

Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

2025 Referring and Implementing Legislation

This document includes the three bills that refer and provide implementation guidance for Propositions LL and MM, on the November 2025 ballot.

- HB25-1274: Healthy School Meals for All Program
- SB25-214: Healthy School Meals for All Program
- SB25B-003: Healthy School Meals For All



HOUSE BILL 25-1274

BY REPRESENTATIVE(S) Garcia, Boesenecker, Brown, Camacho, Carter, Clifford, Duran, English, Gilchrist, Hamrick, Jackson, Lieder, Lindsay, Lindstedt, Mabrey, Martinez, McCormick, Phillips, Rutinel, Sirota, Stewart K., Story, Velasco, Willford, Woodrow, Zokaie, Bacon, Froelich, Paschal, Ricks, Titone;

also SENATOR(S) Michaelson Jenet and Wallace, Amabile, Bridges, Cutter, Daugherty, Exum, Gonzales J., Hinrichsen, Jodeh, Kipp, Marchman, Mullica, Roberts, Rodriguez, Sullivan, Weissman, Winter F., Coleman.

CONCERNING THE HEALTHY SCHOOL MEALS FOR ALL PROGRAM.

Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. Legislative declaration. (1) The general assembly finds and declares that:

- (a) No child in Colorado should experience hunger;
- (b) Every public school student should benefit from access to healthy, locally sourced, and freshly prepared meals to support their academic success and physical and mental well-being;

Capital letters or bold & italic numbers indicate new material added to existing law; dashes through words or numbers indicate deletions from existing law and such material is not part of the act.

- (c) Investing in nutritious school meals for all public school students, free from stigma or stress, enables those students to focus on learning and is a critical investment in the success of Colorado's public schools;
- (d) Investing in nutritious school meals also supports Colorado farmers and ranchers, strengthening Colorado's local food systems;
- (e) That is why, in 2022, the general assembly enacted House Bill 22-1414, which limited itemized and standard income tax deductions for taxpayers who have a federal adjusted gross income of \$300,000 to \$12,000 for single filers and \$16,000 for joint filers to fund the implementation of a healthy school meals for all program, and subsequently referred Proposition FF, which sought voter approval for these portions of House Bill 22-1414 to take effect;
- (f) Proposition FF was approved by the voters, with 56.7% of the votes in favor of the proposition;
- (g) Yet, in state fiscal year 2023-24 the revenue the state recorded exceeded the ballot information booklet estimate for state revenue from the new tax deduction limits in Proposition FF, and the state is required to refund revenues related to Proposition FF and proportionally reduce future revenue by changing the tax deduction limits in Proposition FF;
- (h) The refund is because section 20 (3)(c) of article X of the state constitution, commonly known as TABOR, requires the combined amount of state revenue in excess of the ballot information booklet estimate to be refunded, unless there is later voter approval to retain these excess revenues;
- (i) The potential increase in the tax deduction limits in Proposition FF is because paragraph (3)(c) of TABOR also requires a percentage reduction in the rate of a newly increased tax equal to the amount of revenue in excess of the ballot information booklet estimates as a percentage of the total state revenue from the increased tax, unless there is later voter approval;
- (j) Consequently, this act includes the referral of a new ballot issue to the voters at the first possible election to seek the voter approval

necessary to avoid a refund under TABOR and to avoid increasing the tax deduction limits in Proposition FF;

- (k) If the voters approve that new ballot issue, the refund and tax deduction limit increases will be unnecessary, the money that would have otherwise been refunded will be retained and remain in the healthy school meals for all program cash fund, and the tax deduction limits will not be raised;
- (1) Since voters approved Proposition FF, the healthy school meals for all program went into effect in the 2023-24 state fiscal year and is reducing stigma, improving student physical and mental health and well-being, boosting academic success, and saving families money;
- (m) The healthy school meals for all program has been embraced by Colorado schools and students, with all 190 eligible school food authorities electing to participate in the program and meal participation increasing by more than 30% compared to the previous school year;
- (n) The healthy school meals for all program has proven to be an effective strategy for the goal of ending child hunger in Colorado;
- (o) Access to free school meals for all public school students, investment in local food purchasing, local food purchasing training and technical assistance, parent and student advisory committees, and wage boosts or stipends for fronting school nutrition professionals who are serving more students than ever, are all core components of the healthy school meals for all program established in Proposition FF and are critical for its effective implementation;
- (p) With high participation and rising food costs causing the healthy school meals for all program's expenditures to exceed available revenue, the general assembly finds it necessary to raise additional funds to continue to support all students' ability to access free, quality, nutritious meals at school and to fully implement all components of the healthy school meals for all program, including those that have not yet been implemented; and
- (q) Collecting additional tax revenue would also allow the state to build a reserve in the healthy school meals for all program cash fund to ensure the fiscal health and sustainability of the healthy school meals for all

program.

- (2) Therefore, it is the general assembly's intent to include in this act the referral of a second ballot issue to raise additional revenue by lowering the tax deduction limits originally approved by the voters in Proposition FF, only on taxpayers with a federal taxable income of \$300,000 or more, to fully fund and implement the healthy school meals for all program.
- **SECTION 2.** In Colorado Revised Statutes, **add** 22-82.9-212 as follows:
- **22-82.9-212.** Ballot issue related to Proposition FF refunds repeal definitions. (1) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE REQUIRES:
- (a) "BALLOT ISSUE" MEANS THE BALLOT ISSUE REFERRED TO THE VOTERS PURSUANT TO SUBSECTION (2) OF THIS SECTION.
- (b) "Proposition FF refund" means an amount equal to twelve million four hundred thirty thousand three hundred eighty-eight dollars.
- (c) "Proposition FF taxes" means the increase in state taxable income resulting from section 39-22-104 (3)(p.5)(I).
- (2) (a) At the statewide election held in November 2025, the secretary of state shall submit to the registered electors of the state for their approval or rejection the following ballot issue: "Without raising taxes, may the state keep and spend all revenue generated by the 2022 voter-approved state tax deduction limits on individuals with incomes of \$300,000 or more and maintain these deduction limits in order to continue funding the healthy school meals for all program, which pays for public schools to offer free breakfast and lunch to all students in kindergarten through twelfth grade?"
- (b) For purposes of section 1-5-407, the ballot issue is a proposition. Section 1-40-106 (3)(d) does not apply to the ballot issue.

- (3) If a majority of the electors voting on the ballot issue vote "No/Against":
- (a) THE DEPARTMENT OF REVENUE SHALL DETERMINE A REASONABLE METHOD TO DISTRIBUTE THE PROPOSITION FF REFUND IN ACCORDANCE WITH SECTION 20 (3)(c) OF ARTICLE X OF THE STATE CONSTITUTION. THIS METHOD MUST INCLUDE THE DISTRIBUTION OF THE PROPOSITION FF REFUND TO TAXPAYERS WITH A FEDERAL ADJUSTED GROSS INCOME OF THREE HUNDRED THOUSAND OR MORE DOLLARS WHO PAID THE PROPOSITION FF TAXES.
- (b) On or before June 30, 2026, the state treasurer shall refund an amount equal to the Proposition FF refund in the manner determined by the department of revenue pursuant to subsection (3)(a) of this section.
- (4) If a majority of the electors voting on the ballot issue vote "Yes/For" then this section is repealed, effective July 1, 2026.

SECTION 3. In Colorado Revised Statutes, **add** 22-82.9-213 as follows:

22-82.9-213. Ballot issue related to Proposition FF revenue increase - repeal. (1) At the statewide election held in November 2025, THE SECRETARY OF STATE SHALL SUBMIT TO THE REGISTERED ELECTORS OF THE STATE FOR THEIR APPROVAL OR REJECTION THE FOLLOWING BALLOT ISSUE: "SHALL STATE TAXES BE INCREASED BY \$95 MILLION ANNUALLY BY A CHANGE TO THE COLORADO REVISED STATUTES THAT, TO SUPPORT THE HEALTHY SCHOOL MEALS FOR ALL PROGRAM, INCREASES STATE TAXABLE INCOME ONLY FOR INDIVIDUALS WHO HAVE A FEDERAL TAX INCOME OF \$300,000 OR MORE BY LIMITING ITEMIZED OR STANDARD STATE INCOME TAX DEDUCTIONS TO \$1,000 FOR SINGLE TAX RETURN FILERS AND \$2,000 FOR JOINT TAX RETURN FILERS FOR THE PURPOSES OF FULLY FUNDING THE HEALTHY SCHOOL MEALS FOR ALL PROGRAM TO CONTINUE PAYING FOR PUBLIC SCHOOLS TO OFFER FREE BREAKFAST AND LUNCH TO ALL PUBLIC SCHOOL STUDENTS WHILE ALSO INCREASING WAGES FOR EMPLOYEES WHO PREPARE AND SERVE SCHOOL MEALS, HELPING SCHOOLS USE BASIC, NUTRITIOUS INGREDIENTS, INSTEAD OF PROCESSED PRODUCTS, AND ENSURING THAT COLORADO GROWN AND RAISED PRODUCTS ARE PART OF SCHOOL MEALS; AND SHALL THE STATE BE ALLOWED TO RETAIN AND SPEND AS A VOTER-APPROVED REVENUE CHANGE ALL ADDITIONAL TAX REVENUE GENERATED BY THESE TAX DEDUCTION CHANGES?"

Changes in Income Taxes Owed by Income Category

Income Category	Proposed Change in Average Income Tax Owed
\$299,999 or less	\$0
\$300,000 or more	+\$486

- (2) FOR PURPOSES OF SECTION 1-5-407, THE BALLOT ISSUE DESCRIBED IN SUBSECTION (1) OF THIS SECTION IS A PROPOSITION. SECTION 1-40-106 (3)(d) DOES NOT APPLY TO THE BALLOT ISSUE.
- (3) If a majority of the electors voting on the ballot issue described in subsection (1) of this section vote "Yes/For", this constitutes a voter-approved revenue change to allow the retention and expenditure of state revenues in excess of the limitation on state fiscal year spending.
- (4) If a majority of the electors voting on the ballot issue described in subsection (1) of this section vote "No/Against", then this section is repealed, effective July 1, 2026.
- **SECTION 4.** In Colorado Revised Statutes, 22-82.9-203, **add** (5.5) as follows:
- **22-82.9-203. Definitions.** As used in this part 2, unless the context otherwise requires:
- (5.5) "FUND" MEANS THE HEALTHY SCHOOL MEALS FOR ALL PROGRAM CASH FUND CREATED IN SECTION 22-82.9-211.
- **SECTION 5.** In Colorado Revised Statutes, 22-82.9-204, amend (7)(a)(IV) as follows:
- 22-82.9-204. Healthy school meals for all program created advisory group report rules definition repeal. (7) (a) The healthy school meals for all program technical advisory group is created in the department. As soon as practicable, the department shall convene the

advisory group and the advisory group shall collaborate with school districts, the office of state planning and budgeting, and a representative from the department of agriculture to:

- (IV) Strengthen the long-term resiliency of the healthy school meals for all cash fund;
- **SECTION 6.** In Colorado Revised Statutes, 22-82.9-205, **amend** (1)(a), (2)(a)(I), and (3)(a); and **add** (3)(c), (3)(d), and (3)(e) as follows:
- **22-82.9-205.** Local food purchasing grant amount advisory committee verification of invoices. (1) (a) Subject to subsection (5) of this section, each participating school food authority that creates COMMITS TO OPERATING an advisory committee as described in subsection (3) of this section is eligible to receive a local food purchasing grant pursuant to this section to purchase Colorado grown, raised, or processed products. IT IS THE GENERAL ASSEMBLY'S INTENT THAT THESE GRANTS BE USED PRIMARILY TO SUPPORT SMALL- AND MEDIUM-SIZED FARMS AND RANCHES.
- (2) (a) (I) Subject to the provisions of subsection (2)(b) of this section, at the beginning of each budget year the department, subject to available appropriations, shall distribute to each participating school food authority that is eligible to receive a grant pursuant to this section the greater of five thousand dollars or an amount equal to twenty-five cents multiplied by the number of lunches that qualified as an eligible meal that the participating school food authority served to students in the preceding school year AN AMOUNT ESTABLISHED PURSUANT TO SECTION 22-82.9-211 (3).
- (3) (a) To receive a local food purchasing grant pursuant to this section, a participating school food authority must HAVE OR establish an advisory committee made up of students and parents of students enrolled in the public schools served by the participating school food authority. In selecting students and parents to serve on the advisory committee, the participating school food authority shall ensure that the membership of the advisory committee reflects the racial, ethnic, and socioeconomic demographics of the student population enrolled by the participating school food authority. The advisory committee shall advise the participating school food authority concerning the selection of foods to ensure that meals are culturally relevant, healthy, and appealing to all ages of the student

population.

- (c) A SCHOOL FOOD AUTHORITY THAT PROVIDED ONE MILLION OR FEWER LUNCHES IN THE 2023-24 SCHOOL YEAR MAY, SUBJECT TO APPROVAL BY THE DEPARTMENT, WORK WITH OTHER SCHOOL FOOD AUTHORITIES TO IMPLEMENT AN ADVISORY COMMITTEE THAT COLLABORATES WITH MULTIPLE SCHOOL FOOD AUTHORITIES.
- (d) AN ADVISORY COMMITTEE ESTABLISHED PURSUANT TO THIS SUBSECTION (3) IS NOT LIMITED TO, BUT MAY:
- (I) SCHEDULE AND HOLD MEETINGS AS NECESSARY FOR THE ADVISORY COMMITTEE TO HAVE ONGOING COLLABORATION WITH THE PARTICIPATING SCHOOL FOOD AUTHORITY AND ACHIEVE THE ADVISORY COMMITTEE'S GOALS;
- (II) THROUGH STUDENT SURVEYS OR OTHER METHODS AS NECESSARY, GATHER STUDENT FEEDBACK ON MEALS AND MEAL PREFERENCES;
- (III) SUGGEST THE TYPES OF PURCHASES OF LOCAL INGREDIENTS TO THE SCHOOL FOOD AUTHORITY THAT WOULD SUPPORT LOCAL FARMERS AND RANCHERS IN THE SCHOOL FOOD AUTHORITY'S REGION;
- (IV) INFORM THE SCHOOL FOOD AUTHORITY OF RECIPES THAT ARE BOTH NUTRITIOUS AND REFLECT THE CULTURES OF THE STUDENT POPULATION ENROLLED BY THE PARTICIPATING SCHOOL FOOD AUTHORITY;
 - (V) TASTE TEST HEALTHY MEAL OPTIONS;
 - (VI) DEVELOP SOLUTIONS TO REDUCE FOOD WASTE;
- (VII) ASSIST THE SCHOOL FOOD AUTHORITY IN DEVELOPING PLANS TO SUPPORT MORE SCRATCH COOKING;
- (VIII) Assist the school food authority in obtaining the NECESSARY RESOURCES TO PROVIDE MEALS THAT ARE CULTURALLY RELEVANT, HEALTHY, AND APPEALING TO ALL AGES OF THE STUDENT POPULATION;

- (IX) Inform the school food authority of, and assist in the implementation of, strategies to maximize the collection and completion of household income application forms for national school lunch programs;
- (X) EVALUATE THE EFFECTIVENESS OF THE ADVISORY COMMITTEE IN SUPPORTING THE SCHOOL FOOD AUTHORITY IN IMPROVING MEAL QUALITY AND STUDENT SATISFACTION WITH THE MEALS PROVIDED BY THE SCHOOL FOOD AUTHORITY; AND
- (XI) LEARN FROM A SCHOOL FOOD AUTHORITY ABOUT THE LOGISTICS OF LOCAL FOOD PROCUREMENT, MENU REQUIREMENTS, AND OPERATIONAL MANAGEMENT TO SUPPORT THE ADVISORY COMMITTEE IN SUGGESTING REALISTIC AND ATTAINABLE CHANGES TO SCHOOL MEALS.
- (e) A SCHOOL FOOD AUTHORITY MAY CONTRACT WITH AN EXTERNAL NONPROFIT ORGANIZATION TO CONVENE AND FACILITATE AN ADVISORY COMMITTEE PURSUANT TO THIS SUBSECTION (3).

SECTION 7. In Colorado Revised Statutes, 22-82.9-206, amend (1) as follows:

22-82.9-206. School meals food preparation and service employees - wage increase or stipend. (1) Subject to subsection (2) of this section, in addition to the amounts received pursuant to sections 22-82.9-204 and 22-82.9-205, a participating school food authority may receive the greater of three thousand dollars or an amount equal to twelve cents multiplied by the number of school lunches that qualify as eligible meals that the participating school food authority provided in the previous budget year AN AMOUNT DESCRIBED IN SECTION 22-82.9-211 (3), so long as the participating school food authority uses one hundred percent of the amount received pursuant to this section to increase wages or provide stipends for individuals whom the participating school food authority employs to directly prepare and serve food for school meals. To receive the amount described in this section, a participating school food authority must submit documentation to the department as required by rules of the state board to demonstrate that the increase in wages or provision of stipends using the amount received pursuant to this section is implemented for the budget year in which the amount is received.

- **SECTION 8.** In Colorado Revised Statutes, 22-82.9-207, amend (2)(b) as follows:
- 22-82.9-207. Local school food purchasing technical assistance and education grant program created report. (2) Subject to available appropriations, the nonprofit organization may award grants for:
 - (b) Education, outreach, and promotion for:
- (I) Schools to engage families and communities on the benefits of farm-to-school and ways to support farm-to-school; and
- (II) Grower associations and growers to communicate to schools and school communities about the multiple benefits of purchasing local products; AND
- (III) OTHER ACTIVITIES THAT SUPPORT THE DEVELOPMENT AND USE OF LOCALLY PRODUCED PRODUCTS IN MEALS SERVED AT SCHOOL.
- **SECTION 9.** In Colorado Revised Statutes, 22-82.9-208, amend (1)(a)(II) as follows:
- **22-82.9-208.** Report audit. (1) (a) On or before December 1, 2024, and on or before December 1 every two years thereafter, the department shall prepare a report concerning the implementation of section 22-82.9-204 and sections 22-82.9-205, 22-82.9-206, and 22-82.9-207, to the extent those sections are in effect as provided in section 22-82.9-204 (4)(b). At a minimum, the report must describe:
- (II) The effect of the use of local food purchasing grants on the amount QUANTITY of Colorado grown, raised, or processed products purchased by participating school food authorities, THE COST OF THESE PURCHASES, and include a compilation of the information reported by participating school food authorities pursuant to section 22-82.9-205 (1)(b);
- **SECTION 10.** In Colorado Revised Statutes, 22-82.9-211, **amend** (1)(b), (2), (3)(a) introductory portion, (3)(b), (4)(a), (4)(b), and (5); **repeal** (1)(a) and (7); and **add** (1)(a.5), (1)(c), (1)(d), (3)(a.5), (3)(c), (3)(d), (3)(e), (3)(f), (3)(g), (3)(h), (3)(i), and (4.5) as follows:

- 22-82.9-211. Healthy school meals for all program cash fund creation uses reporting requirements legislative declaration definitions. (1) As used in this section, unless the context otherwise requires:
- (a) "Cash fund" means the healthy school meals for all program cash fund created in this section.
- (a.5) "ACCOUNT" MEANS THE HEALTHY SCHOOL MEALS FOR ALL PROGRAM FUND ACCOUNT CREATED IN SUBSECTION (2)(b) OF THIS SECTION.
 - (b) "Healthy school meals for all program revenue" means:
- (I) FOR TAX YEARS COMMENCING BEFORE JANUARY 1, 2026, the revenue generated by the addition to federal taxable income in section 39-22-104(3)(p.5), which revenue is a voter approved revenue change; AND
- (II) FOR TAX YEARS COMMENCING ON OR AFTER JANUARY 1, 2026, THE REVENUE GENERATED BY THE ADDITION TO FEDERAL TAXABLE INCOME IN SECTION 39-22-104 (3)(p.7), WHICH REVENUE IS A VOTER APPROVED REVENUE CHANGE.
- "RESERVE CALCULATION" MEANS A CALCULATION THAT DETERMINES THE AMOUNT EXPENDED BY THE DEPARTMENT FOR THE PURPOSES DESCRIBED IN SUBSECTIONS (3)(a)(II), (3)(a)(III), (3)(a)(IV), AND (3)(a.5) OF THIS SECTION IN ACCORDANCE WITH SUBSECTIONS (3)(c) TO (3)(g) OF THIS SECTION. THE RESERVE CALCULATION SHALL INDEPENDENTLY BE COMPUTED FOR SUBSECTIONS (3)(c) TO (3)(g) OF THIS SECTION BY LEGISLATIVE COUNCIL, IN CONSULTATION WITH THE DEPARTMENT, AND BASED ON THE RELEVANT PROJECTIONS IN THE MARCH ECONOMIC AND REVENUE FORECAST PREPARED BY LEGISLATIVE COUNCIL STAFF. THE COMPUTATION OF THE RESERVE CALCULATION FOR EACH OF SUBSECTIONS (3)(c) TO (3)(g) OF THIS SECTION SHALL RESULT IN A PERCENTAGE EQUAL TO THE ANTICIPATED BALANCE IN THE FUND AS OF THE BEGINNING OF THE FISCAL YEAR PLUS ANY ADDITIONAL MONEY THAT WILL BE DEPOSITED IN OR TRANSFERRED TO THE FUND OVER THE COURSE OF THE FISCAL YEAR MINUS THE ESTIMATED AMOUNT OF MONEY EXPENDED BY THE DEPARTMENT FOR THE PURPOSES DESCRIBED IN SUBSECTIONS (3)(a) AND (3)(a.5) OF THIS SECTION IN ACCORDANCE WITH THE SUBSECTION OF THIS SECTION FOR WHICH THE RESERVE CALCULATION IS COMPUTED DIVIDED BY THE ESTIMATED

AMOUNT EXPENDED BY THE DEPARTMENT FOR THE PURPOSES DESCRIBED IN SUBSECTIONS (3)(a)(I) AND (3)(a)(V) OF THIS SECTION IN ACCORDANCE WITH THE SUBSECTION OF THIS SECTION FOR WHICH THE RESERVE CALCULATION IS COMPUTED.

- (d) "STATE EDUCATION FUND HEALTHY SCHOOL MEALS FOR ALL REVENUE" MEANS THE AMOUNT OF ADDITIONAL TAX REVENUE DEPOSITED IN THE STATE EDUCATION FUND AS A RESULT OF LIMITING, FOR INCOME TAX YEARS COMMENCING ON OR AFER JANUARY 1, 2026, THE AMOUNT OF DEDUCTIONS THAT TAXPAYERS WHO CLAIM ITEMIZED DEDUCTIONS AS DEFINED IN SECTION 63 (d) OF THE INTERNAL REVENUE CODE OR THE STANDARD DEDUCTION AS DEFINED IN SECTION 63 (c) OF THE INTERNAL REVENUE CODE AND WHO HAVE A FEDERAL ADJUSTED GROSS INCOME IN THE INCOME TAX YEAR EQUAL TO OR GREATER THAN THREE HUNDRED THOUSAND DOLLARS MAY CLAIM TO THE FOLLOWING:
- (I) For a taxpayer who files a single return, the amount by which the itemized deductions deducted from gross income under section 63 (a) of the internal revenue code exceed, or the standard deduction deducted from gross income under section 63 (c) of the internal revenue code exceeds one thousand dollars, rather than twelve thousand dollars; and
- (II) FOR TAXPAYERS WHO FILE A JOINT RETURN, THE AMOUNT BY WHICH THE ITEMIZED DEDUCTIONS DEDUCTED FROM GROSS INCOME UNDER SECTION 63 (a) OF THE INTERNAL REVENUE CODE EXCEED, OR THE STANDARD DEDUCTION DEDUCTED FROM GROSS INCOME UNDER SECTION 63 (c) OF THE INTERNAL REVENUE CODE EXCEEDS, TWO THOUSAND DOLLARS, RATHER THAN SIXTEEN THOUSAND DOLLARS.
- (2) (a) The healthy school meals for all program cash fund is created in the state treasury. The cash fund consists of healthy school meals for all program revenue deposited in the cash fund in accordance with subsection (4)(a) of this section AND ANY OTHER MONEY THAT THE GENERAL ASSEMBLY MAY APPROPRIATE OR TRANSFER TO THE FUND. The state treasurer shall credit all interest and income derived from the deposit and investment of money in the cash fund to the cash fund.
- (b) THE HEALTHY SCHOOL MEALS FOR ALL PROGRAM FUND ACCOUNT IS CREATED IN THE FUND. THE ACCOUNT CONSISTS OF MONEY TRANSFERRED

BY THE TREASURER FROM THE STATE EDUCATION FUND IN ACCORDANCE WITH SUBSECTION (4.5) OF THIS SECTION AND ANY OTHER MONEY THAT THE GENERAL ASSEMBLY MAY APPROPRIATE OR TRANSFER TO THE FUND. THE STATE TREASURER SHALL CREDIT ALL INTEREST AND INCOME DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEY IN THE ACCOUNT TO THE ACCOUNT.

- (3) (a) Subject to annual appropriation by the general assembly, the department may expend money from the cash fund THAT IS NOT IN THE ACCOUNT for the following purposes:
- (a.5) (I) SUBJECT TO ANNUAL APPROPRIATION BY THE GENERAL ASSEMBLY, THE DEPARTMENT MAY EXPEND MONEY FROM THE ACCOUNT FOR THE FOLLOWING PURPOSES:
- (A) AWARDING LOCAL FOOD PURCHASING GRANTS PURSUANT TO SECTIONS 22-82.9-205 AND 22-82.9-302;
- (B) DISTRIBUTING MONEY TO A PARTICIPATING SCHOOL FOOD AUTHORITY TO INCREASE WAGES OR PROVIDE STIPENDS FOR INDIVIDUALS WHOM THE PARTICIPATING SCHOOL FOOD AUTHORITY EMPLOYS TO DIRECTLY PREPARE AND SERVE FOOD FOR SCHOOL MEALS PURSUANT TO SECTION 22-82.9-206 (1);
- (C) AWARDING LOCAL SCHOOL FOOD PURCHASING TECHNICAL ASSISTANCE AND EDUCATION GRANTS PURSUANT TO SECTIONS 22-82.9-207 AND 22-82.9-303; AND
- (D) THE DIRECT AND INDIRECT COSTS OF ADMINISTERING THE PROGRAMS DESCRIBED IN THIS SUBSECTION (3)(a.5), SO LONG AS THESE COSTS DO NOT EXCEED ONE AND ONE-HALF PERCENT OF THE TOTAL AMOUNT THE GENERAL ASSEMBLY ANNUALLY APPROPRIATES IN THE SAME FISCAL YEAR FOR THE OTHER PURPOSES DESCRIBED IN SUBSECTION (3)(a) OF THIS SECTION AND THIS SUBSECTION (3)(a.5).
- (II) THE DEPARTMENT SHALL, AS PRACTICABLE, EXPEND ALL OF THE ESTIMATED AMOUNT OF MONEY IN THE ACCOUNT FOR THE PURPOSES DESCRIBED IN THIS SUBSECTION (3)(a.5) AND IN ACCORDANCE WITH THE DISTRIBUTION METHODS ESTABLISHED IN SUBSECTIONS (3)(c) THROUGH (3)(h) OF THIS SECTION.

- (b) Money in the cash fund shall not be used for the purposes described in subsections (3)(a)(II), (3)(a)(III), and (3)(a)(IV) of this section if the sum of the annual tax year revenue recorded in the cash fund and the balance in the cash fund, as calculated pursuant to subsection (4) of this section, is less than, or is anticipated to be less than, the annual expenditure anticipated to be required for the purposes described in subsections (3)(a)(I) and (3)(a)(V) of this section.
- (c) NOTWITHSTANDING SUBSECTION (3)(b) OF THIS SECTION, IF THE DEPARTMENT EXPENDING MONEY FROM THE FUND AS FOLLOWS WOULD RESULT IN A RESERVE CALCULATION AMOUNT EQUAL TO LESS THAN TEN PERCENT, THEN THE DEPARTMENT SHALL EXPEND MONEY FROM THE ACCOUNT AS FOLLOWS:
- (I) AWARDING LOCAL SCHOOL FOOD PURCHASING GRANTS PURSUANT TO SECTION 22-82.9-302 IN AMOUNTS DETERMINED BY THE DEPARTMENT THAT, IN COMBINATION WITH THE EXPENDITURES FROM THE ACCOUNT DESCRIBED IN SUBSECTIONS (3)(c)(II) AND (3)(c)(III) OF THIS SECTION, RESULT IN EXPENDING ALL OF THE ESTIMATED AMOUNT IN THE ACCOUNT;
- (II) DISTRIBUTING THE GREATER OF THREE THOUSAND DOLLARS OR AN AMOUNT EQUAL TO SIX CENTS MULTIPLIED BY THE NUMBER OF SCHOOL LUNCHES THAT QUALIFIED AS ELIGIBLE MEALS THAT THE PARTICIPATING SCHOOL FOOD AUTHORITY PROVIDED IN THE SCHOOL YEAR TWO SCHOOL YEARS PRIOR TO A PARTICIPATING SCHOOL FOOD AUTHORITY TO INCREASE WAGES OR PROVIDE STIPENDS FOR INDIVIDUALS WHOM THE PARTICIPATING SCHOOL FOOD AUTHORITY EMPLOYS TO DIRECTLY PREPARE AND SERVE FOOD FOR SCHOOL MEALS PURSUANT TO SECTION 22-82.9-206 (1); AND
- (III) AWARDING TWO HUNDRED FIFTY THOUSAND DOLLARS IN LOCAL SCHOOL FOOD PURCHASING TECHNICAL ASSISTANCE AND EDUCATION GRANTS PURSUANT TO SECTION 22-82.9-303.
- (d) If the department expending money from the fund as follows would result in a reserve calculation amount equal to or greater than ten percent and less than twenty-five percent, then the department shall expend money from the fund, including money in the account in accordance with subsection (3)(a.5)(II) of this section, as follows:

- (I) AWARDING LOCAL FOOD PURCHASING GRANTS PURSUANT TO SECTION 22-82.9-205 IN AN AMOUNT EQUAL TO THE GREATER OF FIVE THOUSAND DOLLARS OR AN AMOUNT, AS DETERMINED BY THE DEPARTMENT, EQUAL TO OR GREATER THAN TEN AND EQUAL TO OR LESS THAN TWELVE AND ONE-HALF CENTS MULTIPLIED BY THE NUMBER OF LUNCHES THAT QUALIFIED AS AN ELIGIBLE MEAL THAT THE PARTICIPATING SCHOOL FOOD AUTHORITY SERVED TO STUDENTS IN THE SCHOOL YEAR TWO SCHOOL YEARS PRIOR;
- (II) DISTRIBUTING THE GREATER OF THREE THOUSAND DOLLARS OR AN AMOUNT EQUAL TO SIX CENTS MULTIPLIED BY THE NUMBER OF SCHOOL LUNCHES THAT QUALIFIED AS ELIGIBLE MEALS THAT THE PARTICIPATING SCHOOL FOOD AUTHORITY PROVIDED IN THE SCHOOL YEAR TWO SCHOOL YEARS PRIOR TO A PARTICIPATING SCHOOL FOOD AUTHORITY TO INCREASE WAGES OR PROVIDE STIPENDS FOR INDIVIDUALS WHOM THE PARTICIPATING SCHOOL FOOD AUTHORITY EMPLOYS TO DIRECTLY PREPARE AND SERVE FOOD FOR SCHOOL MEALS PURSUANT TO SECTION 22-82.9-206 (1); AND
- (III) AWARDING TWO MILLION FIVE HUNDRED THOUSAND DOLLARS IN LOCAL SCHOOL FOOD PURCHASING TECHNICAL ASSISTANCE AND EDUCATION GRANTS PURSUANT TO SECTION 22-82.9-207.
- (e) If the department expending money from the fund as follows would result in a reserve calculation amount equal to or greater than twenty-five percent and less than forty percent, then the department shall expend money from the fund, including money in the account in accordance with subsection (3)(a.5)(II) of this section, as follows:
- (I) AWARDING LOCAL FOOD PURCHASING GRANTS PURSUANT TO SECTION 22-82.9-205 IN AN AMOUNT EQUAL TO THE GREATER OF FIVE THOUSAND DOLLARS OR AN AMOUNT, AS DETERMINED BY THE DEPARTMENT, EQUAL TO OR GREATER THAN SIXTEEN AND LESS THAN OR EQUAL TO EIGHTEEN AND THREE-QUARTERS CENTS MULTIPLIED BY THE NUMBER OF LUNCHES THAT QUALIFIED AS AN ELIGIBLE MEAL THAT THE PARTICIPATING SCHOOL FOOD AUTHORITY SERVED TO STUDENTS IN THE SCHOOL YEAR TWO SCHOOL YEARS PRIOR;
- (II) DISTRIBUTING THE GREATER OF THREE THOUSAND DOLLARS OR AN AMOUNT EQUAL TO NINE CENTS MULTIPLIED BY THE NUMBER OF SCHOOL LUNCHES THAT QUALIFIED AS ELIGIBLE MEALS THAT THE PARTICIPATING

SCHOOL FOOD AUTHORITY PROVIDED IN THE SCHOOL YEAR TWO SCHOOL YEARS PRIOR TO A PARTICIPATING SCHOOL FOOD AUTHORITY TO INCREASE WAGES OR PROVIDE STIPENDS FOR INDIVIDUALS WHOM THE PARTICIPATING SCHOOL FOOD AUTHORITY EMPLOYS TO DIRECTLY PREPARE AND SERVE FOOD FOR SCHOOL MEALS PURSUANT TO SECTION 22-82.9-206 (1); AND

- (III) AWARDING THREE MILLION SEVEN HUNDRED FIFTY THOUSAND DOLLARS IN LOCAL SCHOOL FOOD PURCHASING TECHNICAL ASSISTANCE AND EDUCATION GRANTS PURSUANT TO SECTION 22-82.9-207.
- (f) If the department expending money from the fund as follows would result in a reserve calculation amount equal to or greater than forty percent and, for state fiscal years commencing on or after July 1, 2029, less than fifty percent, then the department shall expend money from the fund, including money in the account in accordance with subsection (3)(a.5)(II) of this section, as follows:
- (I) AWARDING LOCAL FOOD PURCHASING GRANTS PURSUANT TO SECTION 22-82.9-205 IN AN AMOUNT EQUAL TO THE GREATER OF FIVE THOUSAND DOLLARS OR AN AMOUNT EQUAL TO TWENTY-FIVE CENTS MULTIPLIED BY THE NUMBER OF LUNCHES THAT QUALIFIED AS AN ELIGIBLE MEAL THAT THE PARTICIPATING SCHOOL FOOD AUTHORITY SERVED TO STUDENTS IN THE SCHOOL YEAR TWO SCHOOL YEARS PRIOR;
- (II) DISTRIBUTING THE GREATER OF THREE THOUSAND DOLLARS OR AN AMOUNT EQUAL TO TWELVE CENTS MULTIPLIED BY THE NUMBER OF SCHOOL LUNCHES THAT QUALIFIED AS ELIGIBLE MEALS THAT THE PARTICIPATING SCHOOL FOOD AUTHORITY PROVIDED IN THE SCHOOL YEAR TWO SCHOOL YEARS PRIOR TO A PARTICIPATING SCHOOL FOOD AUTHORITY TO INCREASE WAGES OR PROVIDE STIPENDS FOR INDIVIDUALS WHOM THE PARTICIPATING SCHOOL FOOD AUTHORITY EMPLOYS TO DIRECTLY PREPARE AND SERVE FOOD FOR SCHOOL MEALS PURSUANT TO SECTION 22-82.9-206 (1); AND
- (III) AWARDING FIVE MILLION DOLLARS IN LOCAL SCHOOL FOOD PURCHASING TECHNICAL ASSISTANCE AND EDUCATION GRANTS PURSUANT TO SECTION 22-82.9-207.
 - (g) For fiscal years commencing on or after July 1, 2029, if

PAGE 16-HOUSE BILL 25-1274

THE DEPARTMENT DETERMINES THAT DOING SO WOULD RESULT IN A RESERVE CALCULATION AMOUNT EQUAL TO FIFTY PERCENT OR MORE, THEN THE DEPARTMENT SHALL EXPEND MONEY FROM THE FUND, INCLUDING MONEY IN THE ACCOUNT IN ACCORDANCE WITH SUBSECTION (3)(a.5)(II) OF THIS SECTION, BY INCREASING THE AMOUNTS AWARDED AND DISTRIBUTED FROM THE FUND TO AMOUNTS GREATER THAN THOSE DESCRIBED IN SUBSECTION (3)(f) OF THIS SECTION.

- (h) (I) Notwithstanding subsections (3)(d) through (3)(f) of this section, the department shall not reduce from one state fiscal year to the next the amount multiplied by the number of lunches that qualify as eligible meals or the dollar amount alternative used to calculate the amount the department awards for the purposes described in subsection (3)(a)(II), (3)(a.5)(I)(A), and (3)(a.5)(I)(B) of this section or the total amount the department awards for the purpose described in subsection (3)(a)(IV) and (3)(a.5)(I)(C) of this section. This subsection (3)(h)(I) does not apply in a fiscal year when the department expends money from the fund, including money in the account, pursuant to subsections (3)(c) and (3)(g) of this section.
- (II) NOTWITHSTANDING SUBSECTIONS (3)(c) AND (3)(h)(I) OF THIS SECTION, IF, OVER THREE FISCAL YEARS, THE RESULT OF THE RESERVE CALCULATION FOR A SUBSECTION OF THIS SECTION (3) ACCORDING TO WHICH THE DEPARTMENT EXPENDED MONEY FROM THE FUND DECREASES BY TEN PERCENTAGE POINTS FROM THE FIRST TO THE THIRD FISCAL YEAR, EQUALS AN AMOUNT EQUAL TO FORTY PERCENT OR LESS IN BOTH THE SECOND AND THIRD FISCAL YEAR, AND DECREASES IN BOTH THE SECOND AND THIRD FISCAL YEAR, FOR THE THIRD FISCAL YEAR:
- (A) If the department would otherwise expend money from the fund in the amounts described in subsection (3)(f) of this section, the department shall instead expend money from the fund in the amounts described in subsection (3)(e) of this section;
- (B) If the department would otherwise expend money from the fund in the amounts described in subsection (3)(e) of this section, except for when doing so pursuant to this subsection (3)(h)(II), the department shall instead expend money from the fund in the amounts described in subsection (3)(d) of this section;

- (C) If the department would otherwise expend money from the fund in the amounts described in subsection (3)(d) of this section, except for when doing so pursuant to this subsection (3)(h)(II), the department shall instead expend money from the fund in the amounts described in subsection (3)(c) of this section.
- (i) If LEGISLATIVE COUNCIL'S COMPUTATIONS OF THE RESERVE CALCULATION DO NOT RESULT IN AN AMOUNT THAT ALLOWS FOR THE EXPENDITURE OF MONEY BY THE DEPARTMENT IN ACCORDANCE WITH SUBSECTIONS (3)(c) TO (3)(g) OF THIS SECTION, THE DEPARTMENT SHALL EXPEND MONEY IN ACCORDANCE WITH THE SUBSECTION OF THIS SECTION THAT REQUIRES THE HIGHEST MAXIMUM RESERVE CALCULATION AMOUNT AMONG THE SUBSECTIONS OF THIS SECTION FOR WHICH, WHEN LEGISLATIVE COUNCIL COMPUTES THE RESERVE CALCULATION FOR THE RELEVANT SUBSECTION, THE RESERVE CALCULATION AMOUNT IS GREATER THAN THE MAXIMUM PERMISSIBLE RESERVE CALCULATION AMOUNT FOR THE SUBSECTION.
- (4) (a) The department of revenue shall, on a monthly basis, record revenues and deposit money in the cash fund in a manner that is aligned with exempt revenues determined pursuant to subsection (4)(b) of this section.
- (b) The department of revenue shall, on a monthly basis, report the amount of healthy school meals for all program revenue identified from tax returns to the office of state planning and budgeting and the legislative council staff. The office of state planning and budgeting shall calculate the amount of healthy school meals for all program revenue both projected to be received and actually received by the department of revenue based on income tax return data and other relevant factors. The office of state planning and budgeting shall also identify, in collaboration with the department of revenue, the revenue to be recorded and deposited on a monthly basis by the department of revenue in the cash fund pursuant to subsection (4)(a) of this section, and the total revenue to be recorded and deposited by the department of revenue in the cash fund for the fiscal year.
- (4.5) (a) On July 1, 2026, and each July 1 thereafter, the State treasurer shall transfer an amount from the State

EDUCATION FUND TO THE ACCOUNT EQUAL TO THE AMOUNT REPORTED BY THE OFFICE OF STATE PLANNING AND BUDGETING PURSUANT TO SUBSECTION (4.5)(b) OF THIS SECTION.

- (b) Before July 1, 2026, and before each July 1 thereafter, the office of state planning and budgeting shall, in collaboration with the department of revenue, prepare an estimate of the amount of state education fund healthy school meals for all revenue for the following fiscal year and report that estimate to the state treasurer.
- (c) (I) On July 1, 2026, in addition to the amount described in subsection (4.5)(a) of this section, the state treasurer shall transfer an amount from the state education fund to the fund equal to the amount reported by the office of state planning and budgeting pursuant to subsection (4.5)(c)(II) of this section.
- (II) BEFORE JULY 1, 2026, THE OFFICE OF STATE PLANNING AND BUDGETING SHALL, IN COLLABORATION WITH THE DEPARTMENT OF REVENUE, PREPARE AN ESTIMATE OF THE AMOUNT OF STATE EDUCATION FUND HEALTHY SCHOOL MEALS FOR ALL REVENUE FOR THE IMMEDIATELY PRECEDING FISCAL YEAR AND REPORT THAT ESTIMATE TO THE STATE TREASURER.
- (d) The general assembly finds and declares that for purposes of section 17 of article IX of the state constitution, healthy school meals are an essential component to student learning. The programs described in subsection (3)(a.5) of this section are an important component of an accountable program to meet state academic standards, and may therefore receive money from the state education fund created in section 17 (4) of article IX of the state constitution.
- (5) If the department determines that there is an insufficient amount of money in the cash fund, EXCLUDING THE MONEY IN THE ACCOUNT, to provide for an expenditure authorized by the annual appropriation from the cash fund for the purposes described in subsection (3)(a)(I) of this section, the department may make the expenditure from the general fund.
 - (7) On July 1, 2024, the state treasurer shall transfer the balance

from the healthy school meals for all program general fund exempt account defined in section 22-82.9-210 to the cash fund pursuant to section 22-82.9-210 (8).

SECTION 11. In Colorado Revised Statutes, 22-82.9-211, **amend** (3)(a)(IV), (3)(a)(V), and (3)(b); and **add** (3)(a)(VI) and (5.5) as follows:

- 22-82.9-211. Healthy school meals for all program cash fund creation uses reporting requirements definitions. (3) (a) Subject to annual appropriation by the general assembly, the department may expend money from the cash fund for the following purposes:
- (IV) Awarding local school food purchasing technical assistance and education grants pursuant to section 22-82.9-207; and
- (V) The direct and indirect costs of administering the programs described in this subsection (3)(a), so long as these costs do not exceed one and five-tenths percent of the total amount the general assembly annually appropriates in the same fiscal year for the other purposes described in this subsection (3)(a); AND
- (VI) PROVIDING REIMBURSEMENTS PURSUANT TO THE LOCAL SCHOOL FOOD PURCHASING PROGRAM CREATED IN SECTION 22-82.9-302 AND GRANT AWARDS PURSUANT TO THE LOCAL SCHOOL FOOD PURCHASING TECHNICAL ASSISTANCE AND EDUCATION ASSISTANCE GRANT PROGRAM CREATED IN SECTION 22-82.9-303.
- (b) Money in the cash fund shall not be used for the purposes described in subsections (3)(a)(II), (3)(a)(III), and (3)(a)(IV), of this section if the sum of the annual tax year revenue recorded in the cash fund and the balance in the cash fund, as calculated pursuant to subsection (4) of this section, is less than, or is anticipated to be less than, the annual expenditure anticipated to be required for the purposes described in subsections (3)(a)(I), and (3)(a)(V), AND (3)(a)(VI) of this section.
- (5.5) The department shall, subject to annual appropriation, annually expend one million dollars from the cash fund for the purpose described in subsection (3)(a)(VI) of this section.

SECTION 12. In Colorado Revised Statutes, 22-82.9-302, amend

PAGE 20-HOUSE BILL 25-1274

(2)(b)(I), (2)(b)(II)(D), and (2)(c) as follows:

- **22-82.9-302.** Local school food purchasing program creation rules. (2) (b) (I) The department shall select participating providers that served fewer than two million one hundred fifty thousand school lunches in the 2023-24 school year TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH THE PARTICIPATING PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION. The department shall create a form for participating providers to track and report the Colorado grown, raised, or processed products purchased.
 - (II) The department shall give preference to applicants that:
- (D) Served fewer than one million two hundred fifty thousand school lunches in the 2023-24 school year count TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH THE PARTICIPATING PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION; and
- (c) On or before August 1 of the year following the participating provider's application, the participating provider shall track and report to the department for the school year in which it applied, and for the 2023-24 school year TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH THE PARTICIPATING PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION, the total amount of Colorado grown, raised, or processed products it purchased for student meals and the total number of lunches that it provided to students.

SECTION 13. In Colorado Revised Statutes, 22-82.9-302, amend as amended by Senate Bill 25-214 (2)(b)(I), (2)(b)(II)(D), and (2)(c) as follows:

22-82.9-302. Local school food purchasing program - creation - rules. (2) (b) (I) The department shall select participating providers that served fewer than two million one hundred fifty thousand school lunches in the immediately preceding school year TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH THE PARTICIPATING PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION. The department shall create a form for participating providers to track and report the Colorado grown, raised, or processed products purchased.

- (II) The department shall give preference to applicants that:
- (D) Served fewer than one million two hundred fifty thousand school lunches in the immediately preceding school year count TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH THE PARTICIPATING PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION; and
- (c) On or before August 1 of the year following the participating provider's application, and August 1 of each year thereafter through the year after when the participating provider stops participating in the purchasing program, the participating provider shall track and report to the department for the school year in which it applied, and for the immediately preceding school year TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH THE PARTICIPATING PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION, the total amount of Colorado grown, raised, or processed products it purchased for student meals and the total number of lunches that it provided to students.

SECTION 14. In Colorado Revised Statutes, 22-82.9-302, **amend** (2)(b)(I), (2)(b)(II)(D), and (2)(c); and **add** (2)(b)(I.5) and (3.5) as follows:

- **22-82.9-302.** Local school food purchasing program creation rules. (2) (b) (I) The department shall select participating providers that served fewer than two million one hundred fifty thousand A NUMBER OF school lunches DETERMINED BY THE DEPARTMENT PURSUANT TO SUBSECTION (2)(b)(I.5) OF THIS SECTION in the 2023-24 school year TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH THE PARTICIPATING PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION. The department shall create a form for participating providers to track and report the Colorado grown, raised, or processed products purchased.
- (I.5) THE DEPARTMENT SHALL ONLY SELECT PARTICIPATING PROVIDERS THAT SERVED FEWER THAN TWO MILLION ONE HUNDRED FIFTY THOUSAND SCHOOL LUNCHES IN THE SCHOOL YEAR TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH A PARTICIPATING PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION, UNLESS THE DEPARTMENT DETERMINES THAT IT CAN AWARD REIMBURSEMENTS TO THOSE PARTICIPATING PROVIDERS OF AT LEAST FIVE CENTS FOR EVERY SCHOOL LUNCH THAT THE PARTICIPATING PROVIDER PREPARED IN THE SCHOOL YEAR TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH THE PARTICIPATING

PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION OR A MINIMUM OF ONE THOUSAND DOLLARS, WHICHEVER IS GREATER, IN WHICH CASE THE DEPARTMENT MAY SELECT ANY PARTICIPATING PROVIDER FOR REIMBURSEMENT PURSUANT TO THIS SECTION.

- (II) The department shall give preference to applicants that:
- (D) Served fewer than one million two hundred fifty thousand school lunches in the 2023-24 school year count two years prior to the school year for which the participating provider is applying for reimbursement pursuant to this section; and
- (c) On or before August 1 of the year following the participating provider's application, the participating provider shall track and report to the department for the school year in which it applied, and for the 2023-24 school year TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH THE PARTICIPATING PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION, the total amount of Colorado grown, raised, or processed products it purchased for student meals and the total number of lunches that it provided to students.
- (3.5) During each October after October 2024 in which the department reimburses providers participating in the purchasing program, the department shall reimburse participating providers in an amount established pursuant to section 22-82.9-211 (3)(c)(I).

SECTION 15. In Colorado Revised Statutes, 22-82.9-302, amend as amended by Senate Bill 25-214 (2)(b)(I), (2)(b)(II)(D), and (2)(c); and add (2)(b)(I.5) and (3.5) as follows:

22-82.9-302. Local school food purchasing program - creation - rules. (2) (b) (I) The department shall select participating providers that served fewer than two million one hundred fifty thousand A NUMBER OF school lunches DETERMINED BY THE DEPARTMENT PURSUANT TO SUBSECTION (2)(b)(I.5) OF THIS SECTION in the immediately preceding school year TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH THE PARTICIPATING PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION. The department shall create a form for participating providers to track and report the Colorado grown, raised, or processed products purchased.

- (I.5) THE DEPARTMENT SHALL ONLY SELECT PARTICIPATING PROVIDERS THAT SERVED FEWER THAN TWO MILLION ONE HUNDRED FIFTY THOUSAND SCHOOL LUNCHES IN THE SCHOOL YEAR TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH A PARTICIPATING PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION, UNLESS THE DEPARTMENT DETERMINES THAT IT CAN AWARD REIMBURSEMENTS TO THOSE PARTICIPATING PROVIDERS OF AT LEAST FIVE CENTS FOR EVERY SCHOOL LUNCH THAT THE PARTICIPATING PROVIDER PREPARED IN THE SCHOOL YEAR TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH THE PARTICIPATING PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION OR A MINIMUM OF ONE THOUSAND DOLLARS, WHICHEVER IS GREATER, IN WHICH CASE THE DEPARTMENT MAY SELECT ANY PARTICIPATING PROVIDER FOR REIMBURSEMENT PURSUANT TO THIS SECTION.
 - (II) The department shall give preference to applicants that:
- (D) Served fewer than one million two hundred fifty thousand school lunches in the immediately preceding school year count TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH THE PARTICIPATING PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION; and
- (c) On or before August 1 of the year following the participating provider's application, and August 1 of each year thereafter through the year after when the participating provider stops participating in the purchasing program, the participating provider shall track and report to the department for the school year in which it applied, and for the immediately preceding school year TWO YEARS PRIOR TO THE SCHOOL YEAR FOR WHICH THE PARTICIPATING PROVIDER IS APPLYING FOR REIMBURSEMENT PURSUANT TO THIS SECTION, the total amount of Colorado grown, raised, or processed products it purchased for student meals and the total number of lunches that it provided to students.
- (3.5) During each October after October 2024 in which the department reimburses providers participating in the purchasing program, the department shall reimburse participating providers in an amount established pursuant to section 22-82.9-211 (3)(c)(I).

SECTION 16. In Colorado Revised Statutes, 22-82.9-304, amend (1) introductory portion as follows:

22-82.9-304. Evaluation - report. (1) On or before December 1, 2025, AND EACH DECEMBER 1 THEREAFTER, the department shall submit a report to the education committees of the house of representatives and the senate, the house of representatives agriculture, water, and natural resources committee, the senate agriculture and natural resources committee, or their successor committees, on the effect of the purchasing program on the amount QUANTITY of Colorado grown, raised, or processed products purchased by participating providers, including:

SECTION 17. In Colorado Revised Statutes, **repeal** 22-82.9-306 as follows:

22-82.9-306. Repeal of part. This part 3 is repealed, effective July 1, 2026.

SECTION 18. In Colorado Revised Statutes, 39-22-104, **amend** (3)(p.5)(I) introductory portion and (3)(p.5)(II); and **add** (3)(p.5)(III) and (3)(p.7) as follows:

- 39-22-104. Income tax imposed on individuals, estates, and trusts single rate report tax preference performance statement legislative declaration definitions repeal. (3) There shall be added to the federal taxable income:
- (p.5) (I) For income tax years commencing on or after January 1, 2023, BUT BEFORE JANUARY 1, 2026, for taxpayers who claim itemized deductions as defined in section 63 (d) of the internal revenue code or the standard deduction as defined in section 63 (c) of the internal revenue code and who have federal adjusted gross income in the income tax year equal to or exceeding three hundred thousand dollars:
- (II) For the 2023-24 state fiscal year and state fiscal years thereafter, the general assembly shall annually appropriate an amount at least equal to the amount of revenue generated by the addition to federal taxable income described in subsection (3)(p.5)(I) of this section, calculated without regard to any temporary rate reduction pursuant to section 39-22-627, but not more than the amount required, to fully fund the direct and indirect costs of implementing the healthy school meals for all program as provided in section 22-82.9-209. The provisions of TO THE HEALTHY SCHOOL MEALS FOR ALL PROGRAM CASH FUND CREATED IN SECTION 22-82.9-211. Subsection

- (3)(p.5)(I) of this section constitute CONSTITUTES a voter-approved revenue change, approved by the voters at the statewide election in November of 2022, and the revenue generated by this voter-approved revenue change may be collected, retained, appropriated, and spent without subsequent voter approval, notwithstanding any other limits in the state constitution or law. The addition to federal taxable income described in subsection (3)(p.5)(I) of this section does not apply for an income tax year that commences after the healthy school meals for all program, or any successor program, is repealed. Upon repeal of the healthy school meals for all program, or any successor program, the commissioner of education shall promptly notify the executive director in writing that the program is repealed.
- (III) This subsection (3)(p.5) is repealed, effective December 31, 2028.
- (p.7) (I) FOR INCOME TAX YEARS COMMENCING ON OR AFTER JANUARY 1, 2026, FOR TAXPAYERS WHO CLAIM ITEMIZED DEDUCTIONS AS DEFINED IN SECTION 63 (d) OF THE INTERNAL REVENUE CODE OR THE STANDARD DEDUCTION AS DEFINED IN SECTION 63 (c) OF THE INTERNAL REVENUE CODE AND WHO HAVE A FEDERAL ADJUSTED GROSS INCOME IN THE INCOME TAX YEAR EQUAL TO OR EXCEEDING THREE HUNDRED THOUSAND DOLLARS:
- (A) FOR A TAXPAYER WHO FILES A SINGLE RETURN, THE AMOUNT BY WHICH THE ITEMIZED DEDUCTIONS DEDUCTED FROM GROSS INCOME UNDER SECTION 63 (a) OF THE INTERNAL REVENUE CODE EXCEED, OR THE STANDARD DEDUCTION DEDUCTED FROM GROSS INCOME UNDER SECTION 63 (c) OF THE INTERNAL REVENUE CODE EXCEEDS ONE THOUSAND DOLLARS; AND
- (B) For taxpayers who file a joint return, the amount by which the itemized deductions deducted from gross income under section 63 (a) of the internal revenue code exceed, or the standard deduction deducted from gross income under section 63 (c) of the internal revenue code exceeds two thousand dollars.
- (II) In addition to the funding appropriated in subsection (3)(p.5) of this section, for the 2026-27 state fiscal year and every state fiscal year thereafter, the general assembly shall

ANNUALLY APPROPRIATE AN AMOUNT AT LEAST EQUAL TO THE AMOUNT OF REVENUE GENERATED BY THE ADDITION TO FEDERAL TAXABLE INCOME DESCRIBED IN THIS SUBSECTION (3)(p.7) TO THE HEALTHY SCHOOL MEALS FOR ALL PROGRAM CASH FUND CREATED IN SECTION 22-82.9-211. THE PROVISIONS OF THIS SUBSECTION (3)(p.7) CONSTITUTE A VOTER-APPROVED REVENUE CHANGE, APPROVED BY THE VOTERS AT THE STATEWIDE ELECTION IN NOVEMBER 2025, AND THE REVENUE GENERATED BY THIS VOTER-APPROVED REVENUE CHANGE MAY BE COLLECTED, RETAINED, APPROPRIATED, AND SPENT WITHOUT SUBSEQUENT VOTER APPROVAL, NOTWITHSTANDING ANY OTHER LIMITS IN THE STATE CONSTITUTION OR LAW. THE ADDITION TO FEDERAL TAXABLE INCOME DESCRIBED IN THIS SUBSECTION (3)(p.7) DOES NOT APPLY FOR AN INCOME TAX YEAR THAT COMMENCES AFTER THE HEALTHY SCHOOL MEALS FOR ALL PROGRAM, OR ANY SUCCESSOR PROGRAM, IS REPEALED. UPON REPEAL OF THE HEALTHY SCHOOL MEALS FOR ALL PROGRAM, OR ANY SUCCESSOR PROGRAM, THE COMMISSIONER OF EDUCATION SHALL PROMPTLY NOTIFY THE EXECUTIVE DIRECTOR IN WRITING THAT THE PROGRAM IS REPEALED.

SECTION 19. In Colorado Revised Statutes, 39-22-104, amend (3)(p.5)(I) introductory portion and (3)(p.5)(II); and add (3)(p.5)(I.5) as follows:

- 39-22-104. Income tax imposed on individuals, estates, and trusts single rate report tax preference performance statement legislative declaration definitions repeal. (3) There shall be added to the federal taxable income:
- (p.5) (I) For income tax years commencing on or after January 1, 2023, BUT BEFORE JANUARY 1, 2026, for taxpayers who claim itemized deductions as defined in section 63 (d) of the internal revenue code or the standard deduction as defined in section 63 (c) of the internal revenue code and who have federal adjusted gross income in the income tax year equal to or exceeding three hundred thousand dollars:
- (I.5) FOR INCOME TAX YEARS COMMENCING ON OR AFTER JANUARY 1, 2026, FOR TAXPAYERS WHO CLAIM ITEMIZED DEDUCTIONS AS DEFINED IN SECTION 63 (d) OF THE INTERNAL REVENUE CODE OR THE STANDARD DEDUCTION AS DEFINED IN SECTION 63 (c) OF THE INTERNAL REVENUE CODE AND WHO HAVE A FEDERAL ADJUSTED GROSS INCOME IN THE INCOME TAX YEAR EQUAL TO OR EXCEEDING THREE HUNDRED THOUSAND DOLLARS:

- (A) For a taxpayer who files a single return, the amount by which the itemized deductions deducted from gross income under section 63 (a) of the internal revenue code exceed, or the standard deduction deducted from gross income under section 63 (c) of the internal revenue code exceeds, an amount that is greater than twelve thousand dollars, is three-quarters of the amount described in subsection (3)(p.5)(I.5)(B) of this section, and that the department of revenue determines that, in combination with the amount described in subsection (3)(p.5)(I.5)(B) of this section, had it been used instead of the addition to federal taxable income required by subsection (3)(p.5)(I) of this section, would have reduced the amount of additional state income tax revenue for the 2023-24 state fiscal year generated by that addition to one hundred million seven hundred twenty-seven thousand eight hundred twenty dollars; and
- (B) For taxpayers who file a joint return, the amount by which the itemized deductions deducted from gross income under section 63 (a) of the internal revenue code exceed, or the standard deduction deducted from gross income under section 63 (c) of the internal revenue code exceeds, an amount that is greater than sixteen thousand dollars, is one-third greater than the amount described in subsection (3)(p.5)(I.5)(A) of this section, and that the department of revenue determines that, in combination with the amount described in subsection (3)(p.5)(I.5)(A) of this section, had it been used instead of the addition to federal taxable income required by subsection (3)(p.5)(I) of this section, would have reduced the amount of additional state income tax revenue for the 2023-24 state fiscal year generated by that addition to one hundred million seven hundred twenty-seven thousand eight hundred twenty dollars.
- (II) For the 2023-24 state fiscal year and state fiscal years thereafter, the general assembly shall annually appropriate an amount at least equal to the amount of revenue generated by the addition to federal taxable income described in subsection (3)(p.5)(I) SUBSECTIONS (3)(p.5)(I) AND (3)(p.5)(I.5) of this section, calculated without regard to any temporary rate reduction pursuant to section 39-22-627, but not more than the amount required, to fully fund the direct and indirect costs of implementing the healthy school meals for all program as provided in section 22-82.9-209.

The provisions of subsection (3)(p.5)(I) SUBSECTIONS (3)(p.5)(I) AND (3)(p.5)(I.5) of this section constitute a voter-approved revenue change, approved by the voters at the statewide election in November of 2022, and the revenue generated by this voter-approved revenue change may be collected, retained, appropriated, and spent without subsequent voter approval, notwithstanding any other limits in the state constitution or law. The addition to federal taxable income described in subsection (3)(p.5)(I) SUBSECTIONS (3)(p.5)(I) AND (3)(p.5)(I.5) of this section does not apply for an income tax year that commences after the healthy school meals for all program, or any successor program, is repealed. Upon repeal of the healthy school meals for all program, or any successor program, the commissioner of education shall promptly notify the executive director in writing that the program is repealed.

SECTION 20. Effective date - applicability. (1) Section 11 of this act takes effect only if the ballot issue described in section 22-82.9-212 is approved by the people at the next statewide election and the ballot issue described in section 22-82.9-213 is rejected by the people at the next statewide election, in which case section 11 takes effect on the date of the official declaration of the vote thereon by the governor.

- (2) Section 12 of this act takes effect only if the ballot issue described in section 22-82.9-212 is approved by the people at the next statewide election, the ballot issue described in section 22-82.9-213 is rejected by the people at the next statewide election, and Senate Bill 25-214 does not become law, in which case section 12 takes effect on the date of the official declaration of the vote thereon by the governor.
- (3) Section 13 of this act takes effect only if the ballot issue described in section 22-82.9-212 is approved by the people at the next statewide election, the ballot issue described in section 22-82.9-213 is rejected by the people at the next statewide election, and Senate Bill 25-214 becomes law, in which case section 13 takes effect on the date of the official declaration of the vote thereon by the governor.
- (4) Section 19 of this act takes effect only if the ballot issue described in section 22-82.9-212 and the ballot issue described in section 22-82.9-213 are rejected by the people at the next statewide election, in which case section 19 of this act takes effect on the date of the official declaration of the vote thereon by the governor.

- (5) Sections 16 and 17 of this act take effect only if one or both of the ballot issues described in section 22-82.9-212 and the ballot issue described in section 22-82.9-213 are approved by the people at the next statewide election, in which case sections 16 and 17 of this act take effect on the date of the official declaration of the vote thereon by the governor.
- (6) Sections 4, 5, 6, 7, 8, 9, 10, and 18 of this act take effect only if the ballot issue described in section 22-82.9-213 is approved by the people at the next statewide election, in which case sections 4, 5, 6, 7, 8, 9, 10, and 18 take effect on the date of the official declaration of the vote thereon by the governor.
- (7) Section 14 of this act takes effect only if the ballot issue described in section 22-82.9-213 is approved by the people at the next statewide election and Senate Bill 25-214 does not become law, in which case section 14 takes effect on the date of the official declaration of the vote thereon by the governor.
- (8) Section 15 of this act takes effect only if the ballot issue described in section 22-82.9-213 is approved by the people at the next statewide election and Senate Bill 25-214 becomes law, in which case section 15 takes effect on the date of the official declaration of the vote thereon by the governor.
 - (9) Sections 1, 2, 3, 20, and 21 of this act take effect upon passage.
- SECTION 21. Safety clause. The general assembly finds, determines, and declares that this act is necessary for the immediate preservation of the public peace, health, or safety or for appropriations for

the support and maintenance of the departments of the state and state institutions.

Julie McCluskie

SPEAKER OF THE HOUSE OF REPRESENTATIVES

James Rashad Coleman, Sr.

PRESIDENT OF THE SENATE

Vanessa Reilly

CHIEF CLERK OF THE HOUSE OF REPRESENTATIVES

Esther van Mourik SECRETARY OF

THE SENATE

APPROVED Treslay Type 3" 2025 at 11:00 pm (Date and Time)

Jared S. Polis

GOVERNOR OF THE STATE OF COLORADO



SENATE BILL 25-214

BY SENATOR(S) Bridges and Amabile, Kirkmeyer, Marchman, Michaelson Jenet, Mullica, Snyder, Wallace; also REPRESENTATIVE(S) Sirota and Taggart, Bird, Bacon, Boesenecker, Camacho, Clifford, Duran, Garcia, Gilchrist, Hamrick, Jackson, Lieder, Lindsay, Lindstedt, McCormick, Phillips, Stewart R., Story, Zokaie, English, Joseph, Ricks, Rutinel, Valdez, Woodrow, McCluskie.

CONCERNING REIMBURSEMENTS FOR ELIGIBLE MEALS PROVIDED THROUGH THE HEALTHY SCHOOL MEALS FOR ALL PROGRAM, AND, IN CONNECTION THEREWITH, MAKING AND REDUCING AN APPROPRIATION.

Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. Legislative declaration. The general assembly finds and declares that, in the event of unanticipated federal action, changes in the amount of tax revenue collected in connection with the Healthy School Meals for All program, or changes in the utilization of the Healthy School Meals for All program it is the general assembly's intent to prioritize reimbursing the cost of meals served for those students who are certified as eligible for free meals based on documentation of benefit receipt or categorical eligibility as described in 7 CFR 245.9 (f)(1)(iii) and by those

Capital letters or bold & italic numbers indicate new material added to existing law; dashes through words or numbers indicate deletions from existing law and such material is not part of the act.

schools that participate in the federal community eligibility provision program created in 42 U.S.C. sec. 1759a (a)(1)(F).

- **SECTION 2.** In Colorado Revised Statutes, 22-82.9-204, **amend** (1)(a)(I), (1)(a)(II), (1)(b), and (2); and **add** (1)(b.3) and (1)(b.5) as follows:
- 22-82.9-204. Healthy school meals for all program created advisory group report rules definition repeal. (1) (a) There is created in the department the healthy school meals for all program through which each school food authority that chooses to participate in the program:
- (I) Offers eligible meals, without charge, to all students enrolled in the public schools THAT ARE served by the participating school food authority, that participate in the national school lunch program or national school breakfast program, AND FOR WHICH THE DEPARTMENT MAY REIMBURSE THE PARTICIPATING SCHOOL FOOD AUTHORITY PURSUANT TO SUBSECTION (1)(b) OR (1)(b.3) OF THIS SECTION;
- (II) Receives reimbursement for the meals as described in subsection (1)(b)of this section THIS SUBSECTION (1);
- (b) (I) FOR ELIGIBLE MEALS SERVED BEFORE JANUARY 1, 2026, the amount of the reimbursement provided through the program to each participating school food authority for each budget year, is equal to the federal free reimbursement rate multiplied by the total number of eligible meals that the participating school food authority serves during the applicable budget year minus the total amount of reimbursement for eligible meals served during the applicable budget year that the participating school food authority receives pursuant to the national school breakfast program, the national school lunch program, sections 22-54-123 and 22-54-123.5, article 82.7 of this title 22, and part 1 of this article 82.9.
- (II) (A) NOTWITHSTANDING ANY LAW TO THE CONTRARY, IF A REFERRED MEASURE THAT WOULD, IN COMBINATION WITH SECTION 39-22-104 (3)(p.5), RESULT IN THE COLLECTION OF AT LEAST ONE HUNDRED FIFTY MILLION DOLLARS FOR THE INCOME TAX YEAR COMMENCING ON JANUARY 1, 2026, IN CONNECTION WITH THE HEALTHY SCHOOL MEALS FOR ALL PROGRAM, AS ESTIMATED IN THE FISCAL IMPACT STATEMENT PREPARED PURSUANT TO SECTION 1-40-124.5 FOR THAT REFERRED MEASURE, IS APPROVED BY THE VOTERS VOTING ON THE REFERRED MEASURE AT THE

STATEWIDE ELECTION HELD ON NOVEMBER 4, 2025, FOR ELIGIBLE MEALS SERVED ON OR AFTER JANUARY 1, 2026, THE AMOUNT OF THE REIMBURSEMENT PROVIDED THROUGH THE PROGRAM TO EACH PARTICIPATING SCHOOL FOOD AUTHORITY FOR EACH BUDGET YEAR IS EQUAL TO THE FEDERAL FREE REIMBURSEMENT RATE MULTIPLIED BY THE TOTAL NUMBER OF ELIGIBLE MEALS THAT THE PARTICIPATING SCHOOL FOOD AUTHORITY SERVES DURING THE APPLICABLE BUDGET YEAR MINUS THE TOTAL AMOUNT OF REIMBURSEMENT FOR ELIGIBLE MEALS SERVED DURING THE APPLICABLE BUDGET YEAR THAT THE PARTICIPATING SCHOOL FOOD AUTHORITY RECEIVES PURSUANT TO THE NATIONAL SCHOOL BREAKFAST PROGRAM, THE NATIONAL SCHOOL LUNCH PROGRAM, SECTIONS 22-54-123 AND 22-54-123.5, ARTICLE 82.7 OF THIS TITLE 22, AND PART 1 OF THIS ARTICLE 82.9.

- (B) If a referred measure that would, in combination with section 39-22-104 (3)(p.5), result in the collection of at least one hundred fifty million dollars for the income tax year commencing on January 1, 2026, in connection with the healthy school meals for all program, as estimated in the fiscal impact statement prepared pursuant to section 1-40-124.5 for that referred measure, is not approved by the voters voting on the referred measure at the statewide election held on November 4, 2025, this subsection (1)(b)(II) is repealed, effective July 1, 2026.
- (b.3) (I) If a referred measure that would, in combination with section 39-22-104 (3)(p.5), result in the collection of at least one hundred fifty million dollars for the income tax year commencing on January 1, 2026, in connection with the healthy school meals for all program, as estimated in the fiscal impact statement prepared pursuant to section 1-40-124.5 for that referred measure, is not approved by the voters voting on the referred measure at the statewide election held on November 4, 2025, for eligible meals served on or after January 1, 2026, the department shall only reimburse participating school food authorities for meals served at eligible sites.
- (II) THE AMOUNT OF THE REIMBURSEMENT PROVIDED THROUGH THE PROGRAM TO EACH PARTICIPATING SCHOOL FOOD AUTHORITY FOR EACH BUDGET YEAR FOR ELIGIBLE MEALS SERVED AT ELIGIBLE SITES ON OR AFTER JANUARY 1, 2026, IS EQUAL TO THE FEDERAL FREE REIMBURSEMENT RATE

MULTIPLIED BY THE TOTAL NUMBER OF ELIGIBLE MEALS THAT THE PARTICIPATING SCHOOL FOOD AUTHORITY SERVES AT ELIGIBLE SITES DURING THE APPLICABLE BUDGET YEAR MINUS THE TOTAL AMOUNT OF REIMBURSEMENT FOR ELIGIBLE MEALS SERVED AT ELIGIBLE SITES DURING THE APPLICABLE BUDGET YEAR THAT THE PARTICIPATING SCHOOL FOOD AUTHORITY RECEIVES PURSUANT TO THE NATIONAL SCHOOL BREAKFAST PROGRAM, THE NATIONAL SCHOOL LUNCH PROGRAM, SECTIONS 22-54-123 AND 22-54-123.5, ARTICLE 82.7 OF THIS TITLE 22, AND PART 1 OF THIS ARTICLE 82.9.

- (III) AS USED IN THIS SUBSECTION (1)(b.3), UNLESS THE CONTEXT OTHERWISE REQUIRES, "ELIGIBLE SITE" MEANS A SITE THAT, FOR THE SCHOOL YEAR DURING THE RELEVANT BUDGET YEAR:
- (A) QUALIFIES FOR THE COMMUNITY ELIGIBILITY PROVISION PROGRAM, AS THAT PROGRAM EXISTS ON NOVEMBER 15, 2025; OR
- (B) Is identified as an eligible site by the department based on the amount that the general assembly appropriates for the purpose of providing reimbursements to a participating school food authority for offering eligible meals without charge pursuant to this subsection (1) and the percentage of a site's student enrollment who are certified as eligible for free meals based on documentation of benefit receipt or categorical eligibility as described in 7 CFR 245.9 (f)(1)(iii) or any successor regulations.
- (IV) If a referred measure that would, in combination with section 39-22-104 (3)(p.5), result in the collection of at least one hundred fifty million dollars for the income tax year commencing on January 1, 2026, in connection with the healthy school meals for all program, as estimated in the fiscal impact statement prepared pursuant to section 1-40-124.5 for that referred measure, is approved by the voters voting on the referred measure at the statewide election held on November 4, 2025, this subsection (1)(b.3) is repealed, effective July 1, 2026.
- (b.5) (I) If the department, in consultation with the office of state planning and budgeting, estimates, for any budget year, that the amount that the general assembly appropriated for the

PURPOSE OF PROVIDING REIMBURSEMENTS TO A PARTICIPATING SCHOOL FOOD AUTHORITY FOR OFFERING ELIGIBLE MEALS WITHOUT CHARGE PURSUANT TO THIS SUBSECTION (1) AFTER JANUARY 1, 2026, WILL BE LESS THAN THE COSTS OF THE DEPARTMENT PROVIDING THOSE REIMBURSEMENTS, THE DEPARTMENT SHALL PROVIDE NOTICE OF THIS ESTIMATION TO THE JOINT BUDGET COMMITTEE OF THE GENERAL ASSEMBLY AND THE EXECUTIVE COMMITTEE OF THE LEGISLATIVE COUNCIL OF THE GENERAL ASSEMBLY AND THE DEPARTMENT MAY DETERMINE A PRORATED, REDUCED REIMBURSEMENT AMOUNT FOR THE REIMBURSEMENTS THAT THE DEPARTMENT PROVIDES PURSUANT TO SUBSECTION (1)(b) OR (1)(b.3) OF THIS SECTION AS APPLICABLE FOR THE REMAINDER OF THAT BUDGET YEAR.

- (II) BEFORE PROVIDING THE PRORATED, REDUCED REIMBURSEMENT AMOUNTS DESCRIBED IN SUBSECTIONS (1)(b.5)(I) OF THIS SECTION, THE DEPARTMENT SHALL PROVIDE TIMELY WRITTEN NOTICE TO EACH PARTICIPATING SCHOOL FOOD AUTHORITY.
- (2) A school food authority that chooses to participate in the program must annually give notice of participation to the department as provided by rule of the state board. At a minimum, the notice must include evidence that the school food authority is participating in provisional programming if deemed necessary by the department. The department may require school food authority modifications to the program throughout the year to maximize a school food authority's federal reimbursements as deemed necessary by the department.

SECTION 3. In Colorado Revised Statutes, 22-82.9-209, **amend** (2) as follows:

- 22-82.9-209. Program funding. (2) (a) For the 2023-24 budget year and the 2024-25 budget year, the general assembly shall appropriate money from the state education fund created in section 17 (4) of article IX of the state constitution to cover program costs for which there is not sufficient money in the healthy school meals for all cash fund.
- (b) For the 2025-26 budget year, the general assembly may appropriate money from the state education fund created in section 17 (4) of article IX of the state constitution to cover program costs for which there is not sufficient money in the healthy school meals for all cash fund.

SECTION 4. In Colorado Revised Statutes, 22-82.9-211, amend (3)(a)(I) and (5); and add (8) as follows:

- 22-82.9-211. Healthy school meals for all program cash fund creation uses reporting requirements definitions repeal.

 (3) (a) Subject to annual appropriation by the general assembly, the department may expend money from the cash fund for the following purposes:
- (I) Providing reimbursements to a participating school food authority for offering eligible meals without charge pursuant to section 22-82.9-204 (1)(b) SECTION 22-82.9-204 (1);
- (5) (a) FOR FISCAL YEARS COMMENCING ON OR BEFORE JULY 1, 2024, if the department determines that there is an insufficient amount of money in the cash fund to provide for an expenditure authorized by the annual appropriation from the cash fund for the purposes described in subsection (3)(a)(I) of this section, the department may make the expenditure from the general fund.
 - (b) This subsection (5) is repealed, effective July 1, 2026.
- (8) (a) On or before January 15, 2027, the department, in consultation with the office of state planning and budgeting, shall report to the joint budget committee of the general assembly on whether there is a sufficient balance in the cash fund for:
- (I) The state treasurer to transfer an amount from the Cash fund to the state education fund equal to the total amount of expenditures from the state education fund for the purposes of subsection (3) of this section minus the amount of additional tax revenue deposited in the state education fund as a result of section 39-22-104 (3)(p.5) for state fiscal years 2022-23, 2023-24, 2024-25, and 2025-26; and
- (II) THE DEPARTMENT TO PROVIDE REIMBURSEMENTS TO A PARTICIPATING SCHOOL FOOD AUTHORITY FOR OFFERING ELIGIBLE MEALS WITHOUT CHARGE PURSUANT TO SECTION 22-82.9-204 (1).

- (b) This subsection (8) is repealed, effective July 1, 2027.
- **SECTION 5.** In Colorado Revised Statutes, 22-82.9-208, amend (1)(a)(II) as follows:
- 22-82.9-208. Report audit. (1) (a) On or before December 1, 2024, and on or before December 1 every two years thereafter, the department shall prepare a report concerning the implementation of section 22-82.9-204 and sections 22-82.9-205, 22-82.9-206, and 22-82.9-207, to the extent those sections are in effect as provided in section 22-82.9-204 (4)(b). At a minimum, the report must describe:
- (II) The effect of the use of local food purchasing grants on the amount of Colorado grown, raised, or processed products purchased by participating school food authorities and include a compilation of the information reported by participating school food authorities pursuant to section 22-82.9-205 (1)(b) SECTION 22-82.9-205 (1);
- **SECTION 6.** In Colorado Revised Statutes, 24-75-109, amend (1)(f) and (5) as follows:
- 24-75-109. Controller may allow expenditures in excess of appropriations limitations appropriations for subsequent fiscal year restricted repeal. (1) For the purpose of closing the state's books, and subject to the provisions of this section, the controller may, on or after May 1 of any fiscal year and before the forty-fifth day after the close thereof, upon approval of the governor, allow any department, institution, or agency of the state, including any institution of higher education, to make an expenditure in excess of the amount authorized by an item of appropriation for such fiscal year if:
- (f) The overexpenditure is by the department of education for providing reimbursements to a participating school food authority for offering eligible meals without charge, pursuant to section 22-82.9-204 (1)(b) SECTION 22-82.9-204 (1), FOR STATE FISCAL YEARS COMMENCING ON OR BEFORE JULY 1, 2024; or
- (5) The limitation on general fund appropriations and the requirement for a general fund reserve contained in section 24-75-201.1 shall not apply to overexpenditures from the general fund for medicaid

programs allowed pursuant to subsection (1)(a) of this section to overexpenditures by the department of education allowed pursuant to subsection (1)(f) of this section or to supplemental general fund appropriations for medicaid programs enacted pursuant to subsection (4) of this section. Overexpenditures for all other purposes allowed pursuant to subsection (1) of this section and supplemental general fund appropriations for all other purposes enacted pursuant to subsection (4) of this section shall be considered appropriations for the fiscal year in which the overexpenditure was allowed and shall accordingly be subject to the limitations and requirements of section 24-75-201.1.

SECTION 7. In Colorado Revised Statutes, 22-82.9-301, add (6.5) as follows:

- **22-82.9-301. Definitions.** As used in this part 3, unless the context otherwise requires:
- (6.5) "PURCHASING PROGRAM" MEANS THE LOCAL SCHOOL FOOD PURCHASING PROGRAM CREATED IN SECTION 22-82.9-302.
- **SECTION 8.** In Colorado Revised Statutes, 22-82.9-302, amend (2)(b)(I), (2)(b)(II)(D), (2)(c), and (3)(a) as follows:
- **22-82.9-302.** Local school food purchasing program creation rules. (2) (b) (I) The department shall select participating providers that served fewer than two million one hundred fifty thousand school lunches in the 2023-24 IMMEDIATELY PRECEDING school year. The department shall create a form for participating providers to track and report the Colorado grown, raised, or processed products purchased.
 - (II) The department shall give preference to applicants that:
- (D) Served fewer than one million two hundred fifty thousand school lunches in the 2023-24 IMMEDIATELY PRECEDING school year count; and
- (c) On or before August 1 of the year following the participating provider's application, AND AUGUST 1 OF EACH YEAR THEREAFTER THROUGH THE YEAR AFTER WHEN THE PARTICIPATING PROVIDER STOPS PARTICIPATING IN THE PURCHASING PROGRAM, the participating provider shall track and

report to the department for the school year in which it applied, and for the 2023-24 IMMEDIATELY PRECEDING school year, the total amount of Colorado grown, raised, or processed products it purchased for student meals and the total number of lunches that it provided to students.

(3) (a) In October 2024, AND EACH OCTOBER THEREAFTER, SUBJECT TO ANNUAL APPROPRIATION, the department shall reimburse each participating provider participating in the purchasing program at least five cents for every school lunch that the participating provider prepared in the 2023-24 IMMEDIATELY PRECEDING school year or a minimum of one thousand dollars, whichever is greater; except that a participating provider is not reimbursed for the amount of value-added processed products that exceeds twenty-five percent of the total of the Colorado grown, raised, or processed products it purchased AND THAT THE DEPARTMENT MAY PRORATE THESE REIMBURSEMENTS AS NECESSARY.

SECTION 9. In Colorado Revised Statutes, 22-82.9-304, amend (1) introductory portion and (1)(b) as follows:

- 22-82.9-304. Evaluation report. (1) On or before December 1, 2025, AND EACH DECEMBER 1 THEREAFTER, the department shall submit a report to the education committees of the house of representatives and the senate, the house of representatives agriculture, water, and natural resources committee, the senate agriculture and natural resources committee, or their successor committees, on the effect of the purchasing program on the amount of Colorado grown, raised, or processed products purchased by participating providers, including:
- (b) The dollar amount spent on Colorado grown, raised, or processed products during the purchasing program, including local purchasing data from the 2023-24 IMMEDIATELY PRECEDING school year, that the participating provider included in the application to the purchasing program;

SECTION 10. In Colorado Revised Statutes, **repeal** 22-82.9-306.

SECTION 11. Effective date. This act takes effect upon passage; except that section 24-75-109 (5), Colorado Revised Statutes, as amended in section 6 of this act, takes effect July 1, 2025.

SECTION 12. Appropriation - adjustments to 2025 long bill.

- (1) To implement this act, appropriations made in the annual general appropriation act for the 2025-26 state fiscal year to the department of education for use by school district operations are adjusted as follows:
- (a) The general fund appropriation for school meal reimbursements is decreased by \$42,240,242; and
- (b) The cash funds appropriation from the state education fund created in section 17 (4)(a) of article IX of the state constitution for school meal reimbursements is increased by \$8,119,271.
- (2) For the 2025-26 state fiscal year, \$675,729 is appropriated to the department of education for use by school district operations. This appropriation is from the state education fund created in section 17 (4)(a) of article IX of the state constitution, and is based on an assumption that the division will require an additional 0.4 FTE. To implement this act, the division may use this appropriation for local school food purchasing programs.
- **SECTION 13.** Safety clause. The general assembly finds, determines, and declares that this act is necessary for the immediate preservation of the public peace, health, or safety or for appropriations for

the support and maintenance of the departments of the state and state institutions.

PRESIDENT OF THE SENATE

SPEAKER OF THE HOUSE OF REPRESENTATIVES

SECRETARY OF THE SENATE

CHIEF CLERK OF THE HOUSE OF REPRESENTATIVES

APPROVED Tresday June 3" 2025 at 11:00 mm (Date and Time)

Jared S. Polis

GOVERNOR OF THE STATE OF COLORADO



SENATE BILL 25B-003

BY SENATOR(S) Michaelson Jenet and Wallace, Amabile, Ball, Bridges, Cutter, Danielson, Daugherty, Exum, Gonzales J., Hinrichsen, Jodeh, Kipp, Kolker, Marchman, Mullica, Roberts, Rodriguez, Snyder, Sullivan, Weissman, Winter F., Coleman;

also REPRESENTATIVE(S) Garcia and Stewart K., Bacon, Bird, Boesenecker, Brown, Camacho, Carter, Clifford, Duran, English, Espenoza, Froelich, Gilchrist, Hamrick, Jackson, Joseph, Lieder, Lindsay, Lindstedt, Lukens, Mabrey, Martinez, Mauro, McCormick, Paschal, Phillips, Ricks, Rutinel, Rydin, Sirota, Smith, Stewart R., Story, Titone, Valdez, Velasco, Willford, Woodrow, Zokaie, McCluskie.

CONCERNING SUPPORTING ACCESS TO HEALTHY FOOD FOR COLORADANS, AND, IN CONNECTION THEREWITH, AMENDING THE BALLOT ISSUE LANGUAGE FOR A MEASURE ON THE NOVEMBER 2025 BALLOT AND MODIFYING THE PERMISSIBLE USES OF THE HEALTHY SCHOOL MEALS FOR ALL CASH FUND.

Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. Legislative declaration. (1) The general assembly finds and declares that:

Capital letters or bold & italic numbers indicate new material added to existing law; dashes through words or numbers indicate deletions from existing law and such material is not part of the act.

- (a) In July 2025, the United States Congress passed, and the president signed into law, a federal budget bill, Pub.L. 119-21, that significantly reduced funding for the supplemental nutritional assistance program and shifted new and ongoing financial responsibilities to the states;
- (b) These federal changes are projected to, starting in state fiscal year 2026-27, impose at least \$50 million in new annual costs to the state of Colorado to administer the supplemental nutritional assistance program and, in future years, potentially impose additional costs to the state of Colorado to provide a portion of the supplemental nutritional assistance program benefits;
- (c) The federal budget bill also reduced funding for community-based outreach and application assistance in connection with the supplemental nutrition assistance program, which play a critical role in helping Coloradans access and retain program benefits;
- (d) Outreach for the supplemental nutritional assistance program promotes both equitable access and efficient, accurate administration of the program, helping prevent avoidable payment errors while maintaining access for all eligible people;
- (e) The federal budget bill also eliminated the nation's only dedicated nutrition education program for households that benefit from the supplemental nutritional assistance program, ending over \$6 million in funding for Colorado and eliminating access to programs that are vital for improving food security, dietary quality, and the ability to stretch limited food budgets for 325,000 Coloradans including 30,000 families;
- (f) The United States department of agriculture's data shows that for every dollar spent on nutrition education, up to \$10.64 is saved in health-care spending;
- (g) The supplemental nutritional assistance program education directly reduces risk factors for conditions like diabetes, hypertension, and obesity-chronic diseases that account for the bulk of health-care costs;
- (h) Nutrition education is even more critical when families face steeper food prices and changes to the supplemental nutritional assistance program structure and eligibility that result in families needing support in

doing more with less;

- (i) Without investments in these programs, the hundreds of thousands of Coloradans-including children, families, older adults, veterans, and workers-who are eligible to receive supplemental nutritional assistance program benefits are at risk of losing vital food assistance and more Coloradans will go hungry;
- (j) House Bill 25-1274 directed the secretary of state to submit Proposition MM to the registered voters of the state to raise additional revenue for the full implementation of the healthy school meals for all program and its components, since the revenue raised in connection with Proposition FF was insufficient to fund the full implementation of the healthy school meals for all program and its components; and
- (k) By modifying Proposition MM to support healthy food access for Colorado kids and families and to allow excess money collected beyond that necessary to fully fund and implement the healthy school meals for all program to be used to support filling the gap in funding for the supplemental nutritional assistance program caused by the reduced funding for the program as a result of the federal budget bill, voter approval of Proposition MM will ensure that all Coloradans have access to the nutritious food they need to thrive.

SECTION 2. In Colorado Revised Statutes, 22-82.9-213, **amend** (1) as follows:

22-82.9-213. Ballot issue related to Proposition FF revenue increase - repeal. (1) At the statewide election held in November 2025, the secretary of state shall submit to the registered electors of the state for their approval or rejection the following ballot issue: "Shall state taxes be increased by \$95 million annually by a change to the Colorado Revised Statutes that, to support the healthy school meals for all program, increases TO SUPPORT ACCESS TO HEALTHY FOOD FOR COLORADO KIDS AND FAMILIES, INCLUDING THE HEALTHY SCHOOL MEALS FOR ALL PROGRAM, AND, IN CONNECTION THEREWITH, INCREASING state taxable income only for individuals who have a federal tax TAXABLE income of \$300,000 or more by limiting itemized or standard state income tax deductions to \$1,000 for single tax return filers and \$2,000 for joint tax return filers for the purposes of fully funding the healthy school meals for all program to continue paying

for public schools to offer free breakfast and lunch to all public school students while also increasing wages for employees who prepare and serve school meals, helping schools use basic, nutritious ingredients, instead of processed products, and ensuring that Colorado grown and raised products are part of school meals; SUPPORTING THE SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM (SNAP) THAT HELPS LOW-INCOME COLORADO FAMILIES AFFORD GROCERIES; and shall the state be allowed ALLOWING THE STATE to retain and spend as a voter-approved revenue change all additional tax revenue generated by these tax deduction changes?"

Changes in Income Taxes Owed by Income Category

Income Category	Proposed Change in Average Income Tax Owed
\$299,999 or less	\$0
\$300,000 or more	+\$486

22-82.9-211. Healthy school meals for all program cash fund - creation - uses - reporting requirements - legislative declaration - definitions - repeal. (1) As used in this section, unless the context otherwise requires:

(c) "Reserve calculation" means a calculation that determines the amount expended by the department for the purposes described in subsections (3)(a)(II), (3)(a)(III), (3)(a)(IV), (3)(a)(VII), (3)(a)(VIII), (3)(a)(VIII), and (3)(a.5) of this section in accordance with subsections (3)(c) to (3)(g) of this section. The reserve calculation shall independently be computed for subsections (3)(c) to (3)(g) of this section by legislative council, in consultation with the department, and based on the relevant

projections in the March economic and revenue forecast prepared by legislative council staff. The computation of the reserve calculation for each of subsections (3)(c) to (3)(g) of this section shall result in a percentage equal to the anticipated balance in the fund as of the beginning of the fiscal year plus any additional money that will be deposited in or transferred to the fund over the course of the fiscal year minus the estimated amount of money expended by the department for the purposes described in subsections (3)(a) and (3)(a.5) of this section in accordance with the subsection of this section for which the reserve calculation is computed divided by the estimated amount expended by the department for the purposes described in subsections (3)(a)(I) and (3)(a)(V) of this section in accordance with the subsection of this section for which the reserve calculation is computed.

- (3) (a) Subject to annual appropriation by the general assembly, the department may expend money MAY BE EXPENDED from the fund that is not in the account for the following purposes:
- (II) BEGINNING JULY 1,2026, awarding local food purchasing grants pursuant to section 22-82.9-205;
- (III) BEGINNING JULY 1, 2026, distributing money to a participating school food authority to increase wages or provide stipends for individuals whom the participating school food authority employs to directly prepare and serve food for school meals pursuant to section 22-82.9-206 (1);
- (IV) BEGINNING JULY 1, 2026, awarding local school food purchasing technical assistance and education grants pursuant to section 22-82.9-207; and
- (VI) BEGINNING JULY 1, 2026, IMPLEMENTING THE SUPPLEMENTAL NUTRITIONAL ASSISTANCE PROGRAM;
- (VII) BEGINNING JULY 1, 2026, PROVIDING OUTREACH RELATED TO THE SUPPLEMENTAL NUTRITIONAL ASSISTANCE PROGRAM; AND
- (VIII) BEGINNING JULY 1, 2026, PROVIDING COMMUNITY-BASED NUTRITION EDUCATION.
 - (e) If the department expending money from the fund as follows

would result in a reserve calculation amount equal to or greater than twenty-five percent and less than forty THIRTY-FIVE percent, then the department shall expend money from the fund, including money in the account in accordance with subsection (3)(a.5)(II) of this section, as follows:

- (f) If the department expending money from the fund as follows would result in a reserve calculation amount equal to or greater than forty THIRTY-FIVE percent, and, for state fiscal years commencing on or after July 1, 2029, less than fifty percent, then the department shall expend money from the fund, including money in the account in accordance with subsection (3)(a.5)(II) of this section, as follows:
- (g) For fiscal years commencing on or after July 1, 2029, If, UPON AWARDING MONEY ACCORDING TO SUBSECTION (3)(f) OF THIS SECTION, the department determines that doing so AWARDING MONEY PURSUANT TO THIS SUBSECTION (3)(g) would result in a reserve calculation amount equal to fifty THIRTY-FIVE percent or more, then the department shall expend money MAY BE EXPENDED from the fund, including money in the account in accordance with subsection (3)(a.5)(II) of this section by increasing the amounts awarded and distributed from the fund to amounts greater than those described in subsection (3)(f) of this section AWARDING AND DISTRIBUTING AMOUNTS FROM THE FUND AS DESCRIBED IN SUBSECTION (3)(f) OF THIS SECTION AND THEN FUNDING THE IMPLEMENTATION OF THE SUPPLEMENTAL NUTRITIONAL ASSISTANCE PROGRAM IN A MANNER THAT SUPPLEMENTS AND DOES NOT SUPPLANT THE STATE'S EXPENDITURES, AS OF July 1, 2025, to implement the supplemental nutritional assistance PROGRAM; OUTREACH RELATED TO THE SUPPLEMENTAL NUTRITIONAL ASSISTANCE PROGRAM; AND COMMUNITY-BASED NUTRITION EDUCATION.
- (j) NOTWITHSTANDING ANY LAW TO THE CONTRARY, MONEY IN THE FUND SHALL ONLY BE EXPENDED FROM THE FUND IN ACCORDANCE WITH SUBSECTIONS (3)(c) THROUGH (3)(i) OF THIS SECTION ON OR AFTER JULY 1, 2026.
- **SECTION 4. Effective date.** (1) Except as otherwise provided in subsection (2) of this section, this act takes effect upon passage.
- (2) Section 22-82.9-211 (1)(c), (3)(a) introductory portion, (3)(e) introductory portion, (3)(f) introductory portion, (3)(g), (3)(a)(II),

(3)(a)(III), (3)(a)(IV), (3)(a)(VI), (3)(a)(VII), (3)(a)(VIII), and (3)(j), Colorado Revised Statutes, as amended and enacted in section 3 of this act, take effect only if, at the November 2025 statewide election, the ballot issue described in section 22-82.9-213, Colorado Revised Statutes, is approved by the people, in which case section 22-82.9-211 (1)(c), (3)(a) introductory portion, (3)(e) introductory portion, (3)(f) introductory portion, (3)(g), (3)(a)(II), (3)(a)(III), (3)(a)(IV), (3)(a)(VI), (3)(a)(VII), (3)(a)(VIII), and (3)(j), Colorado Revised Statutes, as amended and enacted in section 3 of this act, take effect on the date of the official declaration of the vote thereon by the governor.

SECTION 5. Safety clause. The general assembly finds, determines, and declares that this act is necessary for the immediate preservation of the public peace, health, or safety or for appropriations for

the support and maintenance institutions.	ce of the departments of the state and state
James Rashad Coleman, Sr. PRESIDENT OF THE SENATE	Julie McCluskie SPEAKER OF THE HOUSE OF REPRESENTATIVES
Esther van Mourik SECRETARY OF THE SENATE	Connor Randall ACTING CHIEF CLERK OF THE HOUSE OF REPRESENTATIVES
APPROVED	(Date and Time)
Jared S. Po GOVERN	olis OR OF THE STATE OF COLORADO