to record activity related to the construction and		Agency Cash	oversight of home care agencies in the State. The Department
Residence Fund oversight of assisted living residences in the State. The Department charges fees for licensing, inspection, and complaint investigation of assisted living residences. The Department also charges fees per bed fees change based on Medicaid utilization rate.  PUBLIC SAFETY  22S0 Public School This fund is used to record activity related to the construction and		Fund	charges fees for licensure of certified providers.
Residence Fund oversight of assisted living residences in the State. The Department charges fees for licensing, inspection, and complaint investigation of assisted living residences. The Department also charges fees per bed fees change based on Medicaid utilization rate.  PUBLIC SAFETY  22S0 Public School This fund is used to record activity related to the construction and	2460	Assisted Living	
charges fees for licensing, inspection, and complaint investigation of assisted living residences. The Department also charges fees per bed fees change based on Medicaid utilization rate.  PUBLIC SAFETY  22S0 Public School This fund is used to record activity related to the construction and			
of assisted living residences. The Department also charges fees per bed fees change based on Medicaid utilization rate.  PUBLIC SAFETY  22S0 Public School This fund is used to record activity related to the construction and			
bed fees change based on Medicaid utilization rate.  PUBLIC SAFETY  22S0 Public School This fund is used to record activity related to the construction and			
PUBLIC SAFETY 22S0 Public School This fund is used to record activity related to the construction and			
,	<b>PUBLI</b>	C SAFETY	
Construction inspection of public schools. The Department charges permit fees	22S0	Public School	This fund is used to record activity related to the construction and
Constituetion inspection of public sensors. The Bepartment charges permit rees		Construction	inspection of public schools. The Department charges permit fees
and Inspection for new school construction projects, and periodic inspection fees		and Inspection	for new school construction projects, and periodic inspection fees
Fund of construction operations.		-	
25M0 School Safety This fund is used to record activity related to the School Safety	25M0	School Safety	
Resource Program that promotes safe learning environments for		· ·	
Center Cash Colorado schools. The Department charges attendance fees to			
		Fund	attendees of training programs and conferences.

27J0	Instant Criminal Background Check Fund	This fund is used to record activity related to the Department's administration of the Colorado Bureau of Investigations (CBI) program. The Department charges fees to provide instant background checks through the National Instant Criminal Background Check System (NICS).
	Health Facility Construction and Inspection Fund	This fund is used to record activity related to the Department's inspection of health facilities as well as their construction. The Department charges fees to plan and execute reviews and inspections of health facilities during and after their construction.
	LATORY AGEN	
1291	Conservation Easements Cash Fund	The fund was created to protect the public by ensuring the soundness of state income tax credits for conservations easements, certifying organizations to hold conservation easements, determine the credibility of appraisals, and assessing the qualifications of deeds of conservation easements. The Department charges annual fees to applicants and organizations seeking conservation tax credits.
1840	Public Utilities Commission Fixed Utility Fund	This fund is used to provide supervision and regulation of the public utilities operating under the Department's Office of Consumer Counsel. The Department charges annual assessments against fixed utilities proportional to public utility company's gross intrastate operating revenue.
1850	Public Utilities Commission Motor Carrier Fund	This fund is used to record activity related to the Department's administration of the Public Utilities Commission program. The Department charges fees to supervise and regulate motor vehicle carriers in the State.
1890	Division of Professions and Occupations Cash Fund	This fund is used to record activity related to the issuance and renewal of occupational licenses for numerous separate professional boards and programs, such as the Accountancy Board, Dental Board, and Plumbers Board. The various boards charge fees to professionals for obtaining and maintaining licensure to perform certain activities in the State.
18S0	Prescription Drug Monitoring Fund	The fund is used to record activity related to the Department's Division of Professions and Occupations' implementation of the Prescription Drug Monitoring Program. The Department charges assessments against licensees who have medical prescriptive authority.
2006	Telecom- munications Utility Fund	The fund exists to defray the full amount determined by the general assembly for the administration expenses of the commission for the supervision and regulation of telecommunications public utilities paying such fees. The Department charges fees in the form of annual assessments to telecommunications fixed utilities in proportion to their gross interstate operating revenue.

2	2120	Real Estate Cash Fund	This fund is used to record activity related to the Department's regulation of real estate practitioners. The Department charges application and renewal fees for real estate brokers and appraisers.
2	2130	Division of Securities Cash Fund	This fund is used to record activity related to the Department's regulation of securities sales agents in the State. The Department charges fees for the registration of those agents and other fees for the regulation of nonexempt securities and municipal bonds issued by certain political subdivisions.
2	2440	Public Deposit Administration Fund	This fund is used to record activity related to the Department's Division of Banking and its mission to serve and protect the public interest by promoting a safe financial institutions industry through continuous quality regulation and supervision. The Department charges assessments to financial institutions and various fees as authorized by statute, including charter applications, money transmitter licenses, change fees, and miscellaneous minor fees.
2	2720	Financial Services Cash Fund	This fund is used to record activity related to the Department's Division of Financial Services and its mission to serve and protect the public interest by promoting a safe and sound financial institutions industry through continuous quality regulation and supervision. The Department charges assessments to financial institutions based on assets. Fees are adjusted biennially.
		Fund	This fund is used to record activity related to the Department's oversight of business insurance in the State. The department charges fees to self-insurance pools, medical-surgical and health services corporations, nonprofit hospitals, and cash-bail agents designated for the Division of Insurance.
_	REVE		
1	16V0	Racing Cash Fund	This fund is used to record fees for occupational licenses and business licenses and from racetracks for racetrack meet licenses. Monies used for the promotion of racing, establishment of high standards of sport and fair play, and promotion of the health and safety of the animals involved in racing events.
	1920	Auto Dealers License Board	This fund is used to record activity related to the Department's oversight of the Motor Vehicle Dealer Board. The Department charges fees for the licensing of motor vehicle dealers, wholesalers, buyer agents, and salespersons.
_	TAT		This fined is used to accord a state and set 1 and 1 at 1 a
4	2000	Department of State Cash Fund	This fund is used to record activity related to the operation of the Department of State. The Department charges fees for filing articles of incorporation, issuing official certificates, and making official copies of documents.



## APPENDIX B



## CASH FUNDS UNCOMMITTED RESERVES REPORT FOR THE FISCAL YEAR JUNE 30, 2020 ALL FUNDS

The Cash Funds Uncommitted Reserves Report (PAGES 50 and 51) prepared by the Office of the State Controller does not include funds that have an uncommitted reserves balance of less than \$200,000. The following report includes all of the cash funds with fee revenue and uncommitted reserve balances at June 30, 2020, greater than zero.

	FUND	EXEMPT	CAPITAL	PREVIOUSLY APPROPRIATED	
FUND	BALANCE (NOTE 4)¹	ASSETS (NOTE 5)	RESERVE (NOTE 6)	FUND BALANCI (NOTE 7)	
Department of Agriculture Agricultural Products Inspection Fund	58,971	950	_	_	
Veterinary Vaccine and Service Fund	30,121	-	-	-	
Inspection and Consumer Services Cash Fund	1,624,863	-	-	-	
Dangerous Dog Fund Wine Development Fund	20,947 344,889	-	-	-	
Plant Health, Pest Control and Environmental Protection Fund	1,809,042	-	-	-	
Colorado Aquaculture Fund	3,887	-	-	-	
Industrial Hemp Registration Program Cash Fund Pet Animal Care and Facility Fund	1,345,470 96,876	-	-	-	
SUBTOTAL	5,335,066	950	-	-	
Department of Corrections	***				
Correctional Education Program Fund Department of Education	110,166	-	-	-	
Other Education Special Revenue Funds	3,168,679	152,247	-	-	
Office of the Governor	2 272 000				
Donations - Governor's Office Travel and Tourism Promotion Fund	2,373,988 6,425,051	-	-	-	
Travel and Tourism Promotion Fund Travel and Tourism Additional Sources Fund	86,049	-		-	
Creative Industries Cash Fund	2,471,130	-	-	-	
Advanced Industries Export Acceleration Cash Fund	61,825	-	-	-	
Creative District Community Loan Fund SUBTOTAL	16,173 11,434,216	-	-	-	
Department of Health Care Policy and Financing					
Children's Basic Health Plan Trust	11,658,137	-	-	-	
Medicaid Buy-In Cash Fund Service Fee Fund	6,704 49,621	-	-	-	
Medicaid Nursing Facility Cash Fund	1,290,968	-	-	-	
Department of Health Care Policy and Financing Cash Fund	27,585	-	-	-	
SUBTOTAL Department of Higher Education	13,033,015	-	-		
State Historical Museum and Preservation Grant Fund	7,674,999	20,731	_	_	
History Colorado Restricted Donations	1,093,587	4,630	-	-	
SUBTOTAL Services	8,768,586	25,361	-	-	
Department of Human Services Alcohol and Drug Abuse Counselor Training Fund	6,208	_	-	_	
Controlled Substance Program Fund	16,471	-	-	-	
Food Distribution Program Service Fund	492,020	-	-	-	
Work Therapy Cash Fund SUBTOTAL	111,301 626,000	21,849 21,849	9,84 9,84		
Judicial Branch	020,000	21,047	2,01		
Judicial Information Technology Cash Fund	7,299,905	1,652,682	5,197,83	7 -	
Judicial Collection Enhancement Fund	4,876,420	-	-	-	
Mediation Cash Fund Other Judicial Special Revenue Funds	30,774 250,348	28,044	-	-	
SUBTOTAL	12,457,447	1,680,726	5,197,83		
Department of Labor and Employment	***				
Boiler Inspection Fund Utilization Review	235,703 34,355	-	-	-	
Conveyance Safety Fund	1,396,281	-	-	-	
Workmens' Compensation Self-Insurance Fund	86,555	-	-	-	
Public Safety Inspection Fund Liquefied Petroleum Gas Inspection Fund	79,328 178,780	-	-	-	
Employment Support Fund	45,958,540	17,518	-	-	
Physicians Accreditation Program Fund	190,358	-	-	-	
SUBTOTAL Department of Law	48,159,900	17,518	-	-	
Collection Agency Cash Fund	135,156	223	_	_	
Uniform Consumer Credit Code Cash Fund	489,978	223	-	-	
Insurance Fraud Cash Fund	102,713	14,971	-	-	
Legal Services Cash Fund Safe2Tell Cash Fund	6,674,216 4,597	2,525,484	1,183,33		
P.O.S.T. Board Cash Fund	1,204,272	72,097	-	-	
SUBTOTAL	8,610,932	2,612,998	1,183,33	6 -	
Legislative Branch Legislative Department Cash	14,917,498	13,136			
Other Legislature Special Revenue Funds	31,320	13,136	-	-	
SUBTOTAL	14,948,818	13,136	-	-	
Department of Local Affairs  Donations - Local Affairs	10,764		_		
Moffat Tunnel Cash Fund	154,453	-	-	-	
Building Regulation Fund	182,736	-	-	-	
Private Activity Bond Allocation Fund	145,883	-	-	-	
Board Assessment Appeals Cash Fund SUBTOTAL	182,826 676,662	-		-	
Department of Military and Veterans Affairs	670,002				
Chargeable Quarters and Billeting Cash Fund	225,237	-	-	-	
Veterans One-Stop Center Cash Fund SUBTOTAL	30,184 255,421	-	-	-	

<sup>&</sup>lt;sup>1</sup> Note numbers in column headings refer to the Notes to the Cash Funds Uncommitted Reserves Report beginning on Page 53, prepared by the Office of the State Controller.

SOURCE: Office of the State Controller.

FEE REVENUE (NOTE 8)	TOTAL REVENUE	TOTAL EXPENSE	NON-FEE FUND BALANCE (NOTE 9)	UNCOMMITTED RESERVE (NOTE 10)	MAXIMUM RESERVE (NOTE 11)	ALTERNATIVE MAXIMUM RESERVE (NOTE 12)	EXCESS UNCOMMITTED RESERVE (NOTE 13)
2,067,906	2,080,026	2,140,218	338	57,683	353,136	-	_
393,533	393,533	385,040	-	30,121	63,532	-	-
3,221,233	3,352,886	3,218,145	63,801	1,561,062	530,994	1,609,073	-
50	2,085	-	20,445	502	-	-	502
41,915	872,837	774,749	328,327	16,562	127,834	-	-
4,787,300	4,924,530	4,205,630	50,412	1,758,630	693,929	2,102,815	-
3,700	3,700	1,936	2.044	3,887	319	-	3,568
1,020,516 883,345	1,023,516 899,337	990,031 888,993	3,944 1,723	1,341,526 95,153	163,355 146,684	-	1,178,171
12,419,498	13,552,450	12,604,742	468,990	4,865,126	2,079,783	3,711,888	1,182,241
394,063	481,290	494,606	19,966	90,200	81,610	-	8,590
1,634	193,761	157,069	2,990,994	25,438	25,916	-	-
45,000 425	1,806,509 867,385	1,164,270 13,809,032	2,314,852 6,421,903	59,136 3,148	192,105 2,278,490	-	-
589,932	598,417	718,140	1,220	84,829	118,493	_	_
12,243	1,499,166	2,685,253	2,450,949	20,181	443,067	-	-
2,500	179,547	175,402	60,964	861	28,941	-	-
4,980	5,274	153	902	15,271	25	-	15,246
655,080	4,956,298	18,552,250	11,250,790	183,426	3,061,121	-	15,246
1,001,760	15,905,585	22,861,547	10,923,888	734,249	3,772,155	_	_
3,823,214	3,823,214	3,824,432	10,725,000	6,704	631,031	-	-
303,580	2,139,733	2,140,076	42,581	7,040	353,113	-	-
57,932,274	57,972,555	58,205,671	897	1,290,071	9,603,936	-	-
158,064	168,431	167,343	1,698	25,887	27,612	-	
63,218,892	80,009,518	87,199,069	10,969,064	2,063,951	14,387,847	-	-
2,359	5,808,503	10,469,138	7,651,159	3,109	1,727,408	-	-
26,126	2,225,996	2,574,691	1,076,176	12,781	424,824	-	-
28,485	8,034,499	13,043,829	8,727,335	15,890	2,152,232	-	-
13,550	13,550	11,201	-	6,208	1,848	-	4,360
10,450	10,794	9,309	525	15,946	1,536	-	14,410
264,210	1,208,662	1,013,491	384,466	107,554	167,226	-	-
334,743	403,293	332,216	13,531	66,077	54,816	-	11,261
622,953	1,636,299	1,366,217	398,522	195,785	225,426	-	30,031
17,577,228	18,065,211	18,898,568	12,139	437,247	3,118,264	-	_
509,646	6,705,292	7,467,833	4,505,780	370,640	1,232,192	-	-
2,375	2,375	-	-	30,774	· · ·	-	30,774
274,595	579,004	597,060	116,875	105,429	98,515	-	6,914
18,363,844	25,351,882	26,963,461	4,634,794	944,090	4,448,971		37,688
1,457,106	1,468,846	1,473,000	1,884	233,819	243,045	1,355,009	-
28,386	28,386	17,116	-	34,355	2,824	-	31,531
597,858	679,238	1,424,350	167,289	1,228,992	235,018	1,500,000	-
148,000	148,001	214,244	1	86,554	35,350	-	51,204
256,075 303,064	265,801 307,642	310,814 328,795	2,903 2,660	76,425 176,120	51,284 54,251	-	25,141 121,869
18,555	38,094,735	34,104,139	45,918,645	22,377	5,627,183	-	121,869
118,555	118,555	77,700	-	190,358	12,821	-	177,537
2,927,599	41,111,204	37,950,158	46,093,382	2,049,000	6,261,776	2,855,009	407,282
824,000	862,964	1,018,073	6,092	128,841	167,982	-	-
1,728,753	1,755,759	1,750,258	7,533	482,222	288,793	-	193,429
1,959,890	1,986,483	2,220,853	1,175	86,567	366,441 7 519 906	-	-
3,305,244 11,030	46,631,016 11,366	45,568,521 15,370	2,755,206 136	210,190 4,461	7,518,806 2,536	-	1,925
153,449	5,278,010	5,228,177	1,099,259	32,916	862,649	-	1,723
7,982,366	56,525,598	55,801,252	3,869,401	945,197	9,207,207	-	195,354
4,189	3,988,994	2,490,687	14,888,710	15,652	410,963	-	-
9,465 13,654	9,465 3,998,459	9,817 2,500,504	14,888,710	31,320	1,620	-	29,700 29,700
13,034	3,770, <del>4</del> 37	2,300,304	14,000,/10	46,972	412,583		29,/00
5,180	166,849	166,849	10,430	334	27,530	-	-
26,659	33,434	167,563	31,298	123,155	27,648	400,000	-
1,125,503	1,191,334	1,152,587	10,098	172,638 145,804	190,177	380,354 246,495	-
185,218 13,264	185,318 332,144	82,165 394,556	79 175,525	7,301	13,557 65,102	246,493	-
1,355,824	1,909,079	1,963,720	227,430	449,232	324,014	1,026,849	-
0.53.510	0.00.000						
853,748 15,068	869,823 35,819	1,479,982 20,183	4,163 17,486	221,074 12,698	244,197 3,330	-	9,368
868,816	905,642	1,500,165	21,649	233,772	247,527	-	9,368
,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,	,,	,/-	,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		- ,30

FUND	FUND BALANCE (NOTE 4) <sup>1</sup>	EXEMPT ASSETS (NOTE 5)	CAPITAL RESERVE (NOTE 6)	PREVIOUSLY APPROPRIATED FUND BALANCE (NOTE 7)
Department of Natural Resources				
Land and Water Management Fund	15,000	- 420	-	-
Satellite Monitoring System Cash Fund Mined Land Reclamation Fund	25,745 996,185	128	-	-
Water Resources Cash Fund	267,225	473	-	-
Emergency Dam Repair Cash Fund	427,773	-	-	-
SUBTOTAL	1,731,928	601	-	-
Department of Personnel and Administration				
Disability Support Fund	369,516	-	-	-
Supplier Database Cash Fund Administrative Hearings Fund	5,064,512 1,186,201	209,771	156,03	- 4 -
SUBTOTAL	6,620,229	209,771	156,03	
Department of Public Health and Environment				
Hazardous Substances Response Fund	8,643,979	-	-	-
Solid Waste Management Reserve Fund	453,237	-	-	-
Stationary Sources Fund	880,481	18,654	-	-
Lead Hazard Reduction Fund Radiation Control Fund	61,990 570,198	-	-	-
Radiation Control Fund Hazardous Waste Service Fund	570,198 870,219			
Trauma System Cash Fund	287,899	-	-	-
Fixed and Rotary-Wing Ambulances Cash Fund	46,090	-	-	-
Medical Marijuana Cash Fund	520,741	-	-	-
Marijuana Tax Cash Fund	343,898	-	-	-
Wholesale Food Manufacturing & Storage Protection Cash Fund	1,196,857	-	-	-
Commerce and Industry Sector Fund	366,413	-	-	-
Community Integrated Health Care Service Agencies  Medication Administration Fund	19,010 52,879	-	-	-
Home Care Agency Cash Fund	253,883	-	-	-
Visa Waiver Program Fund	2,906	-	-	-
Assisted Living Residence Fund	568,330	-	-	-
Health Facilities General Licensure Cash Fund	197,218	-	-	-
Food Protection Cash Fund	576,680	-	-	-
Laboratory Cash Fund	59,706	-	-	-
Ozone Protection Fund Pollution Prevention Fund	81,314	-	-	-
Hazardous Waste Commission Fund	213,459 101,427	-	-	-
Emergency Medical Services Account	154,343	-	-	-
SUBTOTAL	16,523,157	18,654	-	-
Department of Public Safety				
Fire Service Education and Training Fund	66,098	-	-	-
Fire Suppression Cash Fund	93,348	-	-	-
Fireworks Licensing Cash Fund Sex Offender Treatment Provider Fund	24,919 1,028	-	-	-
Domestic Violence Treatment Provider Fund	46,510	-	-	-
Firefighter, First and Haz Mat Responder Certification Fund	124,756	-	-	-
Criminal Justice Training Fund	72,221	-	-	-
Cigarette Ignition Standards & Firefighter Protection Act	52,487	-	-	-
Public School Construction and Inspection Fund	520,060	-	-	-
School Safety Resource Center Cash Fund	2,716,631	-	-	-
State Patrol Special Events Fund	171,645	- 10.102	-	-
Instant Criminal Background Check Fund Health Facility Construction and Inspection Fund	1,432,919 226,326	19,182	-	-
SUBTOTAL	5,548,948	19,182	-	-
Department of Regulatory Agencies				
Conservation Easements Cash Fund	558,333	-	-	-
Public Utilities Commission Fixed Utility Fund	2,029,350	1,035	-	-
Public Utilities Commission Motor Carrier Fund	335,854	- 20	-	-
Division of Professions and Occupations Cash Fund	1,637,153	20	-	-
Prescription Drug Monitoring Fund Viatical Settlements Cash Fund	630,899 122,363	-		
Disabled Telephone Users Fund	117,169	-	-	-
Telecommunications Utility Fund	589,272	-	-	-
Real Estate Cash Fund	1,569,939	-	-	-
Division of Securities Cash Fund	954,505	21,036	-	-
Colorado High Cost Administration Fund	101,095	-	-	-
Consumer Outreach and Education Fund	37,210	-	-	-
Public Deposit Administration Fund	356,307	-	-	-
Financial Services Cash Fund	302,799 683,623	38,487	-	-
Division of Insurance Cash				

<sup>&</sup>lt;sup>1</sup> Note numbers in column headings refer to the Notes to the Cash Funds Uncommitted Reserves Report beginning on Page 53, prepared by the Office of the State Controller.

SOURCE: Office of the State Controller.

STATE OF COLORADO

FEE REVENUE (NOTE 8)	TOTAL REVENUE	TOTAL EXPENSE	NON-FEE FUND BALANCE (NOTE 9)	UNCOMMITTED RESERVE (NOTE 10)	MAXIMUM RESERVE (NOTE 11)	ALTERNATIVE MAXIMUM RESERVE (NOTE 12)	EXCESS UNCOMMITTED RESERVE (NOTE 13)
101,800	104,429	164,429	378	14,622	27,131	-	-
317,091	320,836	351,709	299	25,318	58,032	-	-
5,212	988,005	948,323	990,930	5,255	156,473	-	-
18,195	511,526	295,877	257,264	9,488	48,820	-	-
2,742 445,040	173,545 2,098,341	74,969 1,835,307	421,014 1,669,885	6,759 61,442	12,370 302,826	-	-
113,010	2,070,311	1,000,007	1,000,000	01,112	302,020		
26,640	67,398	102,563	223,460	146,056	16,923	-	129,13
1,676,154	3,133,620	3,712,949	2,355,536	2,708,976	612,637	-	2,096,33
22,827 1,725,621	6,628,882 9,829,900	6,058,415 9,873,927	817,571 3,396,567	2,825 2,857,857	999,638 1,629,198	-	2,225,47
1,723,021	7,827,700	7,873,727	3,390,307	2,837,837	1,022,176		2,223,47
2,079,812	2,195,778	4,364,056	456,516	8,187,463	720,069	10,000,000	-
549	4,092,175	5,013,148	453,176	61	827,169	-	-
35,632	13,255,272	14,072,701	859,510	2,317	2,321,996	-	-
76,002	77,780	70,901	1,417	60,573	11,699	-	48,87
3,228,894 4,567	3,228,794 2,268,599	2,862,693 3,197,739	(18) 868,467	570,216 1,752	472,344 527,627	-	97,87
806,458	817,916	589,447	4,033	283,866	97,259	_	186,60
114,615	115,098	80,718	193	45,897	13,318	_	32,57
2,098,447	2,109,364	1,986,709	2,695	518,046	327,807	-	190,23
36,877	26,740,537	27,557,931	343,424	474	4,547,059	-	-
2,140	1,136,041	834,213	1,194,602	2,255	137,645	-	-
611,832	1,399,579	1,468,695	206,234	160,179	242,335	-	-
17,100	17,100	9,443	-	19,010	1,558	-	17,45
92,008	92,008	92,149	-	52,879	15,205	-	37,67
1,257,599	1,257,599	1,299,172	-	253,883	214,363	-	39,52
16,500 3,269,606	16,659 3,282,815	22,855 3,364,443	28 2,287	2,878 566,043	3,771 555,133	-	10,91
2,194,794	2,194,794	2,210,782	2,207	197,218	364,779		10,51
60,472	1,436,913	1,260,688	552,411	24,269	208,014	-	-
790,834	791,756	855,312	70	59,636	141,126	-	-
205,395	207,583	191,864	857	80,457	31,658	-	48,79
1,450	177,159	193,987	211,712	1,747	32,008	-	-
81,415	81,415	15,388	-	101,427	2,539	-	98,88
9,790,521 26,873,519	10,364,873 77,357,607	10,904,523 82,519,557	8,553 5,166,167	145,790 11,338,336	1,799,246 13,615,727	10,000,000	809,41
	,		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	23,000,000	,,	,,	
55,760	56,931	27,090	1,360	64,738	4,470	-	60,26
179,339	180,013	134,066	350	92,998	22,121	-	70,87
34,230 14,025	34,238	13,030 14,209	6	24,913 1,018	2,150 2,344	-	22,76
33,519	14,158 34,635	20,624	1,499	45,011	3,403	-	41,60
214,500	216,598	172,491	1,208	123,548	28,461	-	95,08
97,650	110,474	81,865	8,384	63,837	13,508	-	50,32
14,000	14,000	13,469	-	52,487	2,222	-	50,26
1,236,154	1,273,863	3,014,083	15,395	504,665	497,324	-	7,34
46,130	46,130	2,392,770	-	2,716,631	394,807	-	2,321,82
723	2,466,707	2,879,045	171,595	50	475,042	-	-
4,450,171	4,453,672	3,481,938	1,111	1,412,626	574,520	-	838,10
368,094 6,744,295	384,072 9,285,491	1,408,416 13,653,096	9,416 210,334	216,910 5,319,432	232,389 2,252,761	-	3,558,46
256,375	256,375	231,653	-	558,333	38,223	-	520,11
12,587,943	13,917,307	13,868,886	193,742	1,834,573	2,288,366	-	-
2,188,508	2,462,333	2,428,843	37,349	298,505	400,759	-	-
27,509,293 288,866	28,585,873 606,470	29,525,115 764,992	61,656 330,397	1,575,477 300,502	4,871,644 126,224	-	174,2
11,430	11,430	1,773	330,397	122,363	293	-	122,07
3,902,437	3,910,800	4,088,546	251	116,918	674,610	-	122,0
1,100,823	1,100,823	691,214	-	589,272	114,050	-	475,22
7,889,441	8,353,826	7,049,840	87,272	1,482,667	1,163,224	-	319,4
4,632,742	4,632,742	5,202,776	-	933,469	858,458	-	75,0
	252,904	202,739	1,110	99,985	33,452	-	66,5
250,127							
250,127 248,288	251,486	232,734	473	36,737	38,401	-	-
250,127 248,288 5,111,474	251,486 5,147,167	5,599,779	2,471	353,836	923,964	-	-
250,127 248,288	251,486						-

STATE OF COLORADO CASH FUNDS UNCOMMITTED RESI REPORT OF FUNDS WITH UNCOM! FISCAL YEAR 2020 AS OF JUNE 30, 2	MITTED RESERVES AND FE	E REVENUI	E GREATER THAN	v \$0		PREVIOUSLY
	FUND		FUND BALANCE NOTE 4) <sup>1</sup>	EXEMPT ASSETS (NOTE 5)	CAPITAL RESERVE (NOTE 6)	APPROPRIATED FUND BALANCE (NOTE 7)
Department of Revenue						
Racing Cash Fund			209,544	-		
Auto Dealers License Fund			609,451	1,58	4 .	<u>-</u>
Private Letter Ruling Fund			26,481	-		
Tax Lien Certification Fund			52,666	-		-
Prepaid Wireless Trust Cash Fund			25,646	-		-
Gambling Payment Intercept Fund			90,746	-		-
Limited Gaming Fund			2,765,627	15,19	4 .	-
Colorado DRIVES Fund			18,145,137	-		-
SUBTOTAL			21,925,298	16,77	8	· <u>-</u>
Department of State						
Department of State Cash Fund			6,110,113	1,048,05	9 .	<u> </u>
Department of Transportation						
Aviation Fund			13,740,011	-		
Department of Treasury						
AIR Account			6,214,073	-		
Unclaimed Property Fund			234,015,348	3,54	5	-
SUBTOTAL			240,229,421	3,54	5 .	-
Grand Total		\$	450,039,884	\$ 5,901,95	3 \$ 6,547,0	51 \$ -

<sup>&</sup>lt;sup>1</sup> Note numbers in column headings refer to the Notes to the Cash Funds Uncommitted Reserves Report beginning on Page 53, prepared by the Office of the State Controller.

SOURCE: Office of the State Controller.

FEE REVENUE (NOTE 8)	TOTAL REVENUE	TOTAL EXPENSE	NON-FEE FUND BALANCE (NOTE 9)	UNCOMMITTED RESERVE (NOTE 10)	MAXIMUM RESERVE (NOTE 11)	ALTERNATIVE MAXIMUM RESERVE (NOTE 12)	EXCESS UNCOMMITTED RESERVE (NOTE 13)
1,387,962	1,387,962	1,340,486	-	209,544	221,180		_
3,993,442	3,993,442	3,799,337		607,867	626,891	_	-
8,500	8,500	8,500	-	26,481	1,403	_	25,078
5,764	5,764		-	52,666	-,	-	52,666
7,815	7,815	-	-	25,646	-	-	25,646
10,721	10,721	4,700	-	90,746	776	-	89,970
824,841	82,583,190	82,446,698	2,722,962	27,471	13,603,705	-	-
1,150	30,949,288	12,804,151	18,144,463	674	2,112,685	-	-
6,240,195	118,946,682	100,403,872	20,867,425	1,041,095	16,566,640	-	193,360
24,140,259	25,100,625	24,899,008	193,677	4,868,377	4,108,336	4,468,049	400,328
1,561	26,305,436	27,410,710	13,739,196	815	4,522,767		-
3,640	9,612,993	10,065,033	6,211,720	2,353	1,660,730	-	-
10,780	105,008,292	96,647,016	233,987,780	24,023	15,946,758	-	-
14,420	114,621,285	106,712,049	240,199,500	26,376	17,607,488	-	
\$ 250,825,610 \$	705,794,284 \$	712,931,568 \$	390,947,632	\$ 46,643,248	\$ 117,633,712	\$ 22,061,795	\$ 10,855,209

