



Joint Budget Committee Staff

Memorandum

To: Joint Budget Committee
From: Amanda Bickel, JBC Staff (303-866-4960)
Date: February 28, 2025
Subject: ARPA Updates and Related Higher Education Supplemental Reductions

This memo addresses three issues: (1) Updates to staff's January 23, 2025 memo on supplemental changes recommended to the adjustments in H.B. 24-1466 (Refinance Federal Coronavirus Recovery Funds); (2) Recommendations on supplemental adjustments to ARPA funds appropriations in the Department of Higher Education; and (3) An update on expenditures and encumbrance of one-time General Fund that was used to refinance programs previously created with ARPA funds.

Update to January 23, 2025 Information

On January 23, 2025, staff presented an overview of the Executive Request for supplemental adjustments related to State and Local Fiscal Recovery Funds from the American Rescue Plan Act (ARPA funds). <https://leg.colorado.gov/sites/default/files/arpa-01-23-25.pdf>

Below summarizes what remains the same and what has changed from original submission based on new data. The JBC previously provided staff with authority to draft a bill that incorporated these types of updates, so a new vote is not needed on these items.

- The Governor's Office submitted information on adjustments that are required to appropriations in H.B. 24-1466 (Refinance Federal Coronavirus Recovery Funds). Most of these adjustments have a net \$0 fiscal impact, although they shift \$74,995,938 in appropriations and transfers in multiple line items. This is because more federal ARPA funds were spent in FY 2023-24 than anticipated, allowing the total federal funds "swapped" in the "big swap" to be scaled back. *The figures provided in the January memo on "swap" adjustments with a net \$0 impact have not changed.*
- As described in the January document, in addition to the net \$0 adjustments, some net savings were anticipated/requested to assist in FY 2024-25/FY 2025-26 balancing. The resulting General Fund relief provided in FY 2024-25, based on January 2025 estimates, was \$24.6 million. **The update provided by the Governor's Office increases that figure, based on later accounting.** The total now includes \$18,554,351 in federal ARPA funds reversions that occurred at the end of FY 2023-24 for programs that have expired, along with \$13,988,257 in refinanced funds (General Fund) reversions, for total savings of **\$32,542,608 available to assist with budget balancing.**

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Department of Higher Education and CDLE “Recaptures”

The January request reflected some reductions related to programs that have spending authority beyond December 31, 2024, but that the Governor’s Office nonetheless proposed to scale back or recapture. The JBC has taken action on these adjustments in in two departments (Human Services/BHA and Public Health and Environment), but staff was waiting on additional information from the Department of Higher Education before bringing these items to the JBC. That **additional information is included below with a staff recommendation to approve the higher education and Labor and Employment (CDLE) changes.**

Agency	Legislation to be Amended for Reversions			
	State Bill	Appropriation Clause Citation	Jan 31st SLFRF Reversions	Jan 31st GF Reversions/Recaptures
BHA (Action Taken)	HB22-1281	Section 4 (1)(a)	\$2,928.39	\$239,586.43
		Section 4 (1)(b)	\$0.00	\$1,951,839.32
	SB22-196	Section 12 (1)(b)	\$0.00	\$1,000,000.00
CDHE	HB21-1330	Section 16 (1)	\$1,033,061.44	\$0.00
		Section 16 (2)	\$6,267.92	\$0.00
	HB22-1220	Section 9 (2)(a)	\$4,750,857.33	\$0.00
CDLE	HB21-1264	Section 19 (1)	\$5,959.31	\$0.00
CDPHE (Action Taken)	SB22-226	Section 12 (1)(b)	\$0.00	\$5,540,000.00
Grand Total			\$5,799,074.39	\$8,731,425.75

Department of Higher Education – H.B. 21-1330, Section 16 (1) - Finish What You Started

Request

As reflected in the table above, the Governor’s Office is proposing additional “recapture” of \$1,033,061 federal ARPA funds allocated to the Finish What You Started Program.

Recommendation

Recapturing this amount, rather than refinancing it to General Fund, could result in up to \$1.0 million more in Need Based Grant funds being used for Finish What You Started than would

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otherwise occur. Need Based Grant funds are allocated to institutions to support students with financial need and has more flexible uses than Finish What You Started. The total FY 2024-25 appropriation for Need Based Grants is \$254.0 million. Thus, \$1.0 million represents 0.65 percent of the total. Due to overall reductions in the projected use of the Finish What You Started program, as well as statewide budget constraints, staff believes this adjustment is reasonable.

Background – Finish What You Started: House Bill 21-1330, codified at Section 23-3.3-1006, C.R.S., allocated \$49,000,000 in federal State and Local Fiscal Recovery Funds (ARPA funds) for a program that was dubbed “Finish What You Started”. As outlined in statute, the program was for any Colorado resident undergraduate who:

- Earned some postsecondary credits from a public or private higher education institution but did not complete a credential requiring thirty credits or more before deciding not to enroll for two or more consecutive semesters; or
- Were admitted to a public institution of higher education as a first-time student for the 2019-2020 or 2020-2021 academic year but did not enroll at any institution for the 2020-2021 academic year.

Additional provisions:

- Based on the ARPA funding source, the program was ultimately restricted to those who experienced an economic loss due to the pandemic, requiring participants to certify to this, and, in general, to be eligible for a federal Pell grant.
- Statute dictated the formula for distributing the funds to institutions, based on FY 2019-20 headcount and FTE enrollment, with some related discretion provided to the COSI Board. Institutions were required to submit plans for using the funds to the COSI Board for its approval. These were to describe proposed uses for scholarships and student supports, with the intent that the greater percentage be spent as scholarships.
- The bill took effect in late FY 2020-21 and funding remains available through FY 2025-26.

The program faced a variety of challenges, particularly due to mid-process rule changes and bureaucracy related to the use of the federal funds.¹ According to the program’s annual report, as of June 2023, two years after the program’s enactment and 40% of the way through the five years allowed for the program, a cumulative total of 3,559 students had been served (24.1 percent of the original goal), and 732 credentials completed (8.3 percent of the original goal). During the 2024 legislative session, the JBC took a number of actions related to the program.

- To assist with budget balancing, in FY 2024-25 the JBC reduced the scale of the program by \$10.0 million. Data available indicated that this amount could not be reduced without

¹ <https://leg.colorado.gov/sites/default/files/arpa-02-05-24.pdf> - Page 3 of Higher Education Memo (page 12 of pdf).

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potentially reducing support for some existing students who had been promised support. In light of this, the JBC included some additional program changes.

- The program was closed to new students and instead limited to students already enrolled who needed to complete.
- The bill added a provision that required the Department of Higher Education to redirect up to \$4.5 million in Need Based Grant funding “off the top” to support completion of the students who are currently enrolled in the Finish What You Started Program. The funds required would be diverted from Need Based Grant funding to the extent required in FY 2024-25 and FY 2025-26, with the total cost over the two years not to exceed \$4.5 million.
- The bill authorized the COSI board to reallocate funding to make most efficient use of the remaining resources.

Proposed additional \$1.0 million reduction: In response to staff questions about the reversion shown, the Department responded as follows:

- Institutional surveys conducted in August and September 2024 indicated that the 25 institutions remaining in the program anticipated a need for \$12,325,628, rather than the \$13.4 million they had estimated in April (when the JBC was debating final action on the program).
- The COSI board allocated FY 2024-25 scholarship funds in July 2024, prior to information on amounts that were being returned from some institutions from their federal ARPA funds allocations. Thus, it could not reallocate these funds this year due to timing. Further, the Department only expected that *refinanced* funds could be reallocated.
- COSI currently expects to use the \$10.5 million refinanced funds and approximately \$1.6 million in Need Based Grant funds to support students in completing the program (well under the \$4.5 million cap on transfers from Need Based Grants).

Department of Higher Education/Education - H.B. 21-1330, Section 16 (2) – Student Aid Applications Completion Grant Program

Background – Aid Applications Completion Grant: House Bill 21-1330 allocated \$1,500,000 in ARPA funds for a student aid application completion grant program created in Section 23-3.3-1007, C.R.S., to provide grants to local education providers (e.g., school districts) to provide assistance to local education providers in implementing strategies to increase the number of students enrolled by the local education provider who complete the student aid applications before graduating from high school.

Request/Recommendation: The Governor’s Office indicates that \$6,268 is unspent. Although the program does not officially sunset until 2026, Staff sees no reason not to recapture this de-minimus amount. However, because the amount is so small, the staff recommendation is to adjust solely the personal services line items that are required for ARPA refinancing, rather than modifying the original 2021-22 appropriation for this program.

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Department of Higher Education - H.B. 22-1220 – Section 9 (2) (a) – Student Educator Stipends

Background – Student Educator Stipends: House Bill 22-1220 included appropriations of \$39.0 million for a student educator stipend program (expected to provide 1,380 student teachers with stipends of \$11,000 each plus institutional administrative costs) and \$3.0 million for an educator test stipend program to reduce student fees and costs associated with teacher licensure exams (estimated to cover costs for 6,250 exams per year at \$135 per exam, as well as related travel costs for students). Educator stipends support students pursuing traditional teacher education programs for the period they do student teaching.

The funding was initially available through December 30, 2024 but was extended in H.B., 24-1465 through June 30, 2025. H.B. 24-1466 “swapped” \$7.7 million of the federal funds appropriation for money originating as General Fund.

Request: The Governor’s Office indicates that \$4,750,857 in federal ARPA funds from the original federal funds appropriation is unspent and proposes to return the money, rather than allow this amount to be refinanced with General Fund. In response to staff questions, the Department has indicated that schools returned funds for mainly lower than anticipated enrollment and issues with eligibility (the Pell percentage did not capture all student teachers). It indicated that unspent amounts in FY 2022-23 (\$6.5M for student educator stipends and \$907,845 for test stipends) helped mitigate costs in FY 2023-24, and unspent funds in FY 2023-24 (\$3.1 million for student educator stipends and \$477,859 for educator test stipends) helped mitigate costs in FY 2024-25. Excess funds are now being returned. Allocations were provided to both public and private institutions that train educators.

Recommendation: Staff recommends the requested reduction. Staff still does not fully understand why institutions were unable to use all the funds. However, given the state’s current fiscal situation, staff supports repurposing these unused one-time funds.

Department of Labor and Employment - HB21-1264 - Section 19 (1) – Investments in Reskilling, Upskilling, and Next-skilling Workers Program.

Background – Reskilling, Upskilling Program: House Bill 21-1264 allocated \$25.0 million in ARPA funds for the Reskilling, Upskilling, and Next-skilling workers Program. This program was an initiative of the Colorado Workforce Development Council (CWDC) to train unemployed and underemployed Coloradans during times of substantial unemployment.

Request/Recommendation: The Governor’s Office indicates that \$5,959 is unspent. Although the program does not officially sunset until 2026, Staff sees no reason not to recapture this de-minimus amount. However, because the amount is so small, the staff recommendation is to adjust solely the personal services line items that are required for ARPA refinancing, rather than modifying the original 2021-22 appropriation for this program.

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Updates on Encumbrance and Expenditure of *Refinanced* Funds

As the JBC is aware, \$1.4 billion of the “great swap” was used to refinance programs that were initially funded with federal funds using General Fund. This one-time General Fund is, in most cases, expected to be spent through December 2026. Given the State’s current financial situation, staff requested updated information on to what extent those funds remained unobligated and unspent. In response to questions, the Governor’s Office provided spreadsheets indicating that:

Of the \$1,069,051,669 refinanced funds allocated to programs, after adjusting for anticipated supplemental changes and excluding allocations of flexible funds to the Governor, as of the end of December 2024:

- \$140,137,962 is expended
- \$663,159,039 is encumbered
- \$253,18,736 is unencumbered

In addition, \$14.0 million has reverted/is proposed to revert (as discussed elsewhere)

Of the \$217,691,262 refinanced funds allocated to the Governor’s Office for flexible use, after adjusting for supplementals, as of the end of December 2024:

- \$24,246,834 is expended
- \$8,932,757 is encumbered
- \$20,872,922 is unencumbered
- \$163,638,750 is for FEMA payments

In addition, the data provided indicates that of money that was still in its federal funds form, all funds had been expended or encumbered, but this includes \$181,606,158 that was encumbered but not yet spent.

Staff has **attached** a spreadsheet and memo provided by the Governor’s Office summarizing the status of program spending.

Unencumbered SLFRF and Refinanced General Funds as of December 31, 2024

Agencies have fully encumbered all SLFRF funds and added an additional \$500M in encumbrances of refinanced General Funds in the past three months. As of this report, \$276M of refinanced General Fund remains unencumbered, \$255M from legislated funds and \$21M in Governor's Discretionary funds. Encumbrance means that an agreement has been finalized and entered into CORE. Almost all funds have been awarded or are reserved for personal services.

Almost all projects with refinanced General Fund dollars have appropriation authority past 2024, with many of the projects authorized and planned to go until December 31, 2026.

Major Categories of Refinanced General Fund:

- **FEMA Payments:** The State currently has \$2.2 billion in COVID-19 response related expenses that are awaiting final FEMA eligibility determination or close-out. Colorado has very carefully validated these expenses made under FEMA grants, and, based on this work, the State has set aside \$163.6MM to pay the required State match and a small number of other expenses that may not ultimately be deemed eligible by FEMA. These funds will not be encumbered or expended until FEMA has made their final determination, which we expect to happen over the next 5 months. These are costs that have already occurred, and were expended on a FEMA line of credit but we have not received the final determination from FEMA.
- **Grant Agreement Completion:** In alignment with expectations from November, many projects completed the final negotiations on contracts since the last reported spending data on September 30th. This resulted in a \$467.3M increase in the amount of refinanced General Fund that is obligated. While there are still a few projects finalizing contract agreements with vendors, this amount is significantly lower today and totals less than \$50M.
- **Personal Services:** Because of the US Treasury fluctuating rules, agencies were asked to refinance all personal service expenses that would not be spent by December 31, 2024 to GF. They will be reported as unencumbered until they are expended. These positions are essential to program completion, closeout, and overall compliance.
- **Capital Projects:** \$160M of the unencumbered refinanced GF is in capital projects, \$88M of which is from capital construction and controlled maintenance projects funded in the FY22-23 and FY23-24 long bills. \$63M of the unencumbered amount is capital from special bills to add behavioral and mental health bed capacity across the State, including buildout of Ridge View. Projects have been moving forward and in many cases are moving quicker than typical GF projects by using more integrated project delivery methods, but some funds remain unencumbered given the phased-approach to capital construction. There are capital projects that can only encumber

funds as they reach the next phase of development or have to bid as they reach the next phase. Without the SLFRF restrictions, the capital projects are more in line with the timelines for most GF capital projects.

Largest Areas of Unencumbered Refinanced

Dept.	Amount	Category	Main Explanation
DOLA	\$37.5	Capital/ Agreement Completion	• Agreements for housing and regional navigation. campuses have been encumbered since last reporting • Capital expenditures related to the Ridge View Campus that are incurred in a phased fashion.
			•
DPA	\$88.4	Capital	• Capital construction and controlled maintenance projects funded in the FY22-23 and FY23-24 long bills. • Phased construction can lead to funds remaining unencumbered.
CDOT	\$5.4	Capital/ Agreement Completion	• Local projects that are awarded but still going through the final agreement completion.
BHA	\$16.9	Funds that cannot be encumbered	• BHA has made significant progress over the past three months to encumber and expend ARPA and refinanced funds. • The remaining programs with unencumbered funds have been discussed with the committee during the agency hearing, and remain a priority to successfully complete projects. • Unencumbered funds are primarily related to staffing, technology development, administrative needs, and other implementation expenses that cannot be obligated in advance.
CDHS	\$29.1	Capital Projects	• Capital construction at Ft. Logan that is contracted in a phased approach.

Agency	Project ID	Project: Project Name	Funding Source	State Bill	Spend	Total Allocation	Amount Reverted	Encumbered	Expended	FEMA Payments	Unencumbered
BHA	NEI07R	Behavioral Health Care Workforce: Innovative Recruitment & Retention Gra	General Fund (R)	SB22-181	12/31/2026	\$1,600,000.00	\$0.00	\$1,190,871.21	\$40,529.79	\$0.00	\$368,599
BHA	NEI11R	Substance Use Workforce Stability Grant Program	General Fund (R)	HB22-1281	12/31/2026	\$6,100,000.00	\$1,951,839.32	\$4,124,256.14	\$23,904.54	\$0.00	\$0
BHA	PHI30R	Criminal Justice Intervention Detection & Redirection Grant Program	General Fund (R)	SB22-196	12/31/2026	\$24,513,500.00	\$0.00	\$19,704,293.33	\$1,279,598.19	\$0.00	\$3,529,608
BHA	PHI31R	Behavioral Health Continuum Gap Community Investment Grants	General Fund (R)	HB22-1281	12/31/2026	\$12,100,000.00	\$0.00	\$10,096,210.24	\$481,335.47	\$0.00	\$1,522,454
BHA	PHI32R	Behavioral Health Care Workforce: Learning Academy	General Fund (R)	SB22-181	12/31/2026	\$3,856,700.00	\$0.00	\$1,035,311.01	\$0.00	\$0.00	\$2,821,389
BHA	PHI33R	Residential Substance Use Treatment Beds for Children and Youth	General Fund (R)	HB 22-1283	12/31/2026	\$2,900,000.00	\$0.00	\$2,442,496.63	\$406,209.01	\$0.00	\$51,294
BHA	PHI34R	Children Youth and Family Behavioral Health Services Grants	General Fund (R)	HB22-1281	12/31/2026	\$20,100,000.00	\$239,586.43	\$17,348,659.74	\$2,389,124.10	\$0.00	\$122,630
BHA	PHI35R	Round 2: Care Coordination Infrastructure	General Fund (R)	SB22-177	12/31/2026	\$10,500,000.00	\$0.00	\$2,888,360.40	\$1,051,342.08	\$0.00	\$6,560,298
BHA	PHI39R	Colorado Land-Based Tribe Behavioral Health Services Grant Program	General Fund (R)	SB22-148	12/31/2026	\$1,500,000.00	\$0.00	\$1,500,000.00	\$0.00	\$0.00	\$0
BHA	RRI10R	Behavioral Health Care Workforce: Behavioral Health Aide Program	General Fund (R)	SB22-181	12/31/2026	\$1,448,300.00	\$0.00	\$0.00	\$796,838.41	\$0.00	\$651,462
BHA	RRI11R	Behavioral Health Care Workforce: Peer Support Professionals	General Fund (R)	SB22-181	12/31/2026	\$1,928,300.00	\$0.00	\$1,725,038.35	\$0.00	\$0.00	\$203,262
BHA	RRI12R	Behavioral Health Care Workforce: Workforce Expansion	General Fund (R)	SB22-181	12/31/2026	\$12,368,700.00	\$0.00	\$11,135,482.41	\$113,367.42	\$0.00	\$1,119,850
CDA	RRB01R	Community Food Access Program	General Fund (R)	HB22-1380	6/30/2025	\$5,090,500.00	\$0.00	\$1,924,000.00	\$2,834,000.00	\$0.00	\$332,500
CDE	PHD01R	Round 1: Behavioral Health Care Professional Matching Grant Program	General Fund (R)	SB22-147	12/31/2026	\$2,981,361.48	\$0.00	\$2,161,770.31	\$676,494.04	\$0.00	\$143,097
CDE	PHD02R	Round 2: Behavioral Health Care Professional Matching Grant Program	General Fund (R)	HB22-1243	12/31/2026	\$984,665.43	\$0.00	\$673,549.98	\$258,927.07	\$0.00	\$52,188
CDE	RRD01R	Adult Education and Literacy Grant Program	General Fund (R)	HB21-1264	6/30/2026	\$2,559,010.00	\$345,315.74	\$1,650,950.85	\$562,743.41	\$0.00	\$0
CDEC	PHQ01R	Children's Mental Health Programs	General Fund (R)	HB22-1369	12/31/2026	\$1,456,275.09	\$0.00	\$1,110,000.00	\$50,000.00	\$0.00	\$296,275
CDEC	PHQ02R	Home Instruction for Parents of Preschool Youngsters - HIPPPY Program	General Fund (R)	SB22-213	12/31/2026	\$567,641.00	\$0.00	\$550,000.00	\$0.00	\$0.00	\$17,641
CDEC	RRQ01R	Emerging and Expanding Child Care Grant Program	General Fund (R)	SB22-213	12/30/2026	\$6,100,000.00	\$1,000,000.00	\$4,140,000.00	\$210,000.00	\$0.00	\$750,000
CDEC	RRQ02R	Employer Based Child Care	General Fund (R)	SB22-213	12/31/2026	\$6,400,000.00	\$0.00	\$5,510,000.00	\$480,000.00	\$0.00	\$410,000
CDEC	RRQ03R	Early Care Recruitment and Retention Program	General Fund (R)	SB22-213	12/31/2026	\$14,247,910.00	\$0.00	\$5,160,000.00	\$570,000.00	\$0.00	\$8,517,910
CDEC	RRQ04R	Family Friends and Neighbors Support Program	General Fund (R)	SB22-213	12/31/2026	\$6,720,000.00	\$0.00	\$5,630,000.00	\$650,000.00	\$0.00	\$440,000
CDHE	NEG03R	Student Aid Application Completion	General Fund (R)	HB21-1330	6/30/2026	\$1,081,868.00	\$0.00	\$50,000.00	\$543,750.00	\$0.00	\$488,118
CDHE	NEG06R	Postsecondary Credential for Disproportionately Impacted Students Adminis	General Fund (R) IA	SB21-288	12/31/2026	\$291,040.15	\$0.00	\$0.00	\$0.00	\$0.00	\$291,040
CDHE	PHG06R	Colorado Pediatric Psychiatry Consultation and Access Program	General Fund (R)	SB22-147	12/31/2026	\$4,330,319.63	\$0.00	\$0.00	\$0.00	\$0.00	\$4,330,320
CDHE	RRG02R	Removing Barriers To Educator Preparation	General Fund (R)	HB22-1220	6/30/2025	\$7,700,000.00	\$0.00	\$0.00	\$2,549,529.00	\$0.00	\$5,150,471
CDHE	RRG03R	Healthcare Workforce: In-Demand Short Term Credentials	General Fund (R)	SB22-226	6/30/2025	\$4,000,000.00	\$0.00	\$0.00	\$0.00	\$0.00	\$4,000,000
CDHE	RRG04R	Behavioral Health Workforce Credential Pathways	General Fund (R)	SB22-181	12/31/2026	\$13,269,296.00	\$0.00	\$0.00	\$0.00	\$0.00	\$13,269,296
CDHE	RRG06R	Colorado Opp. Scholarship- Finish What You Started (Alt. Eligibility)	General Fund (R)	HB21-1330	6/30/2026	\$10,463,439.00	\$0.00	\$0.00	\$0.00	\$0.00	\$10,463,439
CDHE	RRG10R	Career and Technical Education	General Fund (R)	HB21-1264	12/31/2026	\$2,880,000.00	\$0.00	\$0.00	\$0.00	\$0.00	\$2,880,000
CDHS	NEI10R	Expanding Colorado Works Subsidized Training and Employment Program	General Fund (R)	HB22-1259	12/31/2024	\$400,000.00	\$0.00	\$240,000.00	\$160,000.00	\$0.00	\$0
CDHS	PSI05R	Expanding Capacity for "Double-Up Food Bucks"	General Fund (R)	HB22-1380	12/31/2024	\$810,000.00	\$758,448.39	\$50,000.00	\$0.00	\$0.00	\$1,552
CDHS	PSI08R	LEAP / CBMS Data System Interface	General Fund (R)	HB22-1380	12/31/2026	\$1,814,616.00	\$1,814,616.00	\$0.00	\$0.00	\$0.00	\$0
CDHS	RRI02R	Increase Residential Behavioral Health Beds - Contract Beds	General Fund (R)	HB22-1303	12/31/2025	\$5,485,800.00	\$0.00	\$0.00	\$0.00	\$0.00	\$5,485,800
CDHS	RRI03R	Neuro-psych Facility at Fort Logan	General Fund (R)	HB 22-1283	12/31/2026	\$30,668,100.00	\$0.00	\$1,500,000.00	\$20,000.00	\$0.00	\$29,148,100
CDHS	RRI04R	Adams County Facility Renovation Feasibility Study	General Fund (R)	HB22-1386	12/31/2024	\$334,200.00	\$334,200.00	\$0.00	\$0.00	\$0.00	\$0
CDHS	RRI05R	Round 1: CDHS Competency Beds Allocation (Contracted)	General Fund (R) IA	SB21-288	12/31/2024	\$14,122,750.68	\$0.00	\$0.00	\$14,122,750.68	\$0.00	\$0
CDHS	RRI06R	Increase Residential Behavioral Health Beds- Fort Logan	General Fund (R)	HB22-1303	12/31/2025	\$5,221,700.00	\$0.00	\$520,000.00	\$50,000.00	\$0.00	\$4,651,700
CDHS	RRI07R	Increase Residential Behavioral Health Beds - State Residential Facilities	General Fund (R)	HB22-1303	12/31/2025	\$1,794,579.72	\$0.00	\$0.00	\$390,000.00	\$0.00	\$1,404,580
CDHS	RRI09R	Joint Agency Interoperability Program: Work Management System Project	General Fund (R)	HB22-1380	12/31/2024	\$400,000.00	\$0.00	\$10,000.00	\$390,000.00	\$0.00	\$0
CDLE	NEK02R	Workforce Innovation Act: Local Workforce Areas	General Fund (R)	HB21-1264	12/31/2026	\$7,358,826.00	\$0.00	\$2,906,029.00	\$4,452,737.00	\$0.00	\$60
CDLE	NEK05R	Workforce Innovation Act: Coaching Collaborative	General Fund (R)	HB21-1264	12/31/2026	\$2,055,981.78	\$0.00	\$0.00	\$620,000.00	\$0.00	\$1,435,982
CDLE	NEK06R	Workforce Innovation Act: Non-Profit Provided Training	General Fund (R)	HB21-1264	12/31/2026	\$503,538.02	\$0.00	\$0.00	\$503,538.02	\$0.00	\$0
CDLE	PSK02R	Workforce Innovation Act: Administration and Evaluation	General Fund (R)	HB21-1264	12/31/2026	\$1,441,943.55	\$0.00	\$0.00	\$1,340,000.00	\$0.00	\$101,944
CDLE	RRK02R	Workforce Innovation Act: Business and Industry Support	General Fund (R)	HB21-1264	12/31/2026	\$2,303,105.41	\$0.00	\$950,000.00	\$760,000.00	\$0.00	\$593,105
CDLE	RRK03R	Migrant Coordination - Office of New Americans	General Fund (R) IA	SB21-288	9/30/2024	\$50,575.34	\$0.00	\$0.00	\$0.00	\$0.00	\$50,575
CDLE	RRK04R	Workforce Innovation Act: Capacity Building	General Fund (R)	HB21-1264	12/31/2026	\$978,740.33	\$0.00	\$0.00	\$290,000.00	\$0.00	\$688,740
CDOT	RRH02R	Revitalizing Mainstreets	General Fund (R)	SB21-260	12/31/2026	\$15,330,000.00	\$0.00	\$14,450,000.00	\$750,000.00	\$0.00	\$130,000
CDOT	RRH04R	Multimodal Transportation and Mitigation Options (MMOF)	General Fund (R)	SB21-260	6/30/2025	\$96,160,000.00	\$0.00	\$88,580,000.00	\$2,310,000.00	\$0.00	\$5,270,000
CDOT	RRH05R	State Highway Fund: Shovel Ready Infrastructure Projects	General Fund (R)	SB21-260	12/31/2026	\$49,026,417.75	\$0.00	\$44,289,977.81	\$4,736,439.94	\$0.00	\$0
CDPHE	NEF11R	Healthcare Workforce - Practice-Based Education Grant Program	General Fund (R)	SB22-226	12/31/2026	\$13,464,471.00	\$0.00	\$12,140,000.00	\$410,000.00	\$0.00	\$914,471
CDPHE	NEF13R	Healthcare Workforce Recruitment and Re-engagement Effort	General Fund (R)	SB22-226	12/30/2026	\$5,685,000.00	\$5,540,000.00	\$0.00	\$145,000.00	\$0.00	\$0
CDPHE	PHF27R	Round 1: COVID-19 Public Health Response Initiatives: COVID-19 Vaccina	General Fund (R) IA	SB21-288	12/30/2024	\$20,616,107.08	\$0.00	\$0.00	\$0.00	\$20,616,107.08	\$0
CDPHE	PHF28R	Round 1: COVID-19 Public Health Response Initiatives: COVID-19 Testing	General Fund (R) IA	SB21-288	12/30/2024	\$63,901,017.43	\$0.00	\$0.00	\$0.00	\$63,901,017.43	\$0
CDPHE	PHF29R	Round 1: COVID-19 Public Health Response Initiatives: Other PH Expense	General Fund (R) IA	SB21-288	12/30/2024	\$18,885,828.49	\$0.00	\$0.00	\$0.00	\$18,885,828.49	\$0
CDPHE	PHF30R	COVID-19 Testing Lab Certification - Health Facilities and Emergency Medi	General Fund (R) IA	SB21-288	12/30/2024	\$144,000.00	\$0.00	\$0.00	\$0.00	\$144,000.00	\$0
CDPHE	PHF35R	Round 2: School-Based Health Centers: Other	General Fund (R)	SB22-147	12/31/2024	\$665,486.00	\$0.00	\$0.00	\$665,486.00	\$0.00	\$0
CDPHE	PHF36R	Round 3: Naloxone Bulk Purchase Fund	General Fund (R)	HB22-1326	12/30/2026	\$6,694,634.01	\$0.00	\$4,250,000.00	\$1,780,000.00	\$0.00	\$664,634
CDPHE	PHF40R	Round 3: COVID-19 Public Health Response Initiatives: COVID-19 Testing	General Fund (R) IA	HB22-1411	12/31/2024	\$32,483,165.06	\$0.00	\$0.00	\$0.00	\$32,483,165.06	\$0
CDPHE	PHF41R	Alternative Care Staffing Surge	General Fund (R) IA	SB21-288	12/30/2024	\$6,834,994.26	\$0.00	\$0.00	\$0.00	\$6,834,994.26	\$0
CDPHE	PHF42R	Round 2: COVID-19 Public Health Response Initiatives: Other COVID-19 PI	General Fund (R) IA	HB22-1411	12/31/2024	\$13,823,466.96	\$0.00	\$0.00	\$0.00	\$13,823,466.96	\$0
CDPHE	PHF44R	Harm Reduction Grant Program	General Fund (R)	HB22-1326	12/30/2026	\$4,439,519.00	\$0.00	\$3,510,000.00	\$620,000.00	\$0.00	\$309,519

Agency	Project ID	Project: Project Name	Funding Source	State Bill	Spend	Total Allocation	Amount Reverted	Encumbered	Expended	FEMA Payments	Unencumbered
CDPHE	PSF18R	Payroll and Benefits for Public Health Response to COVID	General Fund (R) IA	SB21-288	12/30/2024	\$1,000,000.00	\$0.00	\$0.00	\$0.00	\$1,000,000.00	\$0
CDPHE	RRF04R	Healthcare Workforce Resilience and Retention	General Fund (R)	SB22-226	12/31/2026	\$257,775.00	\$0.00	\$120,000.00	\$0.00	\$0.00	\$137,775
CDPHE	RRF07R	Health Workforce School Nurse Grant Program	General Fund (R)	SB22-226	12/30/2026	\$1,555,329.00	\$0.00	\$920,000.00	\$280,000.00	\$0.00	\$355,329
CDPHE	RRF09R	Round 2: Mental Health Service Corps and Scholarships for Addiction Coun	General Fund (R)	SB22-181	12/31/2024	\$7,116,823.00	\$0.00	\$0.00	\$7,116,823.00	\$0.00	\$0
CDPS	PSR01R	Round 1: Integrated Criminal Justice Information System (CICJIS) Linking P	General Fund (R)	SB22-196	12/30/2026	\$3,435,819.00	\$0.00	\$3,155,000.00	\$140,000.00	\$0.00	\$140,819
CDPS	RRR02R	Migrant NGO Services	General Fund (R) IA	SB21-288	12/30/2024	\$12,692,398.00	\$0.00	\$880,000.00	\$6,710,000.00	\$5,102,398.00	\$0
CDPS	RRR05R	Migrant Assistance Contracted Services	General Fund (R) IA	SB21-288	12/31/2024	\$1,237,772.27	\$0.00	\$0.00	\$390,000.00	\$847,772.27	\$0
CDPS	RRR07R	Migrant Support Coordination - Medical Financial Services	General Fund (R) IA	SB21-288	11/30/2024	\$300,000.00	\$0.00	\$300,000.00	\$0.00	\$0.00	\$0
DNR	RRG01R	Healthy Forests and Vibrant Communities (HFVC) Fund	General Fund (R)	HB22-1379	12/31/2026	\$2,967,012.00	\$0.00	\$290,000.00	\$430,000.00	\$0.00	\$2,247,012
DNR	RRP01R	Groundwater Sustainability in Rio Grande and Republican River Basins	General Fund (R)	SB22-028	12/30/2026	\$500,000.00	\$0.00	\$340,000.00	\$0.00	\$0.00	\$160,000
DNR	RRP02R	Technical Assistance for Federal Water Project Grants	General Fund (R)	HB22-1379	12/30/2026	\$2,000,000.00	\$0.00	\$1,968,000.00	\$0.00	\$0.00	\$32,000
DNR	RRP03R	Watershed Restoration and Flood Mitigation Grants	General Fund (R)	HB22-1379	12/30/2026	\$5,000,000.00	\$0.00	\$4,555,000.00	\$168,900.00	\$0.00	\$276,100
DNR	RRP04R	Colorado Strategic Wildfire Action Program (COSWAP)	General Fund (R)	HB22-1379	12/31/2026	\$40,000.00	\$0.00	\$20,000.00	\$0.00	\$0.00	\$20,000
DOC	PHC01R	Expand Medication Assisted Treatment in Prisons	General Fund (R)	SB22-196	12/31/2024	\$2,499,348.01	\$554,927.00	\$0.00	\$1,944,421.01	\$0.00	\$0
DOLA	NEN02R	Local Government Planning Grant Program	General Fund (R)	HB21-1271	6/30/2025	\$506,959.00	\$0.00	\$364,777.16	\$138,535.53	\$0.00	\$3,646
DOLA	NEN03R	Small Community-Based Nonprofit Grant Program	General Fund (R)	HB22-1356	12/31/2026	\$2,529,504.48	\$0.00	\$1,034,965.65	\$1,083,657.73	\$0.00	\$410,881
DOLA	NEN04R	Homelessness Response Grant Program - Services	General Fund (R)	HB22-1377	12/31/2026	\$47,266,678.92	\$0.00	\$39,429,870.00	\$7,785,890.99	\$0.00	\$50,918
DOLA	NEN05R	Regional Navigation Campus Grant: Administration	General Fund (R)	HB22-1378	12/31/2026	\$4,652,936.00	\$0.00	\$486,044.00	\$13,744.00	\$0.00	\$4,153,148
DOLA	NEN06R	Repurpose of the Ridge View Campus for Homelessness Response	General Fund (R)	SB22-211	12/31/2026	\$43,062,294.95	\$0.00	\$11,437,393.74	\$2,852,164.49	\$0.00	\$28,772,737
DOLA	NEN08R	Homelessness Response Grant: Denver- Theodora Family Hotel	General Fund (R)	HB22-1377	12/31/2026	\$7,000,000.00	\$0.00	\$6,985,623.44	\$14,376.56	\$0.00	\$0
DOLA	NEN09R	Homelessness Response Grant: Delta County- Delta Shelter	General Fund (R)	HB22-1377	12/31/2026	\$1,252,400.00	\$0.00	\$1,173,724.08	\$78,675.92	\$0.00	\$0
DOLA	NEN10R	Homelessness Response Grant: Larimer County- Matthews House	General Fund (R)	HB22-1377	12/31/2026	\$3,757,160.00	\$0.00	\$1,000,000.00	\$2,757,160.00	\$0.00	\$0
DOLA	NEN11R	Homelessness Response Grant: Montrose County- Village on San Juan	General Fund (R)	HB22-1377	12/31/2026	\$4,909,850.03	\$0.00	\$4,880,989.00	\$28,861.03	\$0.00	\$0
DOLA	NEN12R	Homelessness Response Grant: Pitkin County- Response Shelter	General Fund (R)	HB22-1377	12/31/2026	\$2,526,466.94	\$0.00	\$200,000.00	\$2,326,466.94	\$0.00	\$0
DOLA	NEN13R	Homelessness Response Grant: El Paso County- Helen Hunt Campus	General Fund (R)	HB22-1377	12/31/2026	\$4,228,831.05	\$0.00	\$3,348,340.83	\$880,490.05	\$0.00	\$0
DOLA	NEN14R	Homelessness Response Grant: Arapahoe County- Ready to Work Englew	General Fund (R)	HB22-1377	12/31/2026	\$2,719,205.51	\$0.00	\$533,197.56	\$2,186,007.51	\$0.00	\$0
DOLA	NEN15R	Homelessness Response Grant: Jefferson County- Recovery Works	General Fund (R)	HB22-1377	12/31/2026	\$3,278,534.56	\$0.00	\$2,400,526.00	\$878,008.56	\$0.00	\$0
DOLA	NEN16R	Homelessness Response Grant: Mesa County- Mother Teresa Place	General Fund (R)	HB22-1377	12/31/2026	\$4,706,000.00	\$0.00	\$4,700,105.40	\$4,945.91	\$0.00	\$949
DOLA	NEN51R	Regional Navigation Campus Grant: Arapahoe County Tri-Cities Navigation	General Fund (R)	HB22-1378	12/31/2026	\$1,647,801.00	\$0.00	\$1,137,076.17	\$510,724.83	\$0.00	\$0
DOLA	NEN53R	Regional Navigation Campus Grant: Boulder Day Services Center	General Fund (R)	HB22-1378	12/31/2026	\$1,273,005.00	\$0.00	\$1,226,717.54	\$46,287.46	\$0.00	\$0
DOLA	NEN54R	Regional Navigation Campus Grant: Denver Navigation Campus	General Fund (R)	HB22-1378	12/31/2026	\$17,388,719.00	\$0.00	\$0.00	\$17,388,719.00	\$0.00	\$0
DOLA	NEN55R	Regional Navigation Campus Grant: Jefferson County Regional Navigation	General Fund (R)	HB22-1378	12/31/2026	\$9,329,623.00	\$0.00	\$4,789,623.00	\$4,540,000.00	\$0.00	\$0
DOLA	PSN04R	Hotels Tenancy Support: Acquisition Fund-Admin	General Fund (R)	SB21-242	12/31/2026	\$20,000.00	\$0.00	\$0.00	\$0.00	\$0.00	\$20,000
DOLA	RRN02R	Local Affairs Recovery/ARPA Administrative Funds	General Fund (R) IA	SB21-288	12/31/2025	\$491,102.63	\$0.00	\$0.00	\$0.00	\$0.00	\$491,103
DOLA	RRN03R	Infrastructure and Strong Communities Grant Program	General Fund (R)	HB22-1304	12/31/2026	\$29,209,576.00	\$0.00	\$27,918,688.69	\$943,020.42	\$0.00	\$347,867
DOLA	RRN04R	Affordable Housing Development Incentives Grant Program	General Fund (R)	HB21-1271	12/31/2025	\$6,688,883.44	\$0.00	\$4,382,823.04	\$1,968,952.93	\$0.00	\$337,107
DOLA	RRN05R	State Grants for Investment in Affordable Housing	General Fund (R)	HB22-1304	12/31/2026	\$108,077,409.45	\$0.00	\$85,857,621.09	\$19,222,514.86	\$0.00	\$2,997,274
DPA	ADA01R	Office of the State Controller ARPA - Compliance Expenses	General Fund (R) IA	SB21-288	12/31/2026	\$7,616,165.59	\$0.00	\$7,616,165.59	\$0.00	\$0.00	\$0
DPA	RR901R	Round 1: State Capital Facilities Project Funding	General Fund (R)	HB22-1329	6/30/2027	\$120,766,356.26	\$0.00	\$45,971,749.55	\$16,439,216.76	\$0.00	\$58,355,390
DPA	RR903R	Round 2: State Capital Facilities Project Funding	General Fund (R)	SB23-214	12/31/2026	\$30,313,714.64	\$0.00	\$81,760.45	\$145,763.33	\$0.00	\$30,086,191
DPA	RRA01R	Office of the State Controller ARPA - Administration Expenses	General Fund (R) IA	SB21-288	12/31/2026	\$4,784,960.58	\$0.00	\$0.00	\$607,053.05	\$0.00	\$4,177,908
GOV	RRE01R	Recovery and Infrastructure Administrative Support - Governor's Office	General Fund (R) IA	SB21-288	12/31/2026	\$2,418,871.60	\$0.00	\$0.00	\$166,000.00	\$0.00	\$2,252,872
GOV	RRE02R	Recovery and Infrastructure Administrative Support - Operations	General Fund (R) IA	SB21-288	12/31/2026	\$2,673,806.77	\$0.00	\$0.00	\$359,000.00	\$0.00	\$2,314,807
GOV	RRE03R	Recovery and Infrastructure Administrative Support - OSPB	General Fund (R) IA	SB21-288	12/31/2026	\$4,362,134.22	\$0.00	\$0.00	\$531,000.00	\$0.00	\$3,831,134
GOV	RRE13R	Round 2: Recovery Officers Administrative Costs	General Fund (R) IA	SB21-288	12/31/2026	\$8,113,913.90	\$0.00	\$136,591.00	\$1,108,000.00	\$0.00	\$6,869,323
HCPF	PHU02R	Rural Healthcare Provider Expanded Access	General Fund (R)	SB22-200	12/31/2026	\$2,300,000.00	\$0.00	\$1,900,000.00	\$230,000.00	\$0.00	\$170,000
HCPF	PHU03R	Healthcare Practice Transformation & Integration	General Fund (R)	HB22-1302	12/30/2026	\$20,986,399.00	\$0.00	\$16,130,000.00	\$3,100,000.00	\$0.00	\$1,756,399
JUD	PHJ05R	Pretrial Adult Diversion Program	General Fund (R)	SB22-196	12/31/2026	\$1,300,000.00	\$0.00	\$906,530.92	\$315,479.32	\$0.00	\$77,990
JUD	RRJ02R	IT Infrastructure Upgrades	General Fund (R)	HB 22-1329 HE	12/31/2026	\$17,000,000.00	\$0.00	\$13,655,768.40	\$3,257,319.11	\$0.00	\$86,912
OEDIT	NEE04R	Strategic Fund - Technical Assistance	General Fund (R)	SB21-291	12/31/2026	\$3,630,493.00	\$0.00	\$2,194,150.28	\$325,641.30	\$0.00	\$1,110,701
OEDIT	NEE09R	Strategic Fund - Travel, Tourism and Hospitality Industry	General Fund (R)	SB21-291	12/31/2026	\$70,282.00	\$0.00	\$0.00	\$0.00	\$0.00	\$70,282
OEDIT	NEE10R	Strategic Fund - Workforce Resilience Training Assistance	General Fund (R)	SB21-291	12/31/2026	\$2,363,361.00	\$0.00	\$2,363,361.00	\$0.00	\$0.00	\$0
OEDIT	RRE07R	Regional Talent Development Initiative Grant Program ("Opportunity Now")	General Fund (R)	HB22-1350	12/31/2026	\$68,730,000.00	\$0.00	\$64,696,597.40	\$3,000,000.00	\$0.00	\$1,033,403
OEDIT	RRE08R	Strategic Fund - Data System Modernization	General Fund (R)	SB21-291	12/31/2026	\$146.00	\$0.00	\$0.00	\$0.00	\$0.00	\$146
OEDIT	RRE12R	OEDIT Recovery Administration	General Fund (R) IA	SB21-288	12/31/2026	\$776,331.97	\$0.00	\$0.00	\$182,171.09	\$0.00	\$594,161
OEDIT	RRE14R	Strategic Fund - Community Business Preservation Program	General Fund (R)	SB21-291	12/31/2026	\$1,070,000.00	\$0.00	\$700,000.00	\$0.00	\$0.00	\$370,000
OIT	PSE01R	Broadband Mapping and Administration	General Fund (R) IA	SB21-288	12/31/2024	\$70,858.73	\$0.00	\$0.00	\$70,858.73	\$0.00	\$0
OIT	RRE04R	Broadband Grants to Tribes	General Fund (R)	HB21-1289	12/31/2026	\$8,605,426.08	\$0.00	\$8,324,610.73	\$280,815.35	\$0.00	\$0
OIT	RRE05R	Rural Health Facilities Broadband Infrastructure (Telehealth Grants)	General Fund (R)	HB21-1289	12/31/2026	\$2,089,559.02	\$0.00	\$1,813,832.14	\$275,726.88	\$0.00	\$0
OIT	RRE11R	Broadband Deployment Board-Last Mile: RDOF Overlap Projects	General Fund (R)	HB21-1289	12/31/2026	\$830,000.00	\$0.00	\$581,621.29	\$248,378.71	\$0.00	\$0
OIT	RRE15R	Broadband and Digital Equity Administration	General Fund (R)	HB21-1289	12/31/2026	\$345,471.90	\$0.00	\$0.00	\$0.00	\$0.00	\$345,472
OIT	RRE16R	Broadband Deployment Board-Last Mile	General Fund (R)	HB21-1289	12/31/2026	\$14,462,072.03	\$0.00	\$14,032,693.07	\$429,378.96	\$0.00	\$0

Agency	Project ID	Project: Project Name	Funding Source	State Bill	Spend	Total Allocation	Amount Reverted	Encumbered	Expended	FEMA Payments	Unencumbered
		TOTAL	General Fund (R)			1,069,051,669	12,538,933	663,156,039	140,137,962	0	253,218,736
			General Fund (R) IA			<u>217,691,262</u>	<u>0</u>	<u>8,932,757</u>	<u>24,246,834</u>		<u>20,872,922</u>
		GRAND TOTAL				1,286,742,931		672,088,796	164,384,795		274,091,658