

Memorandum

To: Joint Budget Committee Members From: Kelly Shen, JBC Staff (303-866-5434)

Date: Monday, April 14, 2025

Subject: JBC Potential Legislation – Packet 18

This packet includes bill drafts and a memo for the Committee's consideration. Unless otherwise indicated by the JBC analyst, **these bills are seeking approval for introduction**. This includes:

- making a motion to approval the bill for introduction;
- allowing JBC staff permission to make technical changes including adding appropriation clauses; and
- assigning sponsors.

Potential Legislation

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DRAFT 3/25/25

DRAFT

LLS NO. 25-1026.01 Rebecca Bayetti x4348

COMMITTEE BILL

Joint Budget Committee

BILL TOPIC: Div Crim Jus Spending Authority Community Corrs

	A BILL FOR AN ACT
101	CONCERNING THE SPENDING AUTHORITY OF THE DIVISION OF
102	CRIMINAL JUSTICE IN THE DEPARTMENT OF PUBLIC SAFETY FOR
103	COMMUNITY CORRECTIONS PROGRAMS.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Joint Budget Committee. The bill makes 2 changes to the spending authority of the division of criminal justice (division) in the department of public safety in relation to community corrections programs:

• Repeals the division's authority to transfer up to 10% of

- annual appropriations among or between line items for community corrections program services; and
- Allows the division to overexpend up to \$2 million in any one fiscal year for felony placements in community corrections programs.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, 17-27-108, repeal (5)
3	as follows:
4	17-27-108. Division of criminal justice in the department of
5	public safety - duties - community corrections contracts - audit.
6	(5) The division of criminal justice is authorized to transfer up to ten
7	percent of annual appropriations among or between line items for
8	community corrections program services. Advance notice of such
9	transfers shall be provided to the general assembly, the governor, the
10	executive director of the department of corrections, and the chief justice
11	of the supreme court.
12	SECTION 2. In Colorado Revised Statutes, 24-75-109, add
13	(1)(e.5) as follows:
14	24-75-109. Controller may allow expenditures in excess of
15	appropriations - limitations - appropriations for subsequent fiscal
16	year restricted - repeal. (1) For the purpose of closing the state's books,
17	and subject to the provisions of this section, the controller may, on or
18	after May 1 of any fiscal year and before the forty-fifth day after the close
19	thereof, upon approval of the governor, allow any department, institution,
20	or agency of the state, including any institution of higher education, to
21	make an expenditure in excess of the amount authorized by an item of
22	appropriation for such fiscal year if:
23	(e.5) The overexpenditure is by the division of criminal

1	JUSTICE WITHIN THE DEPARTMENT OF PUBLIC SAFETY FOR FELONY
2	PLACEMENTS IN COMMUNITY CORRECTIONS PROGRAMS PURSUANT TO
3	article 27of title $17,$ but the total of all expenditures allowed
4	PURSUANT TO THIS SUBSECTION $(1)(e.5)$ MUST NOT EXCEED TWO MILLION
5	DOLLARS IN ANY FISCAL YEAR; OR
6	SECTION 3. Effective date. This act takes effect July 1, 2025.
7	SECTION 4. Safety clause. The general assembly finds,
8	determines, and declares that this act is necessary for the immediate
9	preservation of the public peace, health, or safety or for appropriations for
10	the support and maintenance of the departments of the state and state
11	institutions.

DRAFT 4/3/25

DRAFT

LLS NO. 25-1008.01 Nicole Myers x4326

COMMITTEE BILL

Joint Budget Committee

BILL TOPIC: Repeal Natural Disaster Grant Fund

A BILL FOR AN ACT

101 CONCERNING THE REPEAL OF THE NATURAL DISASTER GRANT FUND.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Joint Budget Committee. The bill repeals the natural disaster grant fund, which is currently used to award grants to local governments for improvements to domestic wastewater treatment works or public drinking water systems that were impacted by a natural disaster.

1 Be it enacted by the General Assembly of the State of Colorado:

1	SECTION 1. In Colorado Revised Statutes, 25-8-608.7, add (4)
2	as follows:
3	25-8-608.7. Natural disaster grant fund - creation - rules -
4	repeal. (4) This section is repealed, effective July 1, 2025.
5	SECTION 2. Safety clause. The general assembly finds,
6	determines, and declares that this act is necessary for the immediate
7	preservation of the public peace, health, or safety or for appropriations for
8	the support and maintenance of the departments of the state and state
9	institutions.



Memorandum

To: Members of the Joint Budget Committee From: Andrew McLeer, JBC Staff (303-866-4959)

Date: Friday, April 11, 2025

Subject: Appropriations to the Water Quality Division in CDPHE to Address Water

Permitting Backlog

On March 26, 2025, the Committee voted to draft legislation to address the water permitting backlog in the Water Quality Control Division within the Department of Public Health and Environment. As part of this motion, the Committee requested that fiscal assumptions of the Department's R2 request be included as part of budget balancing, which included a reduction of \$314,000 General Fund. JBC staff's interpreted this action to mean that the General Fund reduction would be included as a placeholder in budget balancing assumptions for the Long Bill package, but that all appropriations would be addressed through an appropriations clause within the water quality bill. However, the Office of State Planning and Budgeting and Department have interpreted this action differently, believing that the Committee had intended to include the appropriations in the Long Bill. Staff seeks clarification regarding the Committee's intent with respect to the appropriation for department's R2 request (Protecting Water Quality). JBC staff has identified three options for the Committee's consideration:

- Including the entirety of the requested appropriation, including the General Fund reduction, in the Long Bill through a conference committee amendment;
- Including the entirety of the requested appropriation, including the General Fund reduction, in the forthcoming water quality legislation; or
- Including the annualized General Fund reduction in the Long Bill, while including the cash fund appropriations in the water quality bill.

Staff recommends including the appropriation for water quality permitting in the JBC bill, rather than the Long Bill. This recommendation is due to the expenditures for water permitting being contingent on intradivision cash fund transfers contained in the bill currently being drafted. The Drinking Water Cash Fund and the Clean Water Cash Fund do not have sufficient balances to cover these expenditures without these transfers, and so appropriating through the JBC bill eliminates the risk of granting the appropriation without sufficient money to expend.

DRAFT 3/24/25

DRAFT

LLS NO. 25-1027.01 Rebecca Bayetti x4348

COMMITTEE BILL

Joint Budget Committee

BILL TOPIC: Transfers from License Plate Cash Fund

		A BILL FOR AN	ACT
101	CONCERNING TRA	NSFERS OF MONEY FRO	M THE LICENSE PLATE CASH
102	FUND.		

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Joint Budget Committee. The bill requires the state treasurer to transfer the following amounts from the license plate cash fund (fund) on June 30, 2025:

- 40% of the unexpended and unencumbered balance of the fund to the general fund; and
- 40% of the unexpended and unencumbered balance of the

fund to the Colorado DRIVES vehicle services account in the highway users tax fund.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, 42-3-301, add (1)(c)
3	as follows:
4	42-3-301. License plate cash fund - license plate fees - repeal.
5	(1) (c) (I) Notwithstanding any provision of this section to the
6	contrary, on June 30, 2025, the state treasurer shall transfer:
7	(A) FORTY PERCENT OF THE UNEXPENDED AND UNENCUMBERED
8	BALANCE OF THE LICENSE PLATE CASH FUND TO THE GENERAL FUND; AND
9	(B) FORTY PERCENT OF THE UNEXPENDED AND UNENCUMBERED
10	BALANCE OF THE LICENSE PLATE CASH FUND TO THE COLORADO DRIVES
11	VEHICLE SERVICES ACCOUNT IN THE HIGHWAY USERS TAX FUND, CREATED
12	IN SECTION 42-1-211 (2).
13	(II) This subsection (1)(c) is repealed, effective July 1, 2026.
14	SECTION 2. Safety clause. The general assembly finds,
15	determines, and declares that this act is necessary for the immediate
16	preservation of the public peace, health, or safety or for appropriations for
17	the support and maintenance of the departments of the state and state
18	institutions.



Memorandum

To: Members of the Joint Budget Committee From: Michelle Curry, JBC Staff (303-866-2026)

Date: April 10, 2025

Department: Department of Regulatory Agencies
Subject: Bill Draft to Reduce Revenue in DORA

This memo includes a bill draft which would require the Department of Regulatory Agencies to reduce fee revenue as approved for drafting during the Department's figure setting presentation. The bill requires a \$10.0 million reduction by FY 2027-28 based on total revenue subject to TABOR collected in 2024-25.

Staff Recommendation

Staff does **not** recommend moving forward with this legislation. Rather, staff recommends an annual RFI from the Department for a list of recommended program sunsets that would provide expenditure relief in the following fiscal year.

Analysis

Considerations Against Sponsoring Legislation

Both the Department and OSPB do not support this legislation, arguing that implementation could be challenging due to the large number of fees assessed by the Department and what they consider to be difficulties in terms of defining the revenue being adjusted. Additionally, the Department notes that fee revenue is a function of anticipated expenditures minus existing fund balances. Based on recent and historic actuals, expenditures from each fund within the Department are typically well below their annual appropriation. This allowed for a reduced appropriation in FY 2025-26 without adjustments to programming. Furthermore, the reduced appropriations in Operating Expenses lines throughout the Department are likely to force some moderate reductions in expenditures, which will decrease fee revenue.

Reductions to revenue coupled with cash fund sweeps that have already been approved as part of SB 25-264 (Cash Fund Transfers to the General Fund) could create gaps in available funding for already existing programming, which would force the Department to request supplemental General Fund appropriations or to not meet statutory requirements. Staff agrees that requiring this level of revenue reduction could result in programming difficulties for the Department, however it is unclear which specific programs and efforts would be impacted. Because of the Department's many regulatory programs required in statute (over 50 in the Division of

JBC Staff Memo: Department of Regulatory Agencies Draft Legislation

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Professions and Occupations alone), specific impacts are hard to identify. Similarly, DORA is in many ways a self-funded entity and is focused on upholding only that regulatory programming that is currently in statute. Staff agrees that the proposed revenue reduction could present difficulties in fully upholding current programming and staffing levels.

Considerations in Favor of Sponsoring Legislation

While staff acknowledges that the Department has demonstrated fiscal responsibility in their fee setting, it is also true that requiring revenue reduction is the only way to reduce the Department's impact on the availability of General Fund without removing programming that is required by statute. Considering the budget shortfalls and the ongoing requests for other departments to reduce spending, it is not unreasonable to ask for similar reductions in DORA. Additionally, while the Department has consistently demonstrated their commitment to match revenue to expenditures, creating a statutory requirement to reduce revenue by a certain date could provide confidence for future budget planning. Similarly, reducing the amount of revenue to the Department would force them to reduce expenditures.

However, by spreading the reductions in revenue out over three fiscal years, the Department has time to make renewed recommendations about sun setting programs that the General Assembly has voted to extend in recent years and to realize other cost saving measures, including statewide common policy reductions. Already, these reductions total over \$1.0 million. Additionally, HB 25-1154 is currently progressing through the legislature and would move an estimated \$4.9 million in revenue out from under the TABOR cap. Assuming the success of these measures, these reductions alone represent over half of staff's recommended reduction. Staff believes that there is time before FY 2027-28 for the Department to find \$3.6 million in reductions to expenditures, as required by the drafted legislation.

Request for Information

As an alternative to bill introduction, staff recommends including the following RFI for the Department:

Department of Regulatory Agencies, Totals – The Department is requested to provide, by September 1, an Excel file report which summarizes:

- Sunset reviews being conducted in the current fiscal year by department; and
- A comprehensive list of sunset reviews completed in the previous three fiscal years including the Department's recommendation for continuation of the program, any legislation that was passed regarding its continuation, and the current fiscal year impact of the legislation.

DRAFT 3/11/25

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LLS NO. 25-0916.01 Clare Haffner x6137

COMMITTEE BILL

Joint Budget Committee

BILL TOPIC: Department of Regulatory Agencies Fee Adjustments **DEADLINES:** File by: 3/24/2025

A BILL FOR AN ACT

101 CONCERNING REQUIRING THE ADJUSTMENT OF FEES IMPOSED BY THE 102 DEPARTMENT OF REGULATORY AGENCIES.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Joint Budget Committee. The department of regulatory agencies (department) consists of several divisions, which divisions charge certain fees to cover the direct and indirect costs of each division's respective functions.

The bill requires each division that imposes fees to adjust the fees for the 2025-26 state fiscal year through the 2027-28 state fiscal year so

that the department's total revenue amount for the 2027-28 state fiscal year is at least \$10 million less than the sum of the department's total revenue amount for the 2025-26 state fiscal year, plus inflation costs and any new revenue that results from legislation passed through the 2027-28 state fiscal year.

0	Be it enacted by the General Assembly of the State of Colorado:
7	SECTION 1. In Colorado Revised Statutes, add 24-34-113 as
8	follows:
9	24-34-113. Fee adjustments - revenue reduction - repeal.
10	(1) For the 2025-26 state fiscal year through the 2027-28 state
11	FISCAL YEAR, A DIVISION IN THE DEPARTMENT THAT IMPOSES AND
12	COLLECTS FEES AND ASSESSMENTS PURSUANT TO TITLE 10, 11, 12, or 40
13	SHALL ADJUST THE FEE AND ASSESSMENT AMOUNTS SO THAT THE
14	DEPARTMENT'S TOTAL REVENUE FOR THE 2027-28 STATE FISCAL YEAR IS
15	AT LEAST TEN MILLION DOLLARS LESS THAN THE SUM OF THE
16	DEPARTMENT'S TOTAL REVENUE THAT IS SUBJECT TO SECTION 20 OF
17	ARTICLE X of the state constitution from the $2025\text{-}26\text{state}$ fiscal
18	YEAR, PLUS COSTS ASSOCIATED WITH INFLATION AND ANY NEW REVENUE
19	that results from legislation passed through the $2027\text{-}28\text{state}$
20	FISCAL YEAR.
21	(2) This section is repealed, effective July 1, 2029.
22	SECTION 2. In Colorado Revised Statutes, 10-1-108, add (14)
23	as follows:
24	10-1-108. Duties of commissioner - reports - publications - fees
25	- disposition of funds - adoption of rules - examinations and
26	investigations - repeal. (14) (a) For the 2025-26 state fiscal year
27	Through the $2027-28$ state fiscal year, the commissioner shall
28	ESTABLISH THE AMOUNT OF EACH FEE COLLECTED BY THE DIVISION

1	PURSUANT TO THIS TITLE 10 in accordance with section $24-34-113$ (1).
2	(b) This subsection (14) is repealed, effective July 1, 2029.
3	SECTION 3. In Colorado Revised Statutes, 11-44-101.7, add (9)
4	as follows:
5	11-44-101.7. Powers of the financial services board - repeal
6	(9) (a) For the 2025-26 state fiscal year through the 2027-28
7	STATE FISCAL YEAR, THE BOARD SHALL ESTABLISH FEES AND
8	ASSESSMENTS PURSUANT TO SUBSECTION (3)(f) OF THIS SECTION IN
9	ACCORDANCE WITH SECTION 24-34-113 (1).
10	(b) This subsection (9) is repealed, effective July 1, 2029.
11	SECTION 4. In Colorado Revised Statutes, 11-51-707, add
12	(3)(d) as follows:
13	11-51-707. Collection of fees - division of securities cash fund
14	created - repeal. (3) (d) (I) FOR THE 2025-26 STATE FISCAL YEAR
15	through the $2027\text{-}28$ state fiscal year, the division shall set the
16	AMOUNT OF EACH FEE THAT IT IS AUTHORIZED BY LAW TO COLLECT IN
17	ACCORDANCE WITH SECTION 24-34-113 (1).
18	(II) This subsection (3)(d) is repealed, effective July 1,2029.
19	SECTION 5. In Colorado Revised Statutes, 11-102-401, add (3)
20	as follows:
21	11-102-401. Assessments - repeal. (3) (a) FOR THE 2025-26
22	STATE FISCAL YEAR THROUGH THE 2027-28 STATE FISCAL YEAR, THE
23	BANKING BOARD SHALL ESTABLISH FEES AND ASSESSMENTS IN
24	ACCORDANCE WITH SECTION 24-34-113 (1).
25	(b) This subsection (3) is repealed, effective July 1, 2029.
26	SECTION 6. In Colorado Revised Statutes, 12-10-215, add
27	(2)(d) as follows:

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1	12-10-215. Fee adjustments - cash fund created - repeal.
2	(2) (d) (I) For the 2025-26 state fiscal year through the 2027-28
3	STATE FISCAL YEAR, THE DIVISION SHALL PROPOSE AN ADJUSTMENT IN THE
4	AMOUNT OF EACH FEE THAT IT IS AUTHORIZED BY LAW TO COLLECT IN
5	ACCORDANCE WITH SECTION 24-34-113 (1).
6	(II) This subsection (2)(d) is repealed, effective July 1, 2029.
7	SECTION 7. In Colorado Revised Statutes, add 12-15-108 as
8	follows:
9	12-15-108. Fee adjustments - repeal. (1) FOR THE 2025-26
10	STATE FISCAL YEAR THROUGH THE 2027-28 STATE FISCAL YEAR, THE
11	DIVISION SHALL PRESCRIBE THE FEES DESCRIBED IN SECTIONS 12-15-104
12	(3) AND 12-15-106 (6) IN ACCORDANCE WITH SECTION 24-34-113 (1).
13	(2) This section is repealed, effective July 1, 2029.
14	SECTION 8. In Colorado Revised Statutes, 12-20-105, add
15	(2)(c) as follows:
16	12-20-105. Fee adjustments - division of professions and
17	occupations cash fund created - legal defense account created -
18	general fund transfer - definition - repeal. (2) (c) (I) FOR THE 2025-26
19	STATE FISCAL YEAR THROUGH THE 2027-28 STATE FISCAL YEAR, THE
20	DIRECTOR SHALL PROPOSE AN ADJUSTMENT IN THE AMOUNT OF EACH FEE
21	THAT EACH REGULATOR IS AUTHORIZED BY LAW TO COLLECT IN
22	ACCORDANCE WITH SECTION 24-34-113 (1).
23	(II) This subsection (2)(c) is repealed, effective July $1,2029$.
24	SECTION 9. In Colorado Revised Statutes, 40-2-112, add (3) as
25	follows:
26	40-2-112. Computation of fees - repeal.
2.7	(3) (a) NOTWITHSTANDING ANY OTHER PROVISION IN THIS SECTION. FOR

1	THE 2025-26 STATE FISCAL YEAR THROUGH THE 2027-28 STATE FISCAL
2	YEAR, THE EXECUTIVE DIRECTOR OF THE DEPARTMENT OF REGULATORY
3	AGENCIES SHALL FIX THE AMOUNT OF EACH FEE THAT IT IS AUTHORIZED BY
4	LAW TO COLLECT PURSUANT TO THIS TITLE 40 IN ACCORDANCE WITH
5	SECTION 24-34-113 (1).
6	(b) This subsection (3) is repealed, effective July 1, 2029.
7	SECTION 10. In Colorado Revised Statutes, 40-10.1-111, add
8	(5) as follows:
9	40-10.1-111. Filing, issuance, and annual fees - fee setting by
10	the commission - repeal. (5) (a) For the 2025-26 state fiscal year
11	THROUGH THE 2027-28 STATE FISCAL YEAR, THE COMMISSION SHALL
12	ESTABLISH THE AMOUNT OF FEES COLLECTED PURSUANT TO THIS SECTION
13	IN ACCORDANCE WITH SECTION 24-34-113 (1).
14	(b) This subsection (5) is repealed, effective July 1, 2029.
15	SECTION 11. Safety clause. The general assembly finds,
16	determines, and declares that this act is necessary for the immediate
17	preservation of the public peace, health, or safety or for appropriations for
18	the support and maintenance of the departments of the state and state
19	institutions.

DRAFT 4/9/25

DRAFT

LLS NO. 25-0986.01 Shelby Ross x4510

COMMITTEE BILL

Joint Budget Committee

BILL TOPIC: Transfer Proposition KK Money ARPA Cash Fund **DEADLINES:** File by: 4/18/2025

	\mathbf{A}	BILL FOR AN	ACT		
101	CONCERNING TRANSFE	RRING MONEY	RECEIVED	THROUGH	THE
102	FIREARMS AND AM	MUNITION EXCIS	SE TAX INTO	THE MENTAL	AND
103	BEHAVIORAL HEA	LTH EXCISE TAX	CASH FUND	•	

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Joint Budget Committee. The bill creates the behavioral and mental health excise tax cash fund to hold money received from the firearm and ammunition excise tax (Proposition KK) that is designated for certain behavioral health-related purposes.

Current law requires \$8 million that is received from Proposition

KK to be transferred to the behavioral and mental health cash fund. The bill requires this money to instead be transferred to the behavioral and mental health excise tax cash fund.

The bill requires the state treasurer to transfer the Proposition KK money in the behavioral and mental health cash fund to the behavioral and mental health excise tax cash fund.

Current law repeals the behavioral and mental health cash fund on July 1, 2032. The bill changes the repeal date to July 1, 2027.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, 24-75-230, amend
3	(2)(a) and (5); repeal (3)(b), (3.5), and (3.7); and add (3.8) as follows:
4	24-75-230. Behavioral and mental health cash fund - creation
5	- allowable uses - task force - definitions - repeal. (2) (a) The
6	behavioral and mental health cash fund is created in the state treasury.
7	The fund consists of money credited to the fund in accordance with
8	subsection (2)(b) of this section money transferred to the fund pursuant
9	to section 39-37-301 (2)(a)(II) and any other money that the general
10	assembly may appropriate or transfer to the fund. The general assembly
11	may appropriate money from the fund to a department for behavioral
12	health care.
13	(3) (b) The limitations and requirements set forth in subsection
14	(3)(a)(II) of this section do not apply to money transferred to the fund
15	pursuant to section 39-37-301 (2)(a)(II).
16	(3.5) The first five million dollars of the money transferred to the
17	fund pursuant to section 39-37-301 (2)(a)(II), must be used by the
18	behavioral health administration, established pursuant to section
19	27-50-102, in coordination with the division of veterans affairs, created
20	in section 28-5-701 (1), for the purpose of continuing and expanding the
21	veterans mental health services program in accordance with section

1	28-5-/14.
2	(3.7) After the requirement in subsection (3.5) of this section is
3	met, the next three million dollars of the money transferred to the fund
4	pursuant to section 39-37-301 (2)(a)(II), must be used by the behavioral
5	health administration for the purpose of continuing and expanding access
6	to behavioral health crisis response system services for children and youth
7	in accordance with article 60 of title 27.
8	(3.8) (a) On June 30, 2025, the state treasurer shall
9	TRANSFER ANY MONEY RECEIVED PURSUANT TO SECTION 39-37-301
10	(2)(a)(II) TO THE BEHAVIORAL AND MENTAL HEALTH EXCISE TAX CASH
11	FUND CREATED IN SECTION 39-37-302.
12	(b) This subsection (3.8) is repealed, effective July 1, 2026.
13	(5) This section is repealed, effective July 1, 2032 JULY 1, 2027.
14	SECTION 2. In Colorado Revised Statutes, 39-37-301, amend
15	(2)(a)(II) as follows:
16	39-37-301. Firearms and ammunition excise tax cash fund -
17	creation - distribution. (2) (a) Except for any money in the fund that is
18	annually appropriated by the general assembly pursuant to subsection
19	(2)(b) of this section, money paid into the fund pursuant to section
20	39-37-110 (2), or credited to the fund pursuant to subsection (1)(b) of this
21	section must be distributed from the fund as follows:
22	(II) After the requirement in subsection (2)(a)(I) of this section is
23	met, the next eight million dollars paid into the fund in each fiscal year
24	must be transferred to the behavioral and mental health cash fund created
25	in section 24-75-230 (2)(a) BEHAVIORAL AND MENTAL HEALTH EXCISE
26	TAY CASH ELIND CREATED IN SECTION 30 37 302: and

SECTION 3. In Colorado Revised Statutes, **add** 39-37-302 as

27

2	39-37-302. Behavioral and mental health excise tax cash fund
3	- creation - distribution. (1) (a) The Behavioral and Mental Health
4	EXCISE TAX CASH FUND IS CREATED IN THE STATE TREASURY, REFERRED
5	TO IN THIS SECTION AS THE "FUND". THE FUND CONSISTS OF MONEY
6	TRANSFERRED TO THE FUND PURSUANT TO SECTION 39-37-301 (2)(a)(II)
7	AND ANY OTHER MONEY THAT THE GENERAL ASSEMBLY MAY APPROPRIATE
8	OR TRANSFER TO THE FUND. THE GENERAL ASSEMBLY MAY APPROPRIATE
9	MONEY FROM THE FUND TO A DEPARTMENT FOR BEHAVIORAL HEALTH
10	CARE.
11	(b) The state treasurer shall credit all interest and
12	INCOME DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEY IN THE
13	FUND TO THE FUND.
14	(2) The first five million dollars of the money
15	TRANSFERRED TO THE FUND PURSUANT TO SECTION 39-37-301 (2)(a)(II)
16	AND SECTION $24-75-230(3.8)$ must be used by the Behavioral Health
17	ADMINISTRATION, ESTABLISHED PURSUANT TO SECTION 27-50-102, IN
18	COORDINATION WITH THE DIVISION OF VETERANS AFFAIRS, CREATED IN
19	SECTION $28-5-701(1)$, for the purpose of continuing and expanding
20	THE VETERANS MENTAL HEALTH SERVICES PROGRAM IN ACCORDANCE
21	WITH SECTION $28-5-714$. If the money described in this subsection (2)
22	IS IN THE FUND, THE GENERAL ASSEMBLY SHALL ANNUALLY APPROPRIATE
23	THE MONEY FROM THE FUND IN ACCORDANCE WITH THIS SUBSECTION (2)
24	UNTIL THE GENERAL ASSEMBLY HAS APPROPRIATED THE FULL AMOUNT OF
25	MONEY.
26	(3) After the requirement in Subsection (2) of this section
27	IS MET, THE NEXT THREE MILLION DOLLARS OF THE MONEY TRANSFERRED

1	TO THE FUND PURSUANT TO SECTION 39-37-301 (2)(a)(II) AND SECTION
2	24-75-230 (3.8) MUST BE USED BY THE BEHAVIORAL HEALTH
3	ADMINISTRATION FOR THE PURPOSE OF CONTINUING AND EXPANDING
4	ACCESS TO BEHAVIORAL HEALTH CRISIS RESPONSE SYSTEM SERVICES FOR
5	CHILDREN AND YOUTH IN ACCORDANCE WITH ARTICLE 60 OF TITLE 27. IF
6	THE MONEY DESCRIBED IN THIS SUBSECTION (3) IS IN THE FUND, THE
7	GENERAL ASSEMBLY SHALL ANNUALLY APPROPRIATE THE MONEY FROM
8	THE FUND IN ACCORDANCE WITH THIS SUBSECTION (3) UNTIL THE GENERAL
9	ASSEMBLY HAS APPROPRIATED THE FULL AMOUNT OF MONEY.
10	(4) The General assembly may appropriate any money
11	OTHER THAN THE MONEY DESCRIBED IN SUBSECTIONS (2) AND (3) OF THIS
12	SECTION THAT IS IN THE FUND TO A DEPARTMENT FOR BEHAVIORAL
13	HEALTH CARE.
14	SECTION 4. In Colorado Revised Statutes, 27-60-103, amend
15	(1.7) as follows:
16	27-60-103. Behavioral health crisis response system - services
17	- request for proposals - criteria - reporting - rules - definitions -
18	repeal. (1.7) Beginning January 1, 2025, the BHA shall use the money
19	transferred to the behavioral and mental health cash fund BEHAVIORAL
20	AND MENTAL HEALTH EXCISE TAX CASH FUND pursuant to sections
21	24-75-230 (2)(a) and SECTION 39-37-301 (2)(a)(II) to continue and
22	expand access to behavioral health crisis response system services for
23	children and youth in accordance with this article 60.
24	SECTION 5. In Colorado Revised Statutes, 28-5-714, amend
25	(2)(d) as follows:
26	28-5-714. Veterans mental health services program - report -
2.7	rules - definitions. (2) (d) The behavioral health administration

1	established in section 27-50-102 shall coordinate with the division to
2	continue and expand the program using the money transferred pursuant
3	to section 39-37-301 (2)(a)(II) to the behavioral and mental health cash
4	fund, created in section 24-75-230 (2)(a), in accordance with section
5	24-75-230 (3.5) BEHAVIORAL AND MENTAL HEALTH EXCISE TAX CASH
6	FUND CREATED IN SECTION 39-37-302 and shall post on its website a list
7	of providers who participate in the program.
8	SECTION 6. In Colorado Revised Statutes, 28-5-714, amend as
9	repealed and reenacted with amendments by House Bill 25-1132
10	(4)(a) as follows:
11	28-5-714. Veterans mental health services program -
12	community behavioral health program grants - rules - definitions.
13	(4) (a) The BHA shall coordinate with the division to continue and
14	expand the veterans mental health services program using the money
15	transferred pursuant to section 39-37-301 (2)(a)(II) to the behavioral and
16	mental health cash fund, created in section 24-75-230 (2)(a), in
17	accordance with section 24-75-230 (3.5) BEHAVIORAL AND MENTAL
18	HEALTH EXCISE TAX CASH FUND CREATED IN SECTION 39-37-302.
19	SECTION 7. Effective date. (1) Except as otherwise provided
20	in this section, this act takes effect upon passage.
21	(2) Section 5 of this act takes effect only if House Bill 25-1132
22	does not become law.
23	(3) Section 6 of this act takes effect only if House Bill 25-1132
24	becomes law.
25	SECTION 8. Safety clause. The general assembly finds,
26	determines, and declares that this act is necessary for the immediate
27	preservation of the public peace, health, or safety or for appropriations for

- the support and maintenance of the departments of the state and state 1
- 2 institutions.



Memorandum

To: Joint Budget Committee

From: Emily Pope, JBC Staff (303-866-4961)

Date: Friday, April 11, 2025

Subject: LLS 25-0996 Child Welfare Medicaid Carve Out

The Committee requested legislation related to the child welfare Medicaid carve out during the staff figure setting presentation for Behavioral Health Programs in the Department of Health Care Policy and Financing (HCPF). The "child welfare carve out" refers to the historic exemption of child welfare youth from behavioral health capitation for residential treatment.

Residential treatment for child welfare youth was anticipated to transition to behavioral health capitation at the start of FY 2025-26 in alignment with ACC Phase III. The attached bill draft, LLS 25-0996, requires that child welfare residential treatment be exempted from capitation until FY 2026-27.

HCPF has proposed the transition to capitation because there is concern that the length of stay in residential treatment may currently exceed medical necessity. Providers and counties have raised significant concerns about a lack of placement alternatives and the potential for insufficient funding for residential treatment and the overall child welfare system with the transition to capitation.

Reporting requirements

The bill is intended to provide more time for the transition in an effort to address outstanding concerns, but eventually transition to a system focused on medical necessity. Staff recommends that reporting requirements be added as part of an RFI rather than the draft legislation for two reasons:

- 1 RFI responses are typically directly emailed to the assigned analyst while statutory reports can be difficult to locate.
- 2 The language in RFIs can be changed more easily than statutory reports if additional or different information is needed.

The staff recommendation for reporting requirements is provided below and included in the RFI packet for the Committee's final consideration.

The Department is requested to provide, by November 1, a description of efforts to implement Section 25.5-5.202, C.R.S., related to the transition of residential treatment for child welfare

JBC Staff Memo: LLS 25-0996 Child Welfare Carve Out

Page 2

April 11, 2025

youth to behavioral health capitation. The Department is requested to collaborate with other state departments and stakeholders as necessary to develop responses.

- 1 Information regarding the current utilization of youth residential treatment, including:
 - a The total number of child welfare and non-child welfare youth in QRTP and PRTF placements in the prior fiscal year;
 - b The average length of stay for child welfare and non-child welfare youth in QRTP and PRTF placements in the prior fiscal year;
 - The number of youth who were determined to not meet medical necessity, but no step-down service was available in the prior fiscal year;
 - d The number of youth who re-entered the hospital or emergency services within 3 months of discharge from a QRTP or PRTF in the prior fiscal year;
 - e A description of the availability of step-down services across the state.
- 2 The process for determining medical necessity, including but not limited to:
 - a A description of the factors considered for determining medical necessity;
 - b How the availability of appropriate step-down services factors into medical necessity determinations;
 - c The anticipated length of time from medical necessity determination to discharge;
 - d The Department's efforts to collaborate with QRTP and PRTF providers, hospitals, county departments of human services, and families to determine medical necessity procedures.
- 3 The anticipated process for discharge, transition, and aftercare planning, including but not limited to:
 - a How and when discharge, transition, and aftercare plans will be developed; and
 - b Efforts to include families, providers, hospitals, and counties in collaborative treatment teams, transition, discharge, and aftercare planning.
- 4 The anticipated financing structure, including but not limited to:
 - The anticipated timing of payments and authorizations from RAEs to residential providers;
 - b Efforts to assist providers, counties, and families in connecting with RAEs to ensure access to benefits;
 - Efforts to ensure sustainable, long-term funding for child welfare youth in need of residential treatment.

DRAFT 4/10/25

DRAFT

LLS NO. 25-0996.01 Shelby Ross x4510

COMMITTEE BILL

Joint Budget Committee

BILL TOPIC: Behavioral HIth Services for Medicaid Members **DEADLINES:** File by: 4/18/2025

	A BILL FOR AN ACT
101	CONCERNING RESIDENTIAL BEHAVIORAL HEALTH SERVICES FOR
102	MEDICAID MEMBERS WHO ARE IN THE CUSTODY OF A COUNTY
103	DEPARTMENT OF HUMAN OR SOCIAL SERVICES.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Joint Budget Committee. The bill excludes from the statewide managed care program the services delivered to medicaid members who are in a qualified residential treatment program or a psychiatric residential treatment facility and in the care and custody of a county department of human or social services until July 1, 2026.

No later than June 30, 2027, the bill requires the department of health care policy and financing, in collaboration with the department of human services, the behavioral health administration, and relevant stakeholders, to develop and implement policies to transition qualified residential treatment programs and psychiatric residential treatment facilities to the statewide managed care system for medicaid members who are in the care and custody of a county department of human or social services.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, 25.5-5-402, amend
3	(2)(a); and add (2)(c) as follows:
4	25.5-5-402. Statewide managed care system - rules -
5	definitions - repeal. (2) The statewide managed care system
6	implemented pursuant to this article 5 does not include:
7	(a) The services delivered under PURSUANT TO the residential
8	child health-care program described in section 25.5-6-903; except in those
9	counties in which there is a written agreement between the county
10	department of human or social services, the designated and contracted
11	MCE responsible for community behavioral health care, and the state
12	department;
13	(c) (I) The services delivered in a qualified residential
14	TREATMENT PROGRAM, AS DEFINED IN SECTION 26-5.4-102, OR IN A
15	PSYCHIATRIC RESIDENTIAL TREATMENT FACILITY, AS DEFINED IN SECTION
16	25.5-4-103, TO MEMBERS WHO ARE IN THE CARE AND CUSTODY OF A
17	COUNTY DEPARTMENT OF HUMAN OR SOCIAL SERVICES.
18	(II) This subsection (2)(c) is repealed, effective July 1, 2026.
19	SECTION 2. In Colorado Revised Statutes, 25.5-5-202, add (5)
20	as follows:
21	25.5-5-202. Basic services for the categorically needy - optional

1	services - repeal. (5) (a) NO LATER THAN JUNE 50, 2027, THE STATE
2	DEPARTMENT SHALL, IN COLLABORATION WITH THE DEPARTMENT OF
3	HUMAN SERVICES, THE BEHAVIORAL HEALTH ADMINISTRATION, AND
4	RELEVANT STAKEHOLDERS, DEVELOP AND IMPLEMENT POLICIES TO
5	TRANSITION QUALIFIED RESIDENTIAL TREATMENT PROGRAMS, AS DEFINED
6	IN SECTION 26-5.4-102, AND PSYCHIATRIC RESIDENTIAL TREATMENT
7	FACILITIES, AS DEFINED IN SECTION 25.5-4-103, TO THE STATEWIDE
8	MANAGED CARE SYSTEM, PART 4 OF THIS ARTICLE 5, FOR MEMBERS WHO
9	ARE IN THE CARE AND CUSTODY OF A COUNTY DEPARTMENT OF HUMAN OR
10	SOCIAL SERVICES. THE POLICIES MAY INCLUDE IMPROVING DISCHARGE
11	PLANNING, CONNECTION ACROSS SYSTEMS, STANDARD UTILIZATION
12	MANAGEMENT POLICIES, AND STEP-DOWN SERVICE PLANS.
13	(b) This subsection (5) is repealed, effective July $1,2027$.
14	SECTION 3. Safety clause. The general assembly finds,
15	determines, and declares that this act is necessary for the immediate
16	preservation of the public peace, health, or safety or for appropriations for
17	the support and maintenance of the departments of the state and state
18	institutions.

DRAFT 4/11/25

DRAFT

LLS NO. 25-0997.01 Chelsea Princell x4335

COMMITTEE BILL

Joint Budget Committee

BILL TOPIC: Workforce Capacity Center

A BILL FOR AN ACT

101 CONCERNING THE CREATION OF THE WORKFORCE CAPACITY CENTER.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Joint Budget Committee. The bill requires the department of health care policy and financing, in collaboration with the behavioral health administration, to establish the workforce capacity center to train providers in evidence-based or supported models as part of the system of care for children and youth.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, 25.5-6-2001, add
3	(7.5) as follows:
4	25.5-6-2001. System of care for children and youth - federal
5	authorization - leadership and implementation team - workforce
6	capacity center - report - rules - definition - repeal. (7.5) (a) The
7	STATE DEPARTMENT, IN COLLABORATION WITH THE BEHAVIORAL HEALTH
8	ADMINISTRATION ESTABLISHED IN SECTION 27-50-102, SHALL ESTABLISH
9	THE WORKFORCE CAPACITY CENTER TO TRAIN PROVIDERS IN
10	EVIDENCE-BASED OR SUPPORTED MODELS AS PART OF THE SYSTEM OF
11	CARE FOR CHILDREN AND YOUTH DESCRIBED IN SUBSECTION (1) OF THIS
12	SECTION, INCLUDING TRAINING ON HIGH-FIDELITY WRAPAROUND FOR
13	Children and youth pursuant to part 1 of article 62 of title 27 ,
14	INTENSIVE IN-HOME TREATMENT MODELS, AND OTHER INTERVENTIONS.
15	(b) THE WORKFORCE CAPACITY CENTER MUST ASSIST PROVIDERS
16	IN MAINTAINING ONGOING TRAINING TO ENSURE INTERVENTIONS ARE
17	APPLIED ACCURATELY.
18	(c) THE WORKFORCE CAPACITY CENTER IS RESPONSIBLE FOR:
19	(I) DEVELOPING THE TRAININGS FOR PROVIDERS;
20	(II) CONDUCTING THE TRAININGS;
21	(III) COVERING THE COSTS INCURRED BY PROVIDERS COMPLETING
22	THE TRAININGS; AND
23	(IV) PROVIDING ONGOING TECHNICAL ASSISTANCE FOR PROVIDERS
24	ACROSS THE STATE OF COLORADO WHILE PARTICIPATING IN TRAINING.
25	(d) (I) In the quarterly report to the joint budget
26	COMMITTEE REQUIRED PURSUANT TO SUBSECTION (7)(b) OF THIS SECTION,
2.7	THE STATE DEPARTMENT SHALL INCLUDE UPDATES ON THE WORK OF THE

1	WORKFORCE CAPACITY CENTER. THE REPORT MUST INCLUDE KEY
2	MILESTONES FOR STARTUP ACTIVITIES, WHAT TRAININGS ARE OFFERED,
3	THE NUMBER OF TRAININGS BEING PROVIDED EACH MONTH, THE NUMBER
4	AND TYPE OF CERTIFICATIONS EARNED BY PROVIDERS AS A RESULT OF THE
5	TRAININGS, THE NUMBER OF CERTIFIED PROVIDERS ENROLLED AS
6	MEDICAID PROVIDERS, AND THE LOCATIONS WHERE THOSE CERTIFIED
7	PROVIDERS PRACTICE.
8	(II) IN THE QUARTERLY REPORT SUBMITTED TO THE JOINT BUDGET
9	COMMITTEE IN JANUARY 2027, THE STATE DEPARTMENT SHALL INCLUDE
10	AN ANALYSIS OF THE WORKFORCE CAPACITY CENTER'S WORK THAT
11	INCLUDES AN OVERVIEW OF THE IMPACT OF THE WORKFORCE CAPACITY
12	CENTER AND A RECOMMENDATION ON THE CONTINUATION, REDUCTION, OR
13	CLOSURE OF THE CENTER.
14	(e) This subsection (7.5) is repealed, effective July 1, 2027.
15	SECTION 2. Safety clause. The general assembly finds,
16	determines, and declares that this act is necessary for the immediate
17	preservation of the public peace, health, or safety or for appropriations for
18	the support and maintenance of the departments of the state and state
19	institutions.



Memorandum

To: Joint Budget Committee

From: Emily Pope, JBC Staff (303-866-4961)

Date: Friday, April 11, 2025

Subject: H.B. 22-1302 (Integrated Health) ARPA Reduction

Staff recommended and the Committee approved an ARPA reduction related to H.B. 22-1302 (Integrated Health) during the staff figure setting for Behavioral Health Programs in the Department of Health Care Policy and Financing (HCPF). The bill provided grants to providers related to integrating behavioral health into primary care settings.

Staff recommended a reduction of \$1.8 million ARPA funds based on current unencumbrances and was not expected to impact services. After further discussion with the Department and OSPB, it is staff's understanding that no amount is available for reduction without impacting current grant awards.

Staff therefore recommends that the Committee not reduce the appropriation as part of existing legislation to amend ARPA programs. Staff removed the reduction from General Fund balancing calculations during Long Bill closing based on the Department's feedback. The staff recommendation therefore does not impact the amount of General Fund available for other purposes.

DRAFT 4/9/25

DRAFT

LLS NO. 25-0973.01 Shelby Ross x4510

COMMITTEE BILL

Joint Budget Committee

BILL TOPIC: Repeal the Adult Dental Fund

	A BILL FOR AN ACT				
101	CONCERNING REPEALING THE ADULT DENTAL FUND, AND, IN				
102	CONNECTION THEREWITH, REDUCING AN APPROPRIATION AND				
103	MAKING AN APPROPRIATION.				

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Joint Budget Committee. The bill repeals the adult dental fund (fund), which consists of money transferred to the fund from the unclaimed property trust fund. On June 30, 2025, the bill requires the state treasurer to transfer the unexpended and unencumbered balance of the fund to the unclaimed property trust fund. The bill reduces the annual

general appropriation to the department of health care policy and financing (state department) from the adult dental fund by \$73,962,452 and appropriates \$73,962,452 to the state department from the general fund.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, 25.5-5-207, add
3	(4)(d) as follows:
4	25.5-5-207. Adult dental benefit - adult dental fund - creation
5	- legislative declaration - repeal. (4) (d) (I) On June 30, 2025, the
6	STATE TREASURER SHALL TRANSFER THE UNEXPENDED AND
7	UNENCUMBERED BALANCE OF THE ADULT DENTAL FUND TO THE
8	UNCLAIMED PROPERTY TRUST FUND CREATED IN SECTION 38-13-801.
9	(II) This subsection (4) is repealed, effective July 1, 2025.
10	SECTION 2. In Colorado Revised Statutes, 38-13-801, amend
11	(1)(b); and repeal (2)(d)(II) and (3)(a) as follows:
12	38-13-801. Unclaimed property trust fund - creation -
13	payments - interest - appropriations - records - rules. (1) (b) Except
14	as provided in subsections (2), (3), (2) and (3.5) of this section, the
15	principal of the trust fund shall not be expended except to pay claims
16	made pursuant to this article 13. Money constituting the principal of the
17	trust fund is not fiscal year spending of the state for purposes of section
18	20 of article X of the state constitution and is not subject to appropriation
19	by the general assembly.
20	(2) (d) The following amounts constitute fiscal year spending for
21	purposes of section 20 of article X of the state constitution:
22	(II) Any money that is credited to the adult dental fund created in
23	section 25.5-5-207 (4) as required by subsection (3) of this section;

1	(3) (a) After reserving the amounts described in su	absection (3)(b)	
2	of this section, the state treasurer shall transmit to the adult dental fund		
3	created in section 25.5-5-207 (4) an amount of principal and interest in		
4	the trust fund sufficient to implement the adult dental benefit pursuant to		
5	section 25.5-5-202 (1)(w).		
6	SECTION 3. Appropriation - adjustments to	2025 long bill.	
7	(1) To implement this act, appropriations made in the annual general		
8	appropriation act for the 2025-26 state fiscal year to the department of		
9	health care policy and financing from the adult dental fund created in		
10	section 25.5-5-207 (4)(a), C.R.S., are decreased by \$73,962,452 as		
11	follows:		
12	Executive director's office, general administration		
13	Personal services	\$172,886	
14	Health, life, and dental	\$21,042	
15	Short-term disability	\$57	
16	Paid family and medical leave insurance	\$810	
17	Unfunded liability amortization equalization		
18	disbursement payments	\$10,957	
19	Salary survey	\$5,059	
20	Step pay	\$323	
21	PERA direct distribution	\$3,528	
22	Workers' compensation	\$552	
23	Operating expenses	\$9,245	
24	Payment to risk management and property funds	\$541	
25	Leased space	\$12,153	
26	Payments to OIT	\$41,698	
27	CORE operations	\$86	

1	Executive director's office, utilization and quali	ity review
2	contracts	
3	Professional services contracts	\$88,750
4	Executive director's office, indirect cost recover	ries
5	Indirect cost assessment	\$8,504
6	Medical services premiums	
7	Medical and long-term care services for Medicaid	
8	eligible individuals	\$73,586,261
9	(2) For the 2025-26 state fiscal year, \$73,962,452 i	s appropriated
10	to the department of health care policy and financing. This	appropriation
11	is from the general fund. To implement this act, the depart	tment may use
12	this appropriation as follows:	
13	Executive director's office, general administrati	ion
14	Personal services	\$172,886
15	Health, life, and dental	\$21,042
16	Short-term disability	\$57
17	Paid family and medical leave insurance	\$810
18	Unfunded liability amortization equalization	
19	disbursement payments	\$10,957
20	Salary survey	\$5,059
21	Step pay	\$323
22	PERA direct distribution	\$3,528
23	Workers' compensation	\$552
24	Operating expenses	\$9,245
25	Payment to risk management and property funds	\$541
26	Leased space	\$12,153
27	Payments to OIT	\$41,698

1	CORE operations \$86
2	Executive director's office, utilization and quality review
3	contracts
4	Professional services contracts \$88,750
5	Executive director's office, indirect cost recoveries
6	Indirect cost assessment \$8,504
7	Medical services premiums
8	Medical and long-term care services for Medicaid
9	eligible individuals \$73,586,261
10	SECTION 4. Effective date. Section 2 of this act takes effect
11	July 1, 2025, and the remainder of this act takes effect on passage.
12	SECTION 5. Safety clause. The general assembly finds,
13	determines, and declares that this act is necessary for the immediate
14	preservation of the public peace, health, or safety or for appropriations for
15	the support and maintenance of the departments of the state and state
16	institutions.



Joint Budget Committee Staff

Memorandum

To: Joint Budget Committee

From: Amanda Bickel, JBC Staff (303-866-4960)

Date: Friday, April 11, 2025

Subject: Potential Bill on Inactive Cash Funds

In the process of identifying funds that the Committee might wish to "sweep" to the General Fund, departments and staff discovered that there were some funds that the General Assembly had repealed but which, for one reason or another, still had a small amount of money in them. Staff also determined that there were some funds that still existed in statute but which were inactive (not being used), though money still remained in them and they were accruing interest.

The Controller's Office has indicated that it needs additional statutory authority if the General Assembly wishes to address these issues on an ongoing basis. In light of this, staff recommends that the Committee authorize drafting for a bill with the following components.

Beginning June 30, 2025, the Office of the State Controller shall transfer the balance of any
repealed fund to the General Fund, unless otherwise provided by law. The Controller will
provide a report to the JBC on the amounts transferred under this authority.

Explanation: In general, when a fund is repealed, the statute also specifies what happens to any remaining money in the fund. However, as was discovered this year, sometimes repealed funds have lingering contents, e.g., from a refund received after the fund was repealed. This statutory change would allow for an additional round of transfers to catch such lingering amounts.

• Beginning November 1, 2025, and annually thereafter, the State Controller shall submit a report to the JBC identifying any cash fund that has been inactive, other than the crediting of interest earnings on the fund, for the immediately preceding two state fiscal years.

Explanation: Staff anticipates that based on this annual report, the JBC will sponsor legislation to repeal inactive funds and transfer the content to the General Fund, but this process will enable the JBC and General Assembly to consider each fund on a case-by-case basis. The Controller's Office has indicated that it needs until November 1, 2025 for the first report, as it would be instituting a new process.



Joint Budget Committee Staff

Memorandum

To: Joint Budget Committee

From: Amanda Bickel, JBC Staff (303-866-4960)

Date: Friday, April 11, 2025

Subject: Two lingering bills on JBC List – Should these be removed?

This packet includes two bill drafts previously reviewed and considered by the Committee on which the Committee has not taken action. Staff's understanding is that the content of these bills either has been or is anticipated to be included in other legislation. If this is accurate, it would assist staff if the Committee would indicate that these bills are removed from consideration.

LLS 25-0638 Statewide Fiscal Impact of a Proposed Tax Increase

LLS 26-941 Public School Capital Construction Assistance Fund Revenue Cap

First Regular Session Seventy-fifth General Assembly STATE OF COLORADO

DRAFT 1/28/25

DRAFT

LLS NO. 25-0638.02 Pierce Lively x2059

COMMITTEE BILL

Joint Budget Committee

BILL TOPIC: Proposed Tax Increase Fiscal Estimate

A BILL FOR AN ACT

101 CONCERNING THE ESTIMATE OF THE FISCAL IMPACT OF A PROPOSED

102 TAX INCREASE.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Joint Budget Committee. Section 2 of the bill requires the director of research of the legislative council of the general assembly (director), when preparing an estimate of an initiated proposed tax increase's fiscal impact if enacted, to include an estimate of the maximum dollar amount of the change in state and local government revenue and fiscal year spending, as defined in section 20 (2)(e) of article X of the

state constitution, for the first, and if phased in, final full fiscal year of the proposed tax increase. Section 3 requires the director to prepare for the ballot information booklet for a proposed tax increase estimates of both the maximum dollar amount of the change in state and local government revenue and fiscal year spending, as defined in section 20 (2)(e) of article X of the state constitution, for the first full fiscal year of the proposed tax increase and state and local government fiscal year spending, as defined in section 20 (2)(e) of article X of the state constitution, without the proposed tax increase. Section 4 requires the fiscal note for any legislative measure that includes a proposed tax increase to include the maximum dollar amount of the change in state and local government revenue for the first, and if phased in, final full fiscal year of the proposed tax increase.

Section 2 also requires the title board to use the estimate of the maximum dollar amount of the change in state and local government revenue and fiscal year spending for the first, or if phased in, final full fiscal year of the proposed tax increase in designating and fixing the title of a proposed tax increase. Similarly, section 4 requires relevant ballot questions for any legislative measure that includes a proposed tax increase to include the estimate of the maximum dollar amount of the change in state and local government revenue for the first, or if phased in, final full fiscal year of the proposed tax increase.

Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. Legislative declaration. (1) The general assembly 2 3 finds and declares that:

- Section 20 (4)(a) of article X of the state constitution, commonly known as TABOR, requires voter approval for any new tax, tax rate increase, extension of an expiring tax, or a tax policy change directly causing a net tax revenue gain to any district;
- (b) Section 20 (3)(b)(iii) of article X of the state constitution requires that an election for seeking such required voter approval be preceded by a notice with estimates, for the first full fiscal year of each proposed district tax increase, of the amount of the proposed tax increase and of district fiscal year spending without the proposed tax increase;
- (c) Section 20 (3)(c) of article X of the state constitution requires

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that, unless there is later voter approval, if either of these estimates are
exceeded, the amount of that excess is refunded and the proposed tax
increase is reduced for future fiscal years;

- (d) On 2 recent occasions, the general assembly has submitted ballot issues to the electors of the state seeking to retain revenue in excess of the estimates provided in the notices for elections during which the state electors approved a proposed tax increase;
- (e) During the 2015 general election, the general assembly submitted a ballot issue seeking to retain marijuana excise tax revenue because state fiscal year spending had exceeded the estimate of state fiscal year spending in the notice for the election in which the state electors approved a marijuana excise tax;
- (f) During the 2023 statewide election, the general assembly submitted a ballot issue seeking to retain nicotine, cigarette, and tobacco product excise tax revenue because the amount of the excise tax revenue had exceeded the estimate of the excise tax revenue in the notice for the election in which the state electors approved a new nicotine excise tax and increased an existing cigarette and tobacco excise tax;
- (g) The general assembly recently became aware that state revenue from the income tax deductions in Proposition FF, approved by the voters in the 2022 general election, exceeded the estimate of that revenue in the notice for the 2022 general election;
- (h) If the notice for an election to approve a proposed tax increase includes maximum dollar estimates for base state fiscal year spending and new tax revenue, it is less likely that the first full year base state fiscal year spending and new tax revenue will exceed these estimates;
- (i) If the notice for the election to approve a proposed tax increase

1	and the ballot title for that proposed tax increase includes the maximum
2	dollar amounts of the relevant estimates, electors will be better informed
3	of the potential maximum impact and scope of the proposed tax increase;
4	and
5	(j) Submitting ballot issues to the voters is a costly process that
6	requires the drafting and approval of legislation along with the
7	distribution of ballots and information to state electors;
8	(2) Therefore, the general assembly finds and declares that it is in
9	the interest of the people of Colorado to require that the estimates of
10	proposed tax increase revenue and state fiscal year spending included in
11	the notice for the election to approve a proposed tax increase are the
12	maximum dollar amounts of such estimates.
13	SECTION 2. In Colorado Revised Statutes, 1-40-105.5, add (7)
14	as follows:
15	1-40-105.5. Initial fiscal impact statement - definition. (7) (a)
16	WHEN PREPARING AN ESTIMATE OF A PROPOSED TAX INCREASE'S FISCAL
17	IMPACT IF IMPLEMENTED, THE DIRECTOR SHALL INCLUDE A PRELIMINARY
18	ESTIMATE OF THE MAXIMUM DOLLAR AMOUNT OF THE CHANGE IN STATE
19	AND LOCAL GOVERNMENT REVENUE AND FISCAL YEAR SPENDING, AS
20	defined in section $20(2)(e)$ of article X of the state constitution,
21	FOR THE FIRST, AND IF PHASED IN, FINAL FULL FISCAL YEAR OF THE
22	PROPOSED TAX INCREASE.
23	(b) In designating and fixing a title for a proposed tax
24	INCREASE PURSUANT TO SECTION 1-40-106 WHILE COMPLYING WITH
25	SECTION 20 (3)(c) OF ARTICLE X OF THE STATE CONSTITUTION, THE TITLE
26	BOARD SHALL RELY ON THE PRELIMINARY ESTIMATE OF THE MAXIMUM
27	DOLLAR AMOUNT OF THE CHANGE IN STATE AND LOCAL GOVERNMENT

14-Apr-2025

1	REVENUE FOR THE FIRST, OR IF PHASED IN, FINAL FULL FISCAL YEAR OF THE
2	PROPOSED TAX INCREASE DETERMINED PURSUANT TO SUBSECTION (7)(a)
3	OF THIS SECTION. $<\{\underline{TABOR}(3)(c)\ does\ not\ consider\ the\ phased\ in\ full$
4	final fiscal year revenue of a tax increase, in determining whether a tax
5	increase resulted in excess revenue. TABOR (3)(c) does require that the
6	phased in full final fiscal year revenue of a proposed tax increase be
7	included in the ballot title for that proposed tax increase. So, in an
8	effort to have uniformity across the estimated fiscal impact prepared by
9	LCS and the number used in the ballot title, I have required that a
10	maximum dollar amount be used in both cases and not just the
11	estimated fiscal impact prepared by LCS.}>
12	SECTION 3. In Colorado Revised Statutes, 1-40-124.5, amend
13	(1.5); and add (1)(e) as follows:
14	1-40-124.5. Ballot information booklet. (1) (e) When
15	PREPARING THE FISCAL IMPACT STATEMENT REQUIRED BY THIS
16	SUBSECTION (1) FOR ANY PROPOSED TAX INCREASE, THE DIRECTOR OF
17	RESEARCH OF THE LEGISLATIVE COUNCIL OF THE GENERAL ASSEMBLY
18	SHALL, PURSUANT TO SECTION $20(3)(b)(III)$ of article X of the state
19	CONSTITUTION, INCLUDE AN ESTIMATE OF THE MAXIMUM DOLLAR AMOUNT
20	OF BOTH:
21	(I) THE CHANGE IN STATE AND LOCAL GOVERNMENT REVENUE AND
22	FISCAL YEAR SPENDING, AS DEFINED IN SECTION $20(2)(e)$ OF ARTICLE X OF
23	THE STATE CONSTITUTION, FOR THE FIRST FULL FISCAL YEAR OF THE
24	PROPOSED TAX INCREASE; AND
25	(II) STATE AND LOCAL GOVERNMENT FISCAL YEAR SPENDING, AS
26	Defined in Section $20(2)(e)$ of article X of the state constitution,
27	WITHOUT THE PROPOSED TAX INCREASE.

1	(1.5) The executive committee of the legislative council of the
2	general assembly shall be Is responsible for providing the fiscal
3	information on any ballot issue that must be included in the ballot
4	information booklet pursuant to section 1 (7.5)(c) of article V of the state
5	constitution AND SHALL CONSIDER THE FISCAL IMPACT STATEMENT
6	REQUIRED BY SUBSECTION (1) OF THIS SECTION IN DOING SO.
7	SECTION 4. In Colorado Revised Statutes, 2-2-322, add (6) as
8	follows:
9	2-2-322. Fiscal notes - repeal. (6) (a) The fiscal note for any
10	LEGISLATIVE MEASURE THAT INCLUDES A PROPOSED TAX INCREASE SHALL
11	INCLUDE, IN ADDITION TO THE OTHER INFORMATION REQUIRED PURSUANT
12	TO THIS SECTION, AN ESTIMATE OF THE MAXIMUM DOLLAR AMOUNT OF THE
13	CHANGE IN STATE AND LOCAL GOVERNMENT REVENUE FOR THE FIRST, AND
14	IF PHASED IN, FINAL FULL FISCAL YEAR OF THE PROPOSED TAX INCREASE.
15	(b) The ballot question submitted to the registered
16	ELECTORS OF THE STATE IN CONNECTION WITH A PROPOSED TAX INCREASE
17	IN A LEGISLATIVE MEASURE SHALL INCLUDE THE MAXIMUM DOLLAR
18	AMOUNT OF THE CHANGE IN STATE AND LOCAL GOVERNMENT REVENUE
19	FOR THE FIRST, OR IF PHASED IN, FINAL FULL FISCAL YEAR OF THE
20	PROPOSED TAX INCREASE AS DETERMINED PURSUANT TO SUBSECTION
21	(6)(a) OF THIS SECTION.
22	SECTION 5. Safety clause. The general assembly finds,
23	determines, and declares that this act is necessary for the immediate
24	preservation of the public peace, health, or safety or for appropriations for
25	the support and maintenance of the departments of the state and state
26	institutions.

First Regular Session Seventy-fifth General Assembly STATE OF COLORADO

DRAFT 3/14/25

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LLS NO. 25-0941.01 Megan McCall x4215

COMMITTEE BILL

Joint Budget Committee

BILL TOPIC: Public Sch Cap Constr Assistance Fund Revenue Cap

	A BILL FOR AN ACT
101	CONCERNING AN ANNUAL LIMITATION ON THE AMOUNT OF REVENUE
102	THAT THE STATE TREASURER CREDITS TO THE PUBLIC SCHOOL
103	CAPITAL CONSTRUCTION ASSISTANCE FUND, AND, IN
104	CONNECTION THEREWITH, REQUIRING MONEY ABOVE THE LIMIT
105	TO BE CREDITED TO THE STATE PUBLIC SCHOOL FUND.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Joint Budget Committee. The bill limits, beginning in state fiscal year 2025-26, the amount of revenue in a state fiscal year that the state

treasurer credits to the public school capital construction assistance fund (assistance fund) to \$150 million, adjusted annually for inflation, which amount must include either the first \$40 million or the entire amount of money that is attributable to revenue from the marijuana excise tax, whichever is less. The bill requires the state treasurer to credit to the state public school fund revenue that is in excess of the \$150 million cap that otherwise would be credited to the assistance fund.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, 22-43.7-104, amend
3	(1) as follows:
4	22-43.7-104. Public school capital construction assistance fund
5	- creation - crediting of money to fund - use of fund - emergency
6	reserve - creation - reserve account - creation and use - definition.
7	(1) (a) The public school capital construction assistance fund is hereby
8	created in the state treasury. SUBJECT TO THE LIMITATION SET FORTH IN
9	SUBSECTION (1)(b)(I) OF THIS SECTION, the principal of the assistance fund
10	shall consist CONSISTS of all moneys MONEY transferred or credited to the
11	assistance fund pursuant to subsection (2) of this section. EXCEPT AS
12	OTHERWISE PROVIDED IN SUBSECTION (1)(b)(I) OF THIS SECTION, all
13	interest and income earned on the deposit and investment of moneys
14	MONEY in the assistance fund shall be credited to the assistance fund and
15	shall not be transferred to the general fund or any other fund at the end of
16	any fiscal year.
17	(b) (I) Beginning in state fiscal year 2025-26, the total
18	AMOUNT OF REVENUE CREDITED IN THE STATE FISCAL YEAR TO THE
19	ASSISTANCE FUND PURSUANT TO THIS SECTION SHALL NOT EXCEED ONE
20	HUNDRED FIFTY MILLION DOLLARS, WHICH AMOUNT MUST BE ANNUALLY
21	ADJUSTED FOR INFLATION FOR EACH STATE FISCAL YEAR THEREAFTER AND
22	MUST INCLUDE THE LESSER OF THE FIRST FORTY MILLION DOLLARS OR ALL

1	THE MONEY RECEIVED FROM THE EXCISE TAX ON RETAIL MARIJUANA THAT
2	IS REQUIRED TO BE CREDITED TO THE ASSISTANCE FUND PURSUANT TO
3	SECTION 16 (5)(d) OF ARTICLE XVIII OF THE STATE CONSTITUTION. FOR
4	ANY STATE FISCAL YEAR COMMENCING ON OR AFTER JULY 1, 2025, THE
5	STATE TREASURER SHALL CREDIT TO THE STATE PUBLIC SCHOOL FUND
6	CREATED IN SECTION 22-54-114 (1) ANY AMOUNT OF REVENUE THAT
7	EXCEEDS IN THE STATE FISCAL YEAR ONE HUNDRED FIFTY MILLION
8	DOLLARS, AS ADJUSTED ANNUALLY FOR INFLATION FOR STATE FISCAL
9	${\tt YEARSCOMMENCINGONORAFTERJULY1,2026,THATOTHERWISEWOULD}$
10	BE CREDITED TO THE ASSISTANCE FUND PURSUANT TO THIS SECTION. $\leq \{\underline{For}\}$
11	the JBC's consideration, the cap on the amount of revenue that can be
12	credited to the assistance fund has been drafted to annually adjust for
13	inflation with inflation calculated (as defined in the next paragraph)
14	using the CPI for all items. Depending on the direction from the JBC,
15	adjusting the cap for inflation can be removed entirely or the timing for
16	the adjustment or the calculation for the adjustment can be modified.}>
17	(II) As used in this subsection $(1)(b)$, "inflation" means the
18	ANNUAL PERCENTAGE INCREASE IN THE UNITED STATES DEPARTMENT OF
19	LABOR'S BUREAU OF LABOR STATISTICS CONSUMER PRICE INDEX, OR A
20	SUCCESSOR INDEX, FOR DENVER-AURORA-LAKEWOOD FOR ALL ITEMS
21	PAID FOR BY URBAN CONSUMERS.
22	<{ All the following language, is existing law and no changes are
23	drafted but it's being included for the JBC's review if the JBC would
24	like to make changes to any allocated amounts that are diverted from
25	the assistance fund to the charter school facilities assistance account.
26	(Note: making changes in the bill to this diversion will require a
27	modified bill title.)}>

(d) (l) For the state fiscal year commencing July 1, 2018, the state
treasurer, as provided in section 39-28.8-305 (1)(a), shall credit to the
assistance fund the greater of the first forty million dollars received and
collected from the excise tax on retail marijuana imposed pursuant to par
3 of article 28.8 of title 39 or ninety percent of the money received and
collected from the tax. For the state fiscal year commencing July 1, 2019
and for each state fiscal year thereafter except for the state fiscal year
commencing July 1, 2020, the state treasurer, as provided in section
39-28.8-305 (1)(a), shall annually credit to the assistance fund all of the
money received and collected from the excise tax on retail marijuana
imposed pursuant to part 3 of article 28.8 of title 39. For the state fisca
year commencing July 1, 2020, the state treasurer, as provided in section
39-28.8-305 (1)(a), shall credit to the assistance fund the lesser of the first
forty million dollars received and collected from the excise tax on retai
marijuana imposed pursuant to part 3 of article 28.8 of title 39 or all or
the money received and collected from the tax. For state fiscal years
commencing before July 1, 2019, the state treasurer shall credit twelve
and five-tenths percent of the amount annually credited pursuant to this
subsection (2)(d) to the charter school facilities assistance account, which
account is created within the assistance fund. For each state fiscal year
commencing on or after July 1, 2019, the state treasurer shall credit to the
charter school facilities assistance account a percentage of the amount
credited pursuant to this subsection (2)(d) that is equal to the percentage
of pupil enrollment, as defined in section 22-54-103 (10), statewide
represented by pupils who were enrolled in charter schools for the prior
school year. The department of education shall notify the state treasures
of the applicable percentage no later than June 1 of the immediately

1	preceding fiscal year. <\ Since state fiscal year 2019-20, this is the
2	diversion of a portion of money from the assistance fund attributable
3	to marijuana excise tax revenue to the charter school facilities
4	assistance account. (Prior to that it was in an amount of 12.5% of the
5	amount credited to the assistance fund that is attributable to marijuana
6	excise tax revenue.)}>
7	(II) In addition to the credit made to the charter school facilities
8	assistance account pursuant to subsection (2)(d)(I) of this section, the
9	state treasurer shall credit the following amounts to the charter school
10	facilities assistance account from the public school capital construction
11	assistance fund: $\leq \{ \underline{\textit{The following amounts are in addition to the} } \}$
12	allocated diversion provided in the previous paragraph and were put in
13	place by HB24-1448 and are not tied to money credited to the assistance
14	fund attributable to marijuana excise tax revenue.}>
15	(A) For the state fiscal year commencing on July 1, 2024, eleven
16	million five hundred thousand dollars;
17	(B) For the state fiscal year commencing on July 1, 2025, twelve
18	million dollars;
19	(C) For the state fiscal year commencing on July 1, 2026, thirteen
20	million dollars;
21	(D) For the state fiscal year commencing on July 1, 2027, fourteen
22	million dollars; and
23	(E) For the state fiscal year commencing on July 1, 2028, fifteen
24	million dollars.
25	SECTION 2. Safety clause. The general assembly finds,
26	determines, and declares that this act is necessary for the immediate
27	preservation of the public peace, health, or safety or for appropriations for

- the support and maintenance of the departments of the state and state 1
- 2 institutions.